

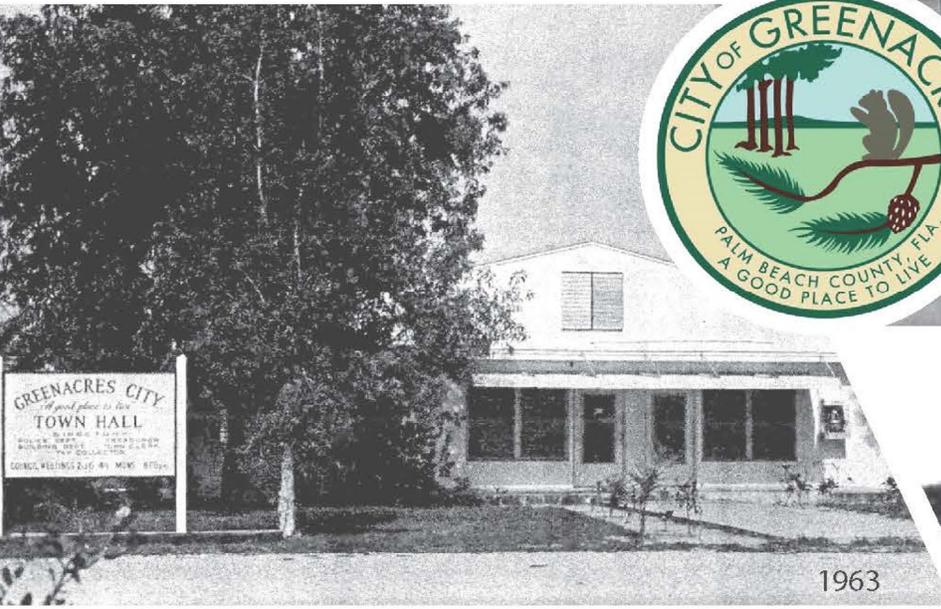


Today



# CITY OF GREENACRES ANNUAL COMPREHENSIVE FINANCIAL REPORT

Fiscal Year Ending September 30, 2021



1963



1982



2019



2006



Annual Comprehensive Financial Report  
of the  
City of Greenacres, Florida  
For The Fiscal Year Ended  
September 30, 2021

Prepared by Department of Finance  
Teri Beiriger, Director of Finance

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## INTRODUCTORY SECTION

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# City of Greenacres

Department of Finance  
5800 Melaleuca Lane • Greenacres • Florida • 33463-3515  
Ph: 561-642-2013 • Fax: 561-642-2037 • Email: [groupfin@greenacresfl.gov](mailto:groupfin@greenacresfl.gov)

Joel Flores  
Mayor

Andrea McCue  
City Manager

April 12, 2022

The Honorable Mayor and Members of the City Council  
City of Greenacres, Florida

We are pleased to submit the Annual Comprehensive Financial Report of the City of Greenacres, Florida for the fiscal year ended September 30, 2021, in compliance with Florida Statutes. The purpose of this report is to provide the City Council, citizens, representatives of financial institutions, and others with detailed information concerning the financial condition and performance of the City. In addition, the report provides assurance that the City presents fairly, in all material respects, its financial position as verified by independent auditors.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of the information presented in this report. Management of the City has established a comprehensive internal control framework to provide a reasonable basis for making these representations. This framework is designed to protect the government's assets from loss, theft, or misuse, and to compile sufficient reliable information for the preparation of the City's financial statements in conformity with accounting principles generally accepted in the United States of America (GAAP). Because the cost of internal controls should not outweigh the benefits, the City's internal control framework has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert, to the best of our knowledge and belief, that this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Nowlen, Holt & Miner, P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended September 30, 2021 are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering unmodified opinions on the City's various financial statements included in this document. The independent auditor's report is presented as the first component of the financial section of this report.

Generally accepted accounting principles for government entities require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the report entitled Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City's MD&A can be found immediately following the report of the independent auditor.

## **PROFILE OF THE GOVERNMENT**

The City of Greenacres has operated under the Council-Manager form of government since 1980. Policy-making and legislative authority are vested in the City Council consisting of the Mayor and five Council members. The City Council is responsible, among other things, for approving ordinances, adopting the budget, appointing committees, and hiring both the City Manager and City Attorney. The City Manager is responsible for carrying out the policies and ordinances of the City Council, for overseeing the day-to-day operations of the government, and for appointing the Directors of the various departments. The Council is elected on a non-partisan basis. Council members serve four-year staggered terms. The Mayor is also elected to serve a four-year term. The Mayor and the five Council members are elected at large.

The City provides general municipal services such as police (contracted), fire, emergency medical services, protective inspections, public works, planning, zoning, engineering, recreation, and cultural events and youth programs. The City provides solid waste collection and recycling services through a contract with a privately-owned sanitation company. For fiscal year 2021, Waste Management formerly known as Advanced Disposal Services Solid Waste Southeast, Inc. held this franchise contract. Palm Beach County Water Utilities Department provides water and sanitary sewage service in the City.

The financial reporting entity includes all the funds of the City of Greenacres. There is one subordinate entity reporting to the City and included in this report, the Public Safety Officers' and Firefighters' Retirement Plan. This subordinate entity was created effective January 1, 1996, to provide retirement, death survivorship, and disability benefits to all Public Safety Officers and Firefighters hired January 1, 1996, and thereafter, consistent with the provisions of Florida Statutes 175 and 185.

## **ECONOMIC CONDITION AND OUTLOOK**

The City is located in the central area of Palm Beach County, Florida. The primary economic sectors in the County are agriculture, tourism, service industry, and retirement housing. The City is a residentially oriented suburb, with supporting commercial establishments to serve its diverse population. Residential uses account for 65% of the land area, while commercial uses account for 9%, public uses (institutional, recreation, roadways, and waterways), account for 22% of the land area with the remaining 4% comprising mixed uses and vacant undeveloped land. The City's population increased by approximately 38% from the 2010 Bureau of Economic and Business Research (BEBR) figure of 32,267 residents to 44,549 residents in the 2021 BEBR.

The City's economy is primarily driven by residential and commercial developments representing a broad spectrum of the population and business types. The City has no industrial zoning, and as such, has no single large employers within the City limits. Most of the commercial establishments offer a variety of services, restaurants, retail, and entertainment, mainly located along Lake Worth Road, Forest Hill Boulevard, Tenth Avenue North, and Jog Road.

There are roughly 62,323 companies in Palm Beach County that supply products and services. As of 2021, the Business Development Board for Palm Beach County lists the Palm Beach County School District as the largest employer with approximately 22,600 employees. Palm Beach County Board of County Commissioner and Tenet Coastal Division are the two next largest local employers with approximately 11,691 and 6,505 employees respectively.

FY2021 final property values increased by 8.8% from the FY2020 final values. Ad valorem tax revenue increased by \$1.04 million while maintaining a millage rate of 6.400 mills. Additionally, the City continued to close the gap between revenues and expenditures for non-essential services. The City has developed several strategies for financial sustainability for future years. They are: 1) drawdown unassigned fund balance and maintain at or above 25% of annual expenditures; 2) control expenditures by evaluating

staffing levels, overtime, and benefits; and 3) increase/stabilize revenues by adjusting fee schedules and the tax rate. The implementation of those strategies has enabled the City to maintain a sound financial position without impacting levels of service.

As the economy continues to recover from the circumstances surrounding the COVID-19 pandemic and other national and world economic challenges, the City is seeing a positive increase in the intergovernmental revenue sources. The City's primary intergovernmental revenue sources in FY2021 including the half-cent sales tax and State Revenue Sharing showed an increase of \$787 thousand. Permits and fees which include franchise fees and new construction related building permit fees also showed an increase. The City also received \$3.2 million in FY2021 from the one-penny sales surtax. Surtax funds have been used to provide for projects that will improve the quality of life for the City's residents and businesses. The surtax is projected to provide this City with \$2.3 million per year for a total of \$23 million in a ten-year period that began in FY2017. The short-term future growth rate is expected to remain steady as approved developments are completed and new developments are approved within existing and future annexation boundaries.

## **MAJOR INITIATIVES**

During fiscal year 2021, the City has addressed the following major areas:

- Investment in Public Safety and security in the City
- Improving roads, infrastructure, and appearance throughout the City's neighborhoods
- Development and improvement of parks and recreational facilities for all City residents

Initiatives related to public safety included: Replacement of four (4) Advanced Life Support Cardiac Monitors using a combination of grant funds from the State of Florida and CARES ACT; Development of concept and architectural design for the construction of individual sleeping quarters at Fire Rescue Station 94 Headquarters; Renovations to Fire Rescue Station 94 and 95 men's/women's bathrooms; Replacement of all emergency medical services Patient Care Reporting (PCR) field tablets with Palm Beach County EMS grant funds; The Insurance Services Office (ISO), a principal provider of ratings and statistical information for the insurance industry in the country, evaluates the fire protection services of a city and assigns a Public Protection Classification (PPC) number from 1 to 10, with 1 being exemplary. The City of Greenacres PPC rating is currently a two (2). This benefits residents and business owners as most Insurance Company Underwriters incorporate the ISO Public Protection Classification into their decision-making process of whether to insure properties and setting the price for policies written.

The eighth and final phase of the Original Section Drainage Improvement project is nearing completion and has provided for capacity improvements to outfall connections on either side of the L-11 Canal. Roadway resurfacing and refurbishing of asphalt markings and stripes was completed in the Palm Beach Villas neighborhood of the City.

The City's ongoing commitment to the development of parks and recreation facilities and enhancement of "green space" within the City through the allocation of funds for the construction, renovation, expansion and improvement of parks and recreational areas has provided for countless new amenities and programs. Pickle ball, Bankshot basketball, volleyball courts and additional pavilion space are now being offered at Freedom Park. Maintenance and upkeep are key to ensure the continued viability of our parks systems. Sports turf and courts resurfacing, and refurbishment are budgeted every year to provide for well-maintained facilities.

## **LONG-TERM FINANCIAL PLANNING**

As part of the City's long-term financial planning, the City has allocated resources for initiatives, programs, and strategies to achieve long term goals related to the City's mission of improving the quality of life by providing the best and most cost-efficient public services and facilities to the City's residents and businesses. The City's strategic plan outlines four (4) strategic priority areas (goals) that include:

- **Safe City:** For FY2022, \$23.1 million is allocated for public safety programs and activities to provide for physical safety and property protection in the City. This includes the installation of new and/or upgrading of security cameras at various City facilities and addition of license plate readers throughout the City.
- **Well-Planned Attractive Community:** Ongoing maintenance of sidewalks, roads and drainage systems and landscaping at parks and buildings to serve City residents.
- **Efficient and Effective Government:** Investing in technology and the security of the City's technological infrastructure to increase efficiency in the delivery of services, increase accessibility and interaction with residents and businesses and ensure that we remain connected in the event of an emergency or disaster.
- **Diversity in Community Life, Leisure, Recreation and Youth Programs:** Development of community and recreation programs including events and festivals, recreational athletic leagues, senior activities, and afterschool programs. Continued investment in the City's nationally accredited, Gold Seal certified after-school and summer camp Youth Programs.

Management strives to offset the increasing costs associated with the commitment to increased level of services in all areas by careful management of reserves and holding the line on operating costs. The strategic use of reserves is only a short-term fix, however, and these challenges will continue into future years with expenditures expected to outpace revenues over the next five years. It will continue to be a challenging environment, requiring tough decisions by both the Council and staff to balance fiscal realities with the collective expectations of our constituents for exceptional municipal services and their associated costs.

## **GENERAL FINANCIAL INFORMATION**

### **Financial Policies**

The City of Greenacres' financial policies provide the framework for the overall fiscal management of the City. The policies cover a broad range of topics including, but not limited to, accounting, auditing, internal controls, operating and capital budgeting, cash and investment management, asset management, and financial reporting. Pursuant to Governmental Accounting Standards Board Statement No. 54, Fund Balance Reporting and Governmental Type Fund Definitions, the City adopted a fund balance policy including classifications and fund balance reserves within each category. The fund balances reported in the financial statements are shown pursuant to Statement 54.

### **Internal Controls**

Management of the City is responsible for establishing and maintaining an internal control structure designed to ensure that government assets are protected from loss, theft, or misuse, and to ensure that adequate accounting data is compiled to allow for the preparation of financial statements in conformity with Generally Accepted Accounting Principles (GAAP). The internal control structure of the City of Greenacres is designed to provide reasonable, but not absolute, assurance that these objectives are met. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived, and the valuation of costs and benefits requires estimates and judgments by management.

## **Budgetary Controls**

The City of Greenacres adopts fiscal year budgets for all funds. The City maintains budgetary controls through the annual budget public hearing and approval process of GAAP based budgets. The formal budget approval for each fiscal year is accomplished in a manner to comply with Florida State Statute 200.065, commonly referred to as Truth-In-Millage (TRIM). Activities of the General Fund, Debt Service Funds, Arborous, Youth Programs, and Public Safety Donations Special Revenue Funds, and all Capital Project Funds are included in the annual appropriated budget. Chapter 932.7055(9), Florida State Statutes prohibits budgeting anticipated future forfeitures or proceeds in the Forfeitures Special Revenue Fund. Expenditures in the Forfeitures Special Revenue Fund are appropriated through individual requests on a project-by-project basis at public meetings of the City Council. Budget amendments for all funds require prior City Council approval at public meetings. The level of budgetary control (that is, the level at which expenditures cannot exceed the appropriated amount) is at the Departmental level.

The City of Greenacres also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Encumbered amounts lapse at year-end. However, encumbrances can be re-appropriated as part of the following year's approved budget. The City continues to meet its responsibility for sound financial management, as demonstrated by the statements and schedules included in the financial section of this report.

## **Capital Financing**

In conjunction with the annual adoption of the operating budget, the City prepares a Capital Improvement Program to provide for improvements to the City's public facilities for the ensuing fiscal year and next five years, along with proposals for the financing of these improvements. The first year of the program constitutes the capital budget for the current fiscal year and the remaining years are used as a planning guide. The program identifies projects and allocates funding over five years for City infrastructure, park development, public works projects, and new equipment. The City has been able to provide the needed funding of the Capital Improvement Program through dedicated sources of revenue such as impact fees, grants, and previous transfers.

## **Debt Service Administration**

In Florida, there is no legal debt limit. All general obligation debt pledging payment from ad valorem taxes must be approved by referendum unless it is to refund outstanding debt. Article VII, Section 12, of the Florida State Constitution expresses that "Counties, school districts, municipalities, special districts, and local governmental bodies with taxing powers may issue bonds, certificates of indebtedness, or any form of tax anticipation certificates payable from ad valorem taxes and maturing more than twelve months after issuance only to finance or refinance capital projects authorized by law and only when approved by vote of the electors..." The City has no general obligation debt outstanding.

## **Fiduciary Operations**

The City's fiduciary operations are limited to the City of Greenacres Public Safety Officers' and Firefighter Retirements' Plan that was established effective January 1, 1996, to cover high-risk employees with a defined benefit retirement plan. The Florida League of Cities was selected to provide administrative services for the plan. A pension trust fund was established to account for that new plan in fiscal year 1996.

## **Awards**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Greenacres for its Annual Comprehensive Financial Report for the fiscal year ended September 30, 2020. The Certificate of Achievement is a prestigious national award-recognizing conformance with the highest standards for

preparation of state and local government financial reports. The City of Greenacres has received a Certificate of Achievement for the last thirty consecutive years (fiscal years 1991-2020).

To be awarded a Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, whose contents conforms to program standards. Such comprehensive annual financial reports must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe our current report continues to conform to the Certificate of Achievement program requirements, and we are submitting it to GFOA.

The City of Greenacres also received an award from GFOA for Outstanding Achievement in Popular Annual Financial Reporting for the Fiscal Year Ended September 30, 2020. The award is valid for one year.

In addition, the City also received the GFOA's Award for Distinguished Budget Presentation for the Fiscal Year beginning October 1, 2020. The City has received the Distinguished Budget Presentation award for the last twenty-eight years (fiscal years 1994-2021). To earn the Distinguished Budget Presentation Award, the City's budget document was judged proficient as a policy document, financial plan, operations guide, and communication device.

## **OTHER INFORMATION**

### **Independent Audit**

State Statutes require an annual audit by independent certified public accountants. The accounting firm of Nowlen, Holt & Miner, P. A. performed the City's audit and their report on the financial statements is included in the financial section of this report.

### **Acknowledgments**

The preparation of this Annual Comprehensive Financial Report for the City of Greenacres was made possible by the dedicated efforts of the staff of the Department of Finance. We also extend our appreciation to the independent certified public accounting firm of Nowlen, Holt & Miner, P. A. for their professionalism during the performance of the audit.

We would like to thank the Mayor and City Council for their guidance and support in establishing the policy for the planning and administration of the financial operations of the City of Greenacres in a responsible, progressive manner. With this support, we have been able to maintain a high degree of fiscal health and responsibility for the City of Greenacres during challenging economic times.



Teri Lea Beiriger  
Finance Director



Andrea McCue  
City Manager



**PRINCIPAL OFFICIALS**  
As of September 30, 2021

**ELECTED OFFICIALS**

**Joel Flores**  
Mayor

**John W. Tharp**  
Councilmember, District I

**Peter A. Noble**  
Councilmember, District II

**Judith Dugo**  
Councilmember, District III

**Jonathan G. Pearce**  
Councilmember, District IV

**Paula Bousquet**  
Councilmember, District V

**SENIOR MANAGEMENT**

**Andrea McCue**  
City Manager

**Kara Irwin-Ferris**  
Director of Planning & Engineering

**Quintella Moorer**  
City Clerk

**Teri Lea Beiriger**  
Director of Finance

**Monica Powery**  
Director of Purchasing

**Georges Bayard**  
Director of Information Technology

**Suzanne Skidmore**  
Director of Human Resources

**Carlos Cedeño**  
Director of Public Works

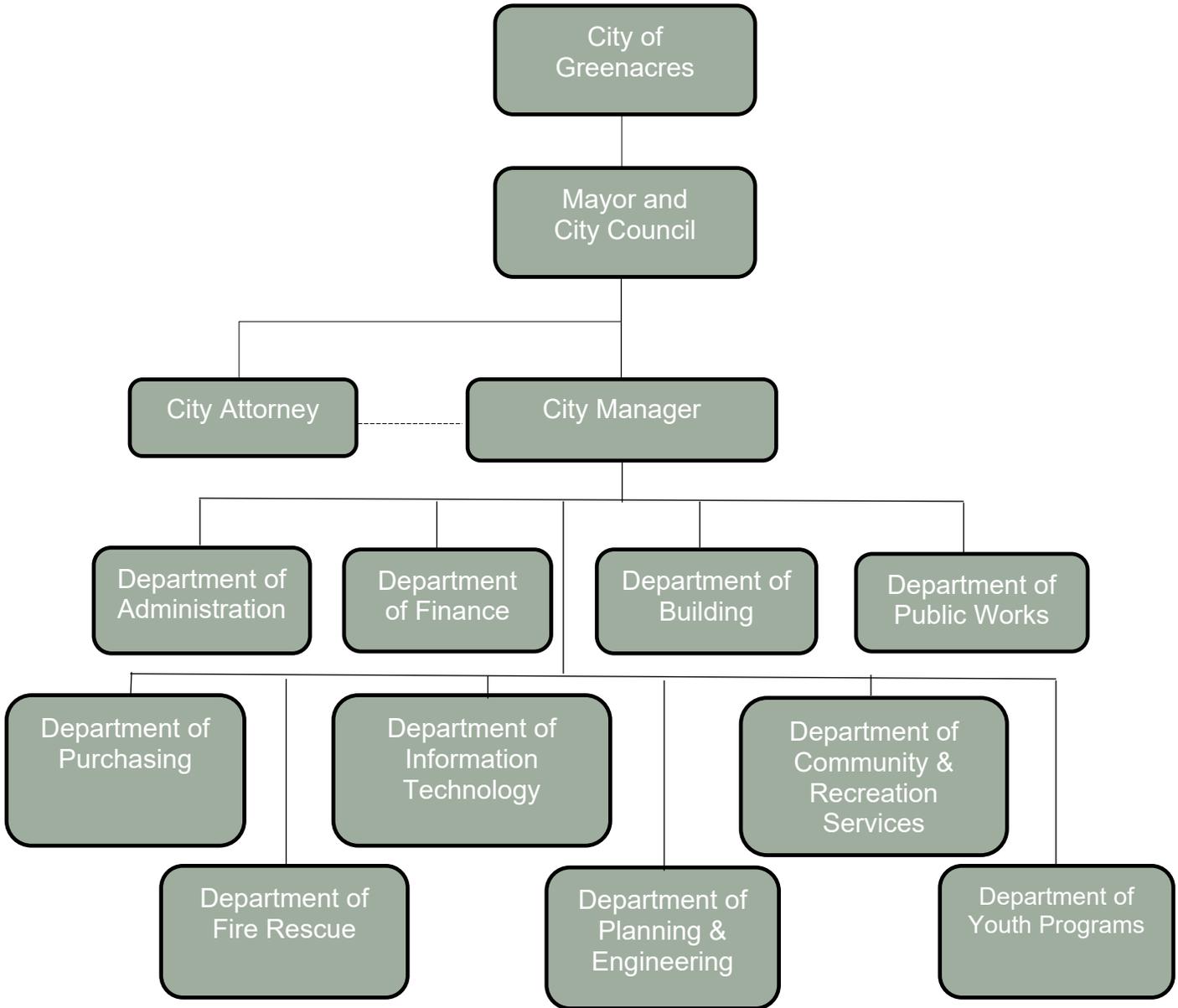
**Brian Fuller**  
Fire Chief

**Michele Thompson**  
Director of Community and Recreation Services

**Jowie Mohammed**  
Director of Youth Programs

**Glen J. Torcivia,**  
**Torcivia, Donlon, Goddeau & Ansay, P.A.,**  
City Attorney

# City of Greenacres, Florida Organizational Chart



## Mission Statement

To continually improve the quality of life by providing the best and most cost efficient public services and facilities to exceed the expectations of city residents and businesses. Refer to each division for detailed organizational chart.



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Greenacres  
Florida**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

September 30, 2020

*Christopher P. Morill*

Executive Director/CEO

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## FINANCIAL SECTION

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## INDEPENDENT AUDITORS' REPORT

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# NOWLEN, HOLT & MINER, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

WEST PALM BEACH OFFICE  
NORTHBRIDGE CENTRE  
515 N. FLAGLER DRIVE, SUITE 1700  
POST OFFICE BOX 347  
WEST PALM BEACH, FLORIDA 33402-0347  
TELEPHONE (561) 659-3060  
FAX (561) 835-0628  
WWW.NHMCPA.COM

EVERETT B. NOWLEN (1930-1984), CPA  
EDWARD T. HOLT, CPA  
WILLIAM B. MINER, RETIRED  
ROBERT W. HENDRIX, JR., CPA  
JANET R. BARICEVICH, RETIRED, CPA  
TERRY L. MORTON, JR., CPA  
N. RONALD BENNETT, CVA, ABV, CFF, CPA  
ALEXIA G. VARGA, CFE, CPA  
EDWARD T. HOLT, JR., PFS, CPA  
BRIAN J. BRESCHIA, CFP®, CPA

MARK J. BYMASTER, CFE, CPA  
RYAN M. SHORE, CFP®, CPA  
WEI PAN, CPA  
WILLIAM C. KISKER, CPA  
RICHARD E. BOTTS, CPA

## INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council  
City of Greenacres, Florida

BELLE GLADE OFFICE  
333 S.E. 2nd STREET  
POST OFFICE BOX 338  
BELLE GLADE, FLORIDA 33430-0338  
TELEPHONE (561) 996-5612  
FAX (561) 996-6248

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Greenacres, Florida, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Greenacres, Florida's basic financial statements as listed in the table of contents.

### *Management's Responsibility for the Financial Statements*

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### *Auditors' Responsibility*

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Greenacres, Florida, as of September 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### ***Other Matters***

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 13, the budgetary comparison information on pages 74 through 78, the pension schedules on pages 79 through 90, and the other postemployment benefits schedule on page 91 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Greenacres, Florida's basic financial statements. The introductory section, the combining and individual fund statements and schedules, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual fund statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the

combining and individual fund statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated April 12, 2022 on our consideration of the City of Greenacres, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City of Greenacres, Florida's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering City of Greenacres, Florida's internal control over financial reporting and compliance.

*Nowlen, Holt & Miner, P.A.*

West Palm Beach, Florida  
April 12, 2022

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## MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

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## MANAGEMENT'S DISCUSSION AND ANALYSIS

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This section of the City of Greenacres' Annual Comprehensive Financial Report presents a narrative overview and analysis of the City's financial performance for the fiscal year ended September 30, 2021. It is designed to provide a broad overview and a short and long-term analysis of the City's activities based on information presented in the financial statements. Specifically, this information is designed to assist the reader in focusing on significant financial issues, provide an overview of the City's financial activities, identify changes in the City's financial position (its ability to address the next and subsequent years' challenges), clarify material deviations from the approved budget, and explain individual fund issues. We encourage readers to consider the information presented here in conjunction with the Transmittal Letter (beginning on page i), the City's basic financial statements (beginning on page 14), and notes to the financial statements (pages 22-73).

### FINANCIAL HIGHLIGHTS

- At the end of fiscal year 2021, the assets and deferred outflows of the City exceeded its liabilities and deferred inflows by \$59.0 million (*net position*). Of this amount, \$14.3 million represents unrestricted net position, which may be used to meet the City's ongoing obligations to citizens and creditors.
- Total net position increased by \$7.2 million in 2021, primarily because increases in property taxes (\$1 million) and from the increase in Half Cent Sales Tax (\$543 thousand) outpaced across-the-board increases in expenses.
- Combined governmental fund balances increased by \$3.9 million in 2021, from \$22.1 million to \$26.0 million. Approximately 49% of this amount, or \$12.7 million, is available for spending at the City's discretion (unassigned fund balance).
- At the close of the 2021 fiscal year, the General Fund fund balance (the total of *non-spendable, committed, assigned, and unassigned* components of *fund balance*) was \$15.4 million, with \$2.6 million, or 17% that was either non-spendable, committed or assigned.

### Overview of the Financial Statements

The discussion and analysis provided here are intended to serve as an introduction to the City of Greenacres basic financial statements. The basic financial statements consist of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) the notes to financial statements. This report also includes supplementary information intended to furnish additional detail to support the basic financial statements themselves.

**Government-Wide Financial Statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The statement of net position presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The statement of activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported for some items that will only result in cash flows in future fiscal periods (e.g., uncollected solid waste fees and earned but unused vacation leave).

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The governmental activities of the City of Greenacres include general government, public safety, transportation, culture and recreation, and physical environment.

**Fund Financial Statements.** A *fund* is a grouping of related accounts that is used to maintain control over financial resources that have been segregated for specific activities or objectives. The City of Greenacres, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City can be divided into two categories: governmental funds and fiduciary funds. The main features of each are shown below.

**Governmental Funds.** Governmental funds are used to account for essentially the same functions reported in *governmental activities* in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of cash, as well as cash balances available at year end (fund balance). Such information may be useful in evaluating a government's near-term financing requirements.

The focus of governmental funds is narrower than that of the government-wide financial statements, so it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand long-term impacts of near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains eleven (11) individual governmental funds: The General Fund, four (4) Special Revenue Funds, one (1) Debt Service Fund, and four (5) Capital Projects Funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balance for the General Fund, and two of the Capital Projects Funds: The Infrastructure Surtax Fund and the American Recovery Plan, both are considered *major funds*. Data from the eight remaining governmental funds are combined into a single column for an aggregated presentation. Individual fund data for each of these non-major governmental funds is provided in the form of combining and individual fund statements and schedules on pages 92-103 of this report.

The City of Greenacres adopts an annual appropriated budget for all governmental funds except the Forfeitures Special Revenue Fund. A budgetary comparison statement has been provided for the general fund to demonstrate compliance with this budget. (See *Other Information* below.)

**Fiduciary Funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support the City's programs. While fiduciary funds represent trust responsibilities of the government, these assets are restricted in purpose and do not represent discretionary assets of the government. The City has three (3) fiduciary trust funds, the Public Safety Officers' Pension Trust Fund, Firefighters' Pension Trust Fund, and Public Safety Officers' and Firefighters' Pension Trust Share Plan, found on pages 20-21 of this report, with a combining statement of net pension found on pages 104 and 105.

**Notes to the Financial Statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 22-73 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents *required supplementary information*, including a budgetary comparison statement for the General Fund, and

detailed information concerning the City's obligation to provide pension benefits to its employees. The required supplementary information can be found on pages 74-91 of this report.

The combining and individual fund financial statements and schedules referred to earlier in connection with major and non-major governmental funds are presented immediately following the required supplementary information.

**GOVERNMENT-WIDE OVERALL FINANCIAL ANALYSIS**

The government-wide financial statements were designed so that the user could determine if the City is in a better or worse financial condition from the prior year. The fiscal 2020 balances have been included so that the results from the prior year can be compared.

As noted earlier, net position over time may serve as a useful indicator of a government's financial position. In the case of the City of Greenacres, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$59.0 million at the close of the most recent fiscal year.

<b>City of Greenacres, Florida Summary of Net Position (in thousands)</b>				
	<b>2021</b>	<b>2020</b>	<b>\$ Increase / (Decrease)</b>	<b>% Change</b>
Current and other assets	\$ 49,307	\$ 27,787	\$ 21,520	77.4%
Capital assets, net	27,663	26,494	1,169	4.4%
<b>Total assets</b>	<b>76,970</b>	<b>54,281</b>	<b>22,689</b>	<b>41.8%</b>
<b>Deferred Outflows of Resources</b>	<b>6,442</b>	<b>8,047</b>	<b>(1,605)</b>	<b>-19.9%</b>
Current liabilities	13,379	3,605	9,774	271.1%
Long-term liabilities	3,026	4,866	(1,840)	-37.8%
<b>Total liabilities</b>	<b>16,405</b>	<b>8,471</b>	<b>7,934</b>	<b>93.7%</b>
<b>Deferred Inflows of Resources</b>	<b>7,981</b>	<b>2,036</b>	<b>5,945</b>	<b>292.0%</b>
<b>Net position:</b>				
Net investment in capital assets	26,153	24,902	1,251	5.0%
Restricted	18,535	9,453	9,082	96.1%
Unrestricted	14,339	17,466	(3,127)	-17.9%
<b>Total net position</b>	<b>\$ 59,026</b>	<b>\$ 51,821</b>	<b>\$ 7,205</b>	<b>13.9%</b>

The largest portion of the City's net position is invested in capital assets (land, buildings, machinery, and equipment) less any related debt still outstanding that was used to acquire those assets and represents 44.3% of total net position. The City uses capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. (See also the discussion on Capital Assets on page 12).

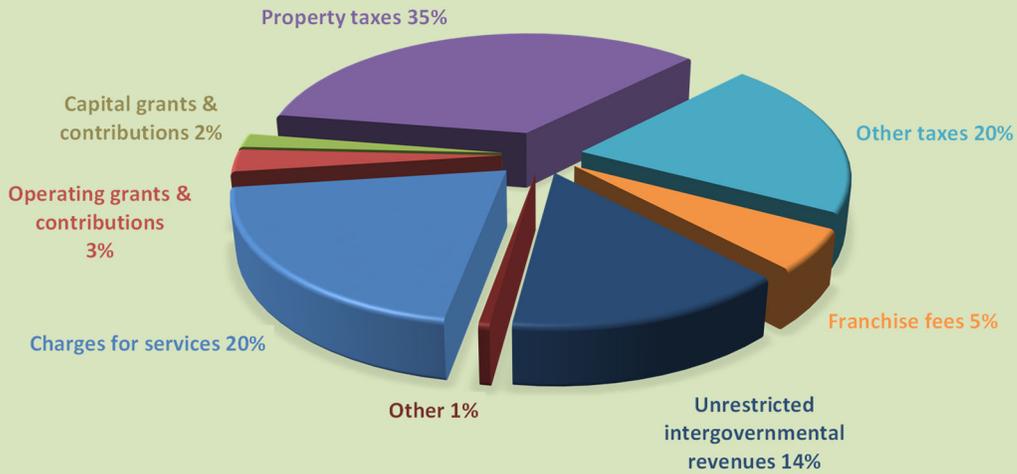
Another portion of net position, \$18.5 million, has restrictions on its use that are externally imposed (gas taxes, public safety forfeitures, grants & pensions) or by enabling legislation (impact fees). The remaining net position balance of \$14.3 million, or 24.2% of total net position, is unrestricted and may be used to meet the City's ongoing obligations to citizens and creditors.

**Change in Net Position.** Total net position increased by \$7.2 million in fiscal year 2021. Total revenues increased by \$3.4 million, or 10.1% compared to the prior year, and total expenses decreased by \$904 thousand, or (2.8) % compared to the prior year. Key elements of the changes are summarized below:

**City of Greenacres, Florida  
Summary of Changes in Net Position (in thousands)**

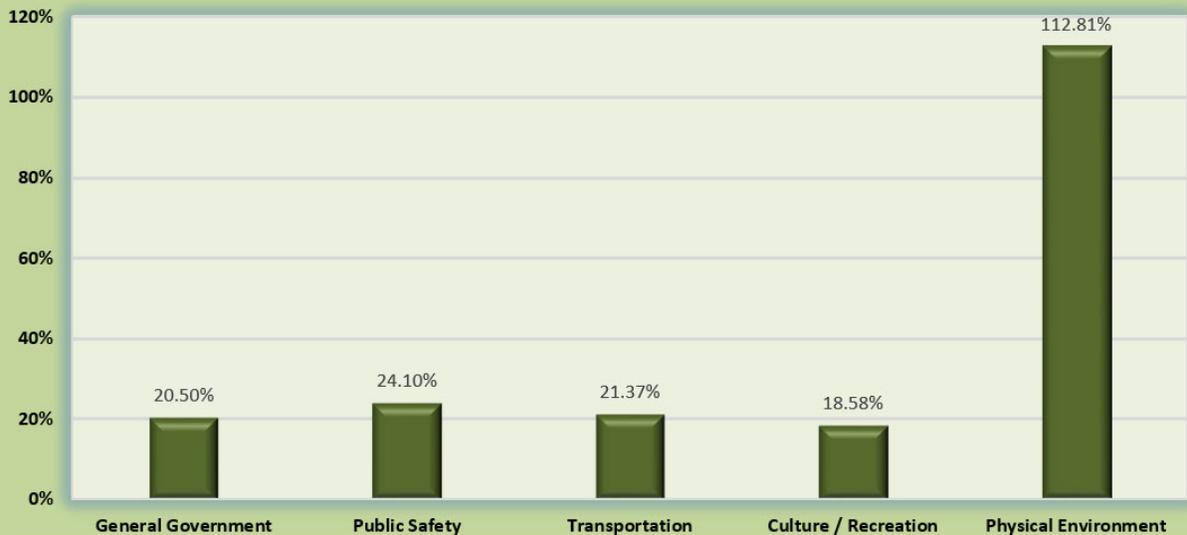
	2021	2020	\$ Increase / (Decrease)	% Change
<b>Revenues:</b>				
Program revenues:				
Charges for services	\$ 7,672	\$ 6,227	\$ 1,445	23.2%
Operating grants and contributions	1,085	1,352	(267)	-19.7%
Capital grants and contributions	675	856	(181)	-21.1%
General revenues:				
Property taxes	13,208	12,172	1,036	8.5%
Other taxes	7,803	7,118	685	9.6%
Other	7,627	6,846	781	11.4%
<b>Total revenues</b>	<b>38,070</b>	<b>34,571</b>	<b>3,499</b>	<b>10.1%</b>
<b>Expenses:</b>				
General government	4,752	4,606	146	3.2%
Public safety	18,599	19,425	(826)	-4.3%
Transportation	1,907	2,095	(188)	-9.0%
Culture and recreation	2,859	2,852	7	0.2%
Physical environment	2,692	2,721	(29)	-1.1%
Interest and other fiscal charges	56	70	(14)	-20.0%
<b>Total expenses</b>	<b>30,865</b>	<b>31,769</b>	<b>(904)</b>	<b>-2.8%</b>
Change in net position	7,205	2,802	4,403	157.1%
Net position beginning of year, as restated	51,821	49,019	2,802	5.7%
<b>Ending net position</b>	<b>\$ 59,026</b>	<b>\$ 51,821</b>	<b>\$ 7,205</b>	<b>13.9%</b>

## 2021 REVENUES BY SOURCE - GOVERNMENTAL ACTIVITIES



The cost of all governmental activities decreased by \$904 thousand, or 2.9%, to \$30.8 million in 2021. As shown on the Statement of Activities on page 15, the amount financed by general revenues (primarily taxpayers) was about \$28 million, while \$7.6 million was paid by those who benefitted directly from the programs (charges for services), and another \$1.8 million was subsidized by other governments and organizations through grants and contributions. The following table shows to what extent the functional expenses of the City are supported by the program revenues that directly support those programs. The remainder of the functional expenses are covered by the general revenues of the City, primarily taxes.

## 2021 % FUNCTIONAL EXPENSES SUPPORTED BY REVENUE



## Financial Analysis of the City of Greenacres Funds

The City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of Greenacres *governmental funds* is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, the unassigned fund balance may serve as a useful measure of the government's net resources available for discretionary use. It represents the portion of fund balance that has not yet been limited to use for a particular purpose by either an external party, the City itself, or a group or individual that has been delegated authority to assign resources for particular purposes by the City Council.

On September 30, 2021, the City of Greenacres governmental funds reported combined fund balances of \$26 million. Approximately 49% of total fund balances (\$12.8 million) are *unassigned* and are available for spending at the government's discretion. The remainder is either *non-spendable, restricted, committed or assigned* to indicate it is:

- a) not in spendable form (non-spendable, \$91 thousand),
- b) restricted for specific purposes by (a) external resource providers such as creditors, grantors, contributors, constitutional provisions or laws and regulations of other governments; or (b) imposed by law through enabling legislation (restricted, \$8 million),
- c) committed for specific purposes as formally established by the City Council (committed, \$2.0 million), or
- d) assigned for specific purposes as determined by management of the City, (assigned, \$3.1 million).

The general fund is the chief operating fund of the City. At the end of the 2021 fiscal year, the unassigned fund balance of the general fund was \$12.8 million. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total general fund expenditures. At the close of the 2021 fiscal year, unassigned fund balance represented approximately 42% of total general fund expenditures including transfers to other funds.

The following table shows the results of operations in 2021 and 2020, the revenues, expenditures, and other financing sources and uses (fund transfers), and the change in fund balance for the major funds reported by the City.

### Major Funds Information (in thousands)

<u>Fiscal Year 2021</u>	<u>General</u>	<u>Infrastructure Surtax</u>	<u>American Recovery Plan</u>		
Revenues	\$ 33,655	\$ 3,425	\$ 0.3		
Expenditures	(30,102)	(2,490)	-		
Other financing sources (uses)	(615)	-	-		
Increase (decrease) in fund balance	<u>\$ 2,938</u>	<u>\$ 935</u>	<u>\$ 0.3</u>		
<u>Fiscal Year 2020</u>	<u>General</u>	<u>New Growth</u>	<u>Parks and Recreation</u>	<u>Reconstruction and Maintenance</u>	<u>Infrastructure Surtax</u>
Revenues	\$ 30,413	\$ 68	\$ 53	\$ 519	\$ 2,977
Expenditures	(29,187)	(17)	(220)	(1,159)	(2,065)
Other financing sources (uses)	(710)	-	-	250	-
Increase (decrease) in fund balance	<u>\$ 516</u>	<u>\$ 51</u>	<u>\$ (167)</u>	<u>\$ (390)</u>	<u>\$ 912</u>

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The General Fund fund balance increased by \$2.9 million in fiscal 2021 after an increase of \$516 thousand in 2020. Overall revenues increased by \$3.2 million in 2021, attributable primarily to an increase of \$1 million in tax revenues, most notably property tax revenues as discussed in the analysis of net position on page 8. Overall general expenditures increased in 2021 by approximately \$915 thousand, offsetting the increase in revenues. A major portion of the variance was in transportation due to attrition. The City was able to manage its reserves along with a transfer of \$300 thousand to the debt service fund to pay principal and interest on its bank note, \$150 thousand to the capital projects funds to cover planned expenditures on capital projects and \$135,000 to Youth Program.

Overall, total governmental fund balances increased by \$3.9 million to \$26 million in 2021, up from \$22.1 million in 2020. Please refer to the Net Change in Fund Balance line item on the Statement of Revenues, Expenditures, and Changes in Fund Balance on page 18 of this report (third line from the bottom) to see the changes in fund balance for all the individual major funds of the City as well as the combined non-major funds. The City reports 3 major funds: the General Fund and two capital projects funds, the Infrastructure Surtax Fund and American Recovery Plan Fund. Additional detail for 8 non-major funds can be found on pages 93-103 of this report.

The City uses the five capital projects funds to budget and account for capital improvement projects and asset purchases exceeding \$10,000 for each project or purchase. Two of the capital projects funds are major funds. In 2021, an interfund transfer of \$585 thousand was made. Of the \$585 thousand, \$150 thousand was transferred from the General Fund to the Reconstruction and Maintenance Capital Projects Fund. A significant portion of the Reconstruction and Maintenance reserves were accumulated from Local Option Gas taxes that have significant restrictions limiting their use to road improvements. \$300 thousand was transferred from the General Fund to Debit Service Fund and \$135 thousand was transferred from the General Fund to the Special Revenue Fund - Youth Program.

The *Infrastructure Surtax Fund* was budgeted at \$5.1 million for various projects in 2021 with an additional \$1.7 million re-appropriated from 2020 projects that were continued in 2021. In 2021, \$2.4 million was expended. The expenditures included a city-wide sidewalk project and 4 volleyball courts at Freedom Park.

On March 11, 2021, the *American Rescue Plan Act* was signed into law. This established the Coronavirus State Fiscal Recovery Fund and Coronavirus Local Fiscal Recovery Funds, which together formed the Coronavirus State and Local Fiscal Recovery Funds or SLFRF. The City of Greenacres is considered a non-entitlement unit of local government (NEUs). On September 13, 2021, the City received \$10,296,799 to establish this fund. The funds will be used to build an additional Fire Station, a Youth Program Building and Complete Streets project.

### **General Fund Budgetary Highlights**

***Original budget compared to final budget.*** In 2021, the net budget amendments totaled \$46 thousand and included encumbered amounts from fiscal 2020 that were re-appropriated in 2021. Budget amendments were initiated to eliminate a budget deficit in non-Departmental.

Functional Expenditures	Original Adopted Budget	Amendments	Amended Budget	Actual Results	Budget Variance Positive/(Negative)
Administration	\$ 1,544,059	\$ 29,747	\$ 1,573,806	\$ 1,522,459	\$ 51,347
Finance	773,833	(32,747)	741,086	723,004	18,082
Purchasing	228,263	3,000	231,263	230,365	898
Information Technology	767,787	-	767,787	744,484	23,303
Planning & Engineering	663,133	7,640	670,773	596,988	73,785
Public Works	2,851,925	(62,399)	2,789,526	2,582,880	206,646
Public Safety	8,282,064	(9,442)	8,272,622	8,226,665	45,957
Community & Recreation Services	993,495	896	994,391	916,424	77,967
Building	1,216,182	(40,000)	1,176,182	1,016,223	159,959
Non Departmental	13,402,041	150,000	13,552,041	13,542,616	9,425
	<b>\$ 30,722,782</b>	<b>\$ 46,695</b>	<b>\$ 30,769,477</b>	<b>\$ 30,102,108</b>	<b>\$ 667,369</b>

Revenue Source	Adopted Budget*	Actual Results	Budget Variance Positive / (Negative)
Taxes	\$ 18,146,725	\$ 19,031,462	\$ 884,737
Permits and Franchise Fees	2,563,193	2,909,876	346,683
Intergovernmental	4,506,500	5,684,126	1,177,626
Charges for Services	5,388,409	5,270,921	(117,488)
Fines and Forfeitures	97,356	106,333	8,977
Investment Income	161,800	56,144	(105,656)
Contributions	17,100	43,499	26,399
Rents and Royalties	308,900	353,984	45,084
Miscellaneous Revenues	94,250	198,926	104,676
	<b>\$ 31,284,233</b>	<b>\$ 33,655,271</b>	<b>\$ 2,371,038</b>

\* No amendments to revenue budget; original budget same as final budget

**Final budget compared to actual results.** In 2021, general fund revenues were higher than budgeted by \$2.3 million. The budget variances in mainly due to the COVID 19 pandemic recovery in the intergovernmental area such as half-cent sales tax and state revenue sharing.

General fund expenditures in 2021 were \$667 thousand less than budgeted, mainly due to savings from unfilled vacant positions, some unspent obligations (encumbrances) and the contingency reserve. COVID 19 and supplies have also played a major role in the expenditures.

## Capital Asset and Debt Administration

**Capital assets.** The City's investment in capital assets on September 30, 2021, net of accumulated depreciation, was \$27.6 million, an increase of \$1.1 million or 4.4% from 2020. Notable additions were a water tanker and a rescue vehicle.

**City of Greenacres Capital Assets**  
(in thousands, net of accumulated depreciation)

	<u>2021</u>	<u>2020</u>	<u>% Change</u>
Land	\$ 7,271	\$ 7,271	0.0%
Buildings	8,500	8,905	-4.5%
Improvements other than buildings	3,332	3,494	-4.6%
Furniture, fixtures and equipment	872	949	-8.1%
Vehicles	2,823	2,889	-2.3%
Construction in Progress	4,866	2,985	63.0%
<b>Total</b>	<b>\$ 27,664</b>	<b>\$ 26,493</b>	<b>4.4%</b>

Refer to the prior discussion of major funds above for more details on capital spending and Note 6 Capital Assets on page 42.

**Debt administration.** The City's has very little outstanding debt, consisting only of a public improvement bank note with a remaining balance of \$1.1 million at year-end September 30, 2021. Debt service payments reduced the overall debt by \$347 thousand, or 24%, during the year.

The debt position of the City is summarized in the following table and is more fully explained in Note 7 Long-Term Liabilities on page 43

**City of Greenacres Outstanding Debt**  
(in thousands)

	<u>2021</u>	<u>2020</u>	<u>% Change</u>
Public Improvement Note Payable	\$ 1,128	\$ 1,476	-23.6%
<b>Total</b>	<b>\$ 1,128</b>	<b>\$ 1,476</b>	<b>-23.6%</b>

**Economic Factors and Next Year's Budgets and Rates**

As a residentially oriented suburb with supporting commercial establishments, the City's economic environment is dependent on Palm Beach County's economic activities as well as that of the State of Florida. A majority of the economy was still shut down the first six months of the 2021 Budget year. The latter part of 2021 showed the economy re-opening with the lifting of a mask mandate and the availability of vaccines.

Major economic factors affecting the City of Greenacres in the new fiscal year include:

- Increasing property values due to the housing sales. This is due to low supply and high demand of housing.
- The millage rate will be maintained at 6.40 mills in fiscal year 2022.

- 
- Increasing tax revenues. Sales, Gas and Utility tax revenues are anticipated to continue increasing moderately as consumer and business confidence level edge higher with improving economy.
  - Increase of infrastructure surtax revenue. This revenue source from the voters' approved additional one cent sales surtax will accelerate as the economy improves and people are able to travel.
  - Limitation on revenue growth. Due to the City being nearly built out, revenues will remain steady while expenditures will most likely outpace the revenue increases.

The decision to maintain the millage rate reflected the City's commitment to maintain the ratio of unassigned fund balance at 25% of total general fund expenditures, as required by the City's fund balance policy.

Budgeted 2022 general fund expenditures, including transfers to other funds, are \$33.2 million, an increase of \$2 million, or 6.3%, from the same amounts in 2021. The increased expenditures include an increase of \$1.1 million in budgeted Personnel Services from \$14.6 million in 2021 to \$15.7 million in 2022. Operating expense is another area that shows a large increase going into 2022. Operating expense increased from \$3 million in budget year 2021 to \$3.4 million in 2022.

The 2022 Budget projects a revenue of \$33 million, the forecast as of February 2022 projects \$34 million. Projected revenue increase is anticipated from other revenues such as intergovernmental and permits and related fees.

Based on projected revenues and the City's conservative approach managing expenditures, the City's financial position was projected to remain strong, with very low debt and an unassigned general fund reserve balance having a healthy ratio of 36.8%. The economy reopening and still many uncertainties related to commodity delivery, and labor force, projections have been conservative in reflecting anticipated revenues.

The City will manage expenses accordingly to ensure the continued strength of the City's financial stability.

### **Contacting the City's Financial Management**

This financial report is designed to provide our citizens, taxpayers, customers, investors, and creditors with a general overview of the City's finances and to demonstrate the City's accountability. If you have questions about this report or need additional information, please contact the Director of Finance at 5800 Melaleuca Lane, Greenacres, Florida 33463.

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## BASIC FINANCIAL STATEMENTS

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**City of Greenacres, Florida**  
**Statement of Net Position**  
**September 30, 2021**

	Governmental Activities
<b>Assets</b>	
Cash and cash equivalents	\$ 1,006,857
Investments	34,686,456
Receivables (net)	
Accounts	1,180,892
Intergovernmental	857,192
Taxes	857,222
Interest	1,811
Grants	75,448
Assessments	4,043
Net pension asset - Public Safety Officers and Firefighters	10,546,541
Inventories	18,077
Prepaid items	72,814
Capital assets:	
Non-depreciable	12,136,680
Depreciable (net of accumulated depreciation)	15,526,388
Total Assets	76,970,421
<b>Deferred Outflows of Resources</b>	
OPEB related items	259,181
Pension related items	6,183,408
Total Deferred Outflows of Resources	6,442,589
<b>Liabilities</b>	
Accounts payable	333,025
Contracts and retainage payable	380,830
Accrued payroll and related liabilities	366,764
Unearned revenue	11,055,088
Deposits and other liabilities	77,318
Accrued interest payable	126
Due within one year:	
Compensated absences	804,137
Notes payable	361,348
Due in more than one year:	
Compensated absences	669,416
Notes payable	767,450
Total OPEB Liability	1,194,461
Net pension liability - Florida Retirement System	394,786
Total Liabilities	16,404,749
<b>Deferred Inflows of Resources</b>	
Deferred revenue	299,303
Pension related items	7,502,761
OPEB related items	179,408
Total Deferred Inflows of Resources	7,981,472
<b>Net Position</b>	
Net investment in capital assets	26,153,440
Restricted for:	
Pensions	10,546,541
Public safety	92,932
Arboreous activities	33,256
Capital projects	7,861,867
Unrestricted	14,338,753
Total Net Position	\$ 59,026,789

The accompanying notes are an integral part of these basic financial statements

**City of Greenacres, Florida**  
**Statement of Activities**  
**For the Fiscal Year Ended September 30, 2021**

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Governmental Activities:</b>					
General government	\$ 4,752,081	\$ 947,083	\$ 27,000	\$ --	\$ (3,777,998)
Public safety	18,600,097	3,741,373	727,338	14,064	(14,117,322)
Transportation	1,906,690	--	--	407,430	(1,499,260)
Culture/recreation	2,858,904	237,649	294,196	(784)	(2,327,843)
Physical environment	2,691,968	2,746,532	36,012	254,324	344,900
Interest on long-term debt	55,883	--	--	--	(55,883)
<b>Total Governmental Activities</b>	<b>\$ 30,865,623</b>	<b>\$ 7,672,637</b>	<b>\$ 1,084,546</b>	<b>\$ 675,034</b>	<b>(21,433,406)</b>
<b>General Revenues:</b>					
<b>Taxes:</b>					
Property taxes					13,208,395
Utility service taxes					4,583,816
Infrastructure surtax					3,219,349
Franchise fees based on gross receipts					1,983,268
Intergovernmental shared revenues - unrestricted					5,427,123
Investment earnings - unrestricted					56,635
Miscellaneous revenues					101,670
Gain on disposal of capital assets					58,140
<b>Total General Revenues</b>					<b>28,638,396</b>
Change in Net Position					7,204,990
Net Position - Beginning					51,821,799
Net Position - Ending					<b>\$ 59,026,789</b>

The accompanying notes are an integral part of these basic financial statements

**City of Greenacres, Florida**  
**Balance Sheet**  
**Governmental Funds**  
**September 30, 2021**

	Capital Projects				Total Governmental Funds
	General	Infrastructure Surtax	American Recovery Plan	Nonmajor Governmental Funds	
<b>Assets</b>					
Cash and cash equivalents	\$ 1,006,750	\$ --	\$ --	\$ 107	\$ 1,006,857
Investments	13,184,453	5,906,599	10,297,059	5,298,345	34,686,456
Receivables (net)					
Accounts	1,180,892	--	--	--	1,180,892
Intergovernmental	857,192	--	--	--	857,192
Taxes	290,965	566,257	--	--	857,222
Interest	1,811	--	--	--	1,811
Grants	4,150	21,349	--	49,949	75,448
Assessments	4,043	--	--	--	4,043
Inventories	18,077	--	--	--	18,077
Prepaid items	72,572	--	--	242	72,814
<b>Total Assets</b>	<b>\$ 16,620,905</b>	<b>\$ 6,494,205</b>	<b>\$ 10,297,059</b>	<b>\$ 5,348,643</b>	<b>\$ 38,760,812</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>					
<b>Liabilities</b>					
Accounts payable	\$ 329,415	\$ --	\$ --	\$ 3,610	\$ 333,025
Contracts and retainage payable	--	362,292	--	18,538	380,830
Accrued payroll and related liabilities	357,821	--	--	8,943	366,764
Unearned revenue	30,270	--	10,296,799	728,019	11,055,088
Deposits and other liabilities	47,443	--	--	29,875	77,318
<b>Total Liabilities</b>	<b>764,949</b>	<b>362,292</b>	<b>10,296,799</b>	<b>788,985</b>	<b>12,213,025</b>
<b>Deferred Inflows of Resources</b>					
Deferred revenue	297,303	--	--	2,000	299,303
Unavailable revenue	172,940	--	--	15,296	188,236
<b>Total Deferred Inflows of Resources</b>	<b>470,243</b>	<b>--</b>	<b>--</b>	<b>17,296</b>	<b>487,539</b>
<b>Fund Balances</b>					
<b>Nonspendable:</b>					
Inventory	18,077	--	--	--	18,077
Prepaid items	72,572	--	--	242	72,814
<b>Restricted for:</b>					
Public Safety Forfeitures	--	--	--	90,825	90,825
Arborous Activities	--	--	--	33,256	33,256
Public Safety Donations	--	--	--	2,107	2,107
New Growth	--	--	--	1,212,937	1,212,937
Parks & Recreation	--	--	--	69,215	69,215
Transportation	--	--	--	447,542	447,542
Infrastructure	--	6,131,913	--	--	6,131,913
ARPA Projects	--	--	260	--	260
Special Events	19,394	--	--	--	19,394
<b>Committed to:</b>					
Emergency and disaster reserve	2,000,000	--	--	--	2,000,000
<b>Assigned for:</b>					
Subsequent year's expenditures	138,337	--	--	--	138,337
Compensated absences reserve	334,707	--	--	--	334,707
Youth Programs	--	--	--	--	--
Debt service	--	--	--	95,841	95,841
Capital Projects	--	--	--	2,594,082	2,594,082
Unassigned:	12,802,626	--	--	(3,685)	12,798,941
<b>Total Fund Balances</b>	<b>15,385,713</b>	<b>6,131,913</b>	<b>260</b>	<b>4,542,362</b>	<b>26,060,248</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 16,620,905</b>	<b>\$ 6,494,205</b>	<b>\$ 10,297,059</b>	<b>\$ 5,348,643</b>	<b>\$ 38,760,812</b>

The accompanying notes are an integral part of these basic financial statements

**City of Greenacres, Florida**  
**Reconciliation of the Balance Sheet - Governmental Funds**  
**to the Statement of Net Position**  
**September 30, 2021**

Fund Balances - Total Governmental Funds \$ 26,060,248

Amounts reported for governmental activities in the statement of net position are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds:

Governmental capital assets	\$ 48,019,348	
Less accumulated depreciation	(20,356,280)	27,663,068

The net pension asset related to the Public Safety Officers' and Firefighters' defined benefit pension plan does not represent available spendable resources and is not reported in the governmental funds.	10,546,541
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Revenues earned but not collected within 60 days of the fiscal year end are not current financial resources and are not reported in the governmental funds.	188,236
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Long-term liabilities, including notes payable, are not due and payable in the current period and therefore are not reported in the funds. Long-term liabilities at year-end consist of:

Compensated absences	\$ (1,473,553)	
Notes payable	(1,128,798)	
Accrued interest payable	(126)	
Total OPEB liability	(1,194,461)	
Net pension liability - Florida Retirement System	(394,786)	(4,191,724)

Deferred outflows of resources and deferred inflows of resources related to defined benefit pension plans and defined benefit OPEB plans are applicable to future eriods and are not reported in the governmental funds.

Pension related deferred outflows	\$ 6,183,408	
Pension related deferred inflows	(7,502,761)	
OPEB related deferred outflows	259,181	
OPEB related deferred inflows	(179,408)	(1,239,580)

Net Position of Governmental Activities \$ 59,026,789

The accompanying notes are an integral part of these basic financial statements

**City of Greenacres, Florida**  
**Statement of Revenues, Expenditures, and Changes in Fund Balances**  
**Governmental Funds**  
**For the Fiscal Year Ended September 30, 2021**

	Capital Projects			Nonmajor Governmental Funds	Total Governmental Funds
	General	Infrastructure Surtax	American Recovery Plan		
Revenues:					
Taxes	\$19,031,462	\$ 3,219,349	\$ --	\$ 128,421	\$ 22,379,232
Permits and franchise fees	2,909,876	--	--	--	2,909,876
Intergovernmental revenues	5,684,126	208,875	--	312,401	6,205,402
Charges for services	5,270,921	--	--	72,547	5,343,468
Fines and forfeitures	106,333	--	--	--	106,333
Impact fees	--	--	--	326,321	326,321
Investment income	56,144	(2,516)	260	(4,009)	49,879
Contributions	43,499	--	--	28,550	72,049
Rental income	353,984	--	--	311,842	665,826
Miscellaneous revenues	198,926	--	--	154	199,080
<b>Total revenues</b>	<b>33,655,271</b>	<b>3,425,708</b>	<b>260</b>	<b>1,176,227</b>	<b>38,257,466</b>
Expenditures:					
Current:					
General government	4,263,462	--	--	--	4,263,462
Public safety	20,095,196	--	--	--	20,095,196
Transportation	1,644,209	--	--	--	1,644,209
Culture/recreation	1,473,710	--	--	546,008	2,019,718
Physical environment	2,592,697	--	--	--	2,592,697
Capital outlay	32,834	2,490,447	--	774,180	3,297,461
Debt service:					
Principal	--	--	--	347,205	347,205
Interest	--	--	--	55,921	55,921
<b>Total Expenditures</b>	<b>30,102,108</b>	<b>2,490,447</b>	<b>--</b>	<b>1,723,314</b>	<b>34,315,869</b>
Excess (Deficiency) of Revenues over Expenditures	3,553,163	935,261	260	(547,087)	3,941,597
Other Financing Sources (Uses):					
Transfers in	--	--	--	615,000	615,000
Transfers out	(615,000)	--	--	--	(615,000)
<b>Total Other Financing Sources (Uses)</b>	<b>(615,000)</b>	<b>--</b>	<b>--</b>	<b>615,000</b>	<b>--</b>
<b>Net Change in Fund Balances</b>	<b>2,938,163</b>	<b>935,261</b>	<b>260</b>	<b>67,913</b>	<b>3,941,597</b>
Fund Balances - Beginning	12,447,550	5,196,652	--	4,474,449	22,118,651
<b>Fund Balances - Ending</b>	<b>\$15,385,713</b>	<b>\$ 6,131,913</b>	<b>\$ 260</b>	<b>\$ 4,542,362</b>	<b>\$ 26,060,248</b>

The accompanying notes are an integral part of these basic financial statements

**City of Greenacres, Florida**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes**  
**in Fund Balances of Governmental Funds to the Statement of Activities**  
**For the Fiscal Year Ended September 30, 2021**

Net change in fund balances - total governmental funds \$ 3,941,597

Amounts reported for governmental activities in the statement of activities are different because:

Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is depreciated over their estimated useful life.

Expenditures for capital assets	\$ 2,692,638	
Less current year depreciation	<u>(1,520,337)</u>	1,172,301
Net book value of capital asset disposals		(3,176)

Revenues in the statement of activities that do not provide current financial resources are not reported as revenue in the governmental funds:

Grants and solid waste collection fees	(183,677)
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Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Change in accrued interest payable	\$ 38	
Change in accrued compensated absences	99,577	
Change in total OPEB liability and related deferred amounts	(52,078)	
Change in net pension liability and related deferred amounts	<u>1,883,203</u>	1,930,740

The repayment of the principal on long-term debt consumes current financial resources of the governmental funds. This transaction, however, has no effect on net position.

	<u>347,205</u>
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Change in Net Position of Governmental Activities	<u><u>\$ 7,204,990</u></u>
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The accompanying notes are an integral part of these basic financial statements

**City of Greenacres, Florida**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**September 30, 2021**

	Pension Trust Funds
<b>Assets</b>	
Cash and cash equivalents	\$ 232,531
Investments in external investment pool	
Broad market high quality bond portfolio	6,743,410
Core plus fixed income portfolio	5,813,284
Diversified large cap portfolio	17,904,916
Diversified small to mid cap portfolio	9,126,856
International equity	13,719,351
Core real estate	4,592,494
Contributions receivable	30,272
Total assets	58,163,114
<b>Liabilities</b>	
Accounts payable	14,685
Total liabilities	14,685
Net Position Restricted for Pensions	\$ 58,148,429

The accompanying notes are an integral part of these basic financial statements

**City of Greenacres, Florida**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**For the Fiscal Year Ended September 30, 2021**

	<u>Pension Trust Funds</u>
Additions:	
Contributions:	
Employer	\$ 1,784,222
Plan members	282,558
State on-behalf payments	<u>607,228</u>
Total Contributions	<u>2,674,008</u>
Investment income:	
Net increase in fair value of investments	<u>10,226,337</u>
Total additions	<u>12,900,345</u>
Deductions:	
Benefits paid and refunds of member contributions	335,886
Administrative expense	<u>111,211</u>
Total Deductions	<u>447,097</u>
Net Increase	12,453,248
Net Position Restricted for Pensions	
Net Position - Beginning	<u>45,695,181</u>
Net Position - Ending	<u><u>\$ 58,148,429</u></u>

The accompanying notes are an integral part of these basic financial statements

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## NOTES TO BASIC FINANCIAL STATEMENTS

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**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The City of Greenacres, Florida (the “City”) is a municipal corporation organized under Florida Statutes. The City was originally incorporated in 1926 and was reincorporated in 1947 pursuant to Special Act 24537, Laws of Florida 1947. The City operates under the Council-Manager form of government and provides a wide range of community services including general government, public safety, building inspection, zoning and land use planning, transportation, culture and recreation, and physical environment. The City Council (the “Council”) is responsible for legislative and fiscal control of the City.

The basic financial statements of the City have been prepared in conformity with accounting principles generally accepted in the United States (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the City’s more significant accounting policies.

***Financial Reporting Entity***

Under governmental accounting and financial reporting standards, the City’s reporting entity consists of the City, organizations for which the City is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City’s financial statements to be misleading or incomplete. The City is considered financially accountable if it appoints a voting majority of an organization’s governing body and is either able to impose its will on that organization or has a financial benefit/burden relationship with the organization. The City may also be financially accountable if an organization is fiscally dependent on the primary government and the two also have a financial benefit or burden relationship. Based on the application of these criteria, there were no organizations that met the criteria described above.

***Government-Wide and Fund Financial Statements***

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the non-fiduciary activities of the City. The effect of interfund activity has been removed from these statements.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor funds.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

***Measurement Focus, Basis of Accounting and Financial Statement Presentation***

The government-wide financial statements and pension trust funds are reported using the *economic resources measurement* focus and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, except for solid waste collection fees and ambulance transport fees which are considered available if collected within six months of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, are recorded only when payment is due.

Property taxes, franchise fees, business taxes, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Revenues for expenditure driven grants are recognized when the qualifying expenditures are incurred. All other revenue items are considered to be measurable and available only when cash is received by the City.

The City reports the following major governmental funds:

The *General Fund* is the primary operating fund of the City and is used to account for all financial resources applicable to the general operations of the City except those required to be accounted for in another fund.

The *Infrastructure Surtax Fund*, a capital projects fund, is used to account for financial resources used for infrastructure improvements, parks, public safety initiatives, and economic development funded by infrastructure surtax revenues.

The *American Recovery Plan Fund*, a capital projects fund, is used to account for the financial resources funded by the American Recovery Plan Act of 2021.

Additionally, the City reports the following fund type:

The *Pension Trust Fund*, which is a fiduciary fund used to account for the activities of the Public Safety Officers' and Firefighters' Retirement Plan and the Public Safety Officers' and Firefighters' Share Plan.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

***Measurement Focus, Basis of Accounting and Financial Statement Presentation*** (Continued)

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as needed.

***Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance***

**Deposits and Investments**

The City's cash and cash equivalents include cash on hand, time and demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition. Money market depository accounts that the City intends to rollover into investments are considered part of the investment portfolio and are reported as investments. Resources of all funds, except the pension trust fund, have been combined into a pooled cash and investment system for the purpose of maximizing earnings. Income earned on pooled cash and investments is allocated monthly based upon the equity balances of the individual funds.

Investments are stated at fair value, except as discussed below. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is a market-based measurement, not an entity-specific measurement. For some assets and liabilities, observable market transactions or market information might be available; for others, it might not be available. However, the objective of fair value measurement in both cases is the same, that is, to determine the price at which an orderly transaction to sell the asset or to transfer the liability would take place between market participants at the measurement date under current market conditions. Fair value is an exit price at the measurement date from the perspective of a market participant that controls the asset or is obligated for the liability. The City categorizes investments reported at fair value in accordance with the fair value hierarchy established by GASB Statement No. 72, *Fair Value Measurement and Application*.

Investments include amounts held in the Florida PRIME external investment pool administered by the State Board of Administration and the Florida Public Assets for Liquidity Management Portfolio (the "FL PALM") external investment pool. The City reports its investment in Florida PRIME and FL PALM at amortized cost in accordance with GASB Statement No. 79, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools*. Investments in Florida PRIME and FL PALM are exempt from the GASB 72 fair value hierarchy disclosures.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

***Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance*** (Continued)

**Deposits and Investments** (Continued)

Investments also include amounts held in the Florida Municipal Investment Trust (FMIvT) administered by the Florida League of Cities. The City reports its investments in the FMIvT at fair value in accordance with the GASB 72 fair value hierarchy.

Certificates of deposit are stated at cost. If the original maturities are greater than three months at the date of acquisition they are reported as investments. They are exempt from reporting under the GASB 72 fair value hierarchy.

**Receivables**

Receivables include amounts due from other governments and others for services provided by the City. Receivables are recorded and revenues are recognized as earned or as specific program expenditures are incurred. Allowances for uncollectible receivables are based upon historical trends and the periodic aging of receivables.

**Inventories**

Inventories consist of expendable supplies held for consumption which are carried at average cost. The City accounts for inventories using the consumption method, under which expenditures are recognized only when inventory items are used. In the governmental funds, the reported inventories are offset by the nonspendable fund balance component which indicates that they do not constitute "available spendable resources," even though it is a component of current assets.

**Prepaid Items**

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. In the governmental funds, prepaid items are recorded using the consumption method and are offset by the nonspendable fund balance component which indicates that they do not constitute "available spendable resources," even though they are a component of current assets.

**Capital Assets**

Capital assets, which include property, plant and equipment, are reported in the government-wide financial statements. Capital assets are defined by the City as assets with an estimated life in excess of one year and an initial individual cost of \$25,000 or more for land improvements and intangible assets, \$50,000 or more for buildings, \$50,000 or more for improvements other than buildings, \$5,000 or more for machinery and equipment, \$5,000 or more for vehicles, and \$250,000 or more for infrastructure assets. Major general infrastructure assets acquired in fiscal years ending after June 30, 1980, or significantly reconstructed or improved during that multi-year period, have not been capitalized since total infrastructure is less than five percent of total general capital assets, and accordingly, do not meet the capitalization requirements of GASB Statement No. 34.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance** (Continued)

**Capital Assets** (Continued)

When purchased, capital assets are recorded as expenditures in the governmental funds and capitalized as assets in the government-wide statement of net position. General capital assets are carried at historical cost. Where cost cannot be determined from the available records, estimated historical cost has been used to record the estimated value of the assets. Donated capital assets, donated works of art and similar items, and capital assets received in service concession arrangements are reported at acquisition value. Additions, improvements, and other capital outlay that significantly extend the useful life of an asset are capitalized. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Depreciation has been provided over the estimated useful lives using the straight-line method of depreciation. The estimated lives for each major class of depreciable capital assets are as follows:

Buildings and improvements	20-30 years
Improvements other than buildings	10-15 years
Furniture, fixtures and equipment	3-10 years
Vehicles	5-15 years

**Unearned Revenue**

Unearned revenue represents the increase in assets prior to eligibility criteria being met.

**Deferred Outflows/Inflows of Resources**

In addition to assets, the statement of financial position will sometimes report a separate section for *deferred outflows of resources*. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The City has only pension related items that qualify for reporting in this category.

In addition to liabilities, the statement of financial position will sometimes report a separate section for *deferred inflows of resources*. This separate financial statement element, deferred inflows of resources, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. There are three types of items that qualify for reporting in this category:

- 1) Business tax receipts that are received by the City prior to the period for which the taxes are levied are reported as deferred inflows on both the government-wide statement of net position, and on the governmental funds balance sheet.
- 2) Solid waste fees that are not received within six months of the end of the fiscal year don't meet the availability criterion of the modified accrual basis of accounting, and therefore are reported as deferred inflows only on the governmental funds balance sheet.
- 3) Pension related items and OPEB related items.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

***Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance*** (Continued)

**Compensated Absences**

The City's employees are granted a specific amount of vacation and sick leave, which is payable upon separation of service in varying amounts based on length of service. Accrued vacation leave is paid in full upon separation of employment up to a maximum of 240 hours for employees and 320 hours for the City Manager. For bargaining unit employees hired before June 28, 2000 and general employees hired before October 16, 2006 accrued sick leave is paid in full upon separation of employment after ten years of service up to a maximum of 960 hours. Bargaining unit employees hired after June 28, 2000 and general employees hired after October 16, 2006, are paid a percentage of the total accrued sick leave based on the number of completed years of service. When an employee is vested and applies for retirement under the City's retirement plan, accrued sick leave is paid in full up to 960 hours. Vacation is accrued as a liability in the government-wide statements when the employee earns the benefit. This means that the employee has rendered services that give rise to a vacation liability and it is probable that the City will compensate the employee in some manner, for example, in cash or paid time off, now or upon termination or retirement. The City uses the vesting method in accruing the sick leave liability. Under the vesting method, a liability for sick leave is accrued for employees who are eligible to receive termination benefits upon separation.

Compensated absences are accrued when incurred in the government-wide financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations or retirements. For the governmental funds, compensated absences are liquidated by the general fund.

**Long-Term Obligations**

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities. Bond premiums and discounts are deferred and amortized over the life of the bonds using the straight line method which does not significantly differ from the effective interest method. Bonds are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as another financing source. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

**Net Position**

Equity in the government-wide statement of net position is displayed in three categories:

Net investment in capital assets Consists of capital assets reduced by accumulated depreciation and by any outstanding debt and deferred inflows/outflows of resources incurred to acquire, construct, or improve those assets, excluding unexpended proceeds.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

***Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance*** (Continued)

**Net Position** (Continued)

Restricted net position Consists of net position with constraints placed on the use by external parties (creditors, grantors, contributors, or laws or regulations of other governments) or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net position Consists of net position that does not meet the definition of either of the other two components.

**Fund Equity**

Nature and purpose of classifications. In the financial statements, governmental funds report fund classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purposes for which the amounts in those funds can be spent.

The City reports the following classifications:

Non-spendable fund balances. Amounts that cannot be spent because they are either a) not in spendable form (like inventories, or prepaid items), or b) legally or contractually required to remain intact.

Restricted fund balances. Amounts that are restricted to specific purposes by either a) externally enforceable legal restrictions imposed by parties outside the government, such as creditors (through debt covenants), grantors, contributors, or other governments (through laws and regulations), or b) by law through the City's own constitution, or enabling legislation, (legislation that authorizes the City to assess, levy, charge, or otherwise mandate payments from external service providers, and with a legally enforceable requirement that those resources may be used only for the specific purposes stipulated in the legislation).

Committed fund balances. Amounts that can only be used for specific purposes pursuant to constraints imposed by formal action (resolution, ordinance or council policy) of the City's highest level of decision making authority (the City Council). Resolutions, ordinances, and council policies are all considered the highest level action within the City and are all equally binding. The City's fund balance policy, adopted by the City Council, establishes reserves to be reported under this classification, the purposes for which the reserved funds may be utilized, and the procedures for replenishing the reserve funds if used.

Assigned fund balances. Amounts that are constrained by the City's intent to be used for specific purposes but are neither restricted nor committed are classified as assigned fund balances. Assignments are made by the City Manager under the authority of the fund balance policy which was adopted by a City Council resolution.

Unassigned fund balances. This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

***Assets, Liabilities, Deferred Inflows of Resources and Net Position/Fund Balance*** (Continued)

**Fund Equity** (Continued)

**Minimum Level of Unassigned Fund Balance Policy**

The City's fund balance policy establishes a minimum unassigned fund balance level of 25% of the operating expenditures of the current fiscal year. If unassigned fund balance falls below the established level, a plan to replenish that amount back to the required level over a three year period will be developed.

The fund balance policy also establishes a spending order when a qualifying expenditure is incurred for which those funds are available, of restricted fund balances first, followed by committed, then assigned, and finally unassigned fund balances.

**Encumbrances**

Budgets in governmental funds are encumbered upon issuance of purchase orders, contracts, or other forms of legal commitments. Appropriations expire at year end, even if encumbered, but it is the City's policy to re-appropriate such amounts at the beginning of the next fiscal year.

**Use of Estimates**

The financial statements and related disclosures are prepared in conformity with accounting principles generally accepted in the United States of America. Management is required to make estimates and assumptions that affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities at the date of the financial statements, and revenue and expenditures/expenses during the period reported. These estimates include assessing the collectability of accounts receivable, the use and recoverability of inventory, and useful lives and impairment of tangible assets, among others. Estimates and assumptions are reviewed periodically and the effects of revisions are reflected in the financial statements in the period they are determined to be necessary. Actual results could differ from those estimates.

**Implementation of Accounting Pronouncements**

The City implemented the following Governmental Accounting Standards Board Statements during the current fiscal year.

GASB Statement No. 84, *Fiduciary Activities*. This Statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Implementation of Accounting Pronouncements** (Continued)

GASB Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The requirements of this Statement will result in more consistent financial reporting of defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans, while mitigating the costs associated with reporting those plans. The City implemented the provisions of this statement related to GASB Statements No. 14 and No. 84 in the current fiscal year. The provisions related to Section 457 deferred compensation plans will be implemented for the fiscal year ending September 30, 2022.

GASB Statement No. 98, *The Annual Comprehensive Financial Report*. This Statement establishes the term *annual comprehensive financial report* and its acronym *ACFR*. The new term and acronym replace instances of comprehensive annual financial report and its acronym in generally accepted accounting principles for state and local governments.

**Recently Issued Accounting Pronouncements**

A brief description of new accounting pronouncements that might have a significant impact on the City's financial statements is presented below. Management is currently evaluating the impact of adoption of these statements in the City's financial statements.

In May 2017 the GASB issued Statement No. 87, *Leases*. This Statement will increase the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting that is based on the foundational principle that leases are financings of the right to use an underlying asset. This Statement is effective for the fiscal year ending September 30, 2022.

In June 2018 the GASB issued Statement No. 89, *Accounting for Interest Cost Incurred before the End of a Construction Period*. This Statement will enhance the relevance and comparability of information about capital assets and the cost of borrowing for a reporting period and simplify accounting for interest cost incurred before the end of a construction period. This Statement is effective for the fiscal year ending September 30, 2022.

In May 2019 the GASB issued Statement No. 91, *Conduit Debt Obligations*. This Statement will provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice associated with commitments extended by issuers, arrangements associated with conduit debt obligations, and related note disclosures. This Statement is effective for the fiscal year ending September 30, 2023.

In January 2020 the GASB issued Statement No. 92, *Omnibus 2020*. This Statement will enhance comparability in accounting and financial reporting and improve the consistency of authoritative literature by addressing practice issues that have been identified during the implementation and application of certain GASB Statements. This Statement addresses a variety of topics. The requirements of this Statement related to the effective date of Statement No. 87 and Implementation Guide 2019-3, reinsurance recoveries, and terminology used to refer to derivative instruments are effective upon issuance. The remaining requirements are effective for the fiscal year ending September 30, 2022.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES** (Continued)

**Recently Issued Accounting Pronouncements** (Continued)

In March 2020 the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. This Statement will enhance comparability in the application of accounting and financial reporting requirements and will improve the consistency of authoritative literature by addressing the accounting and financial reporting implications that result from the replacement of an Interbank Offered Rate (IBOR) for agreements in which variable payments made or received depend on an IBOR. The requirements of this Statement related to the removal of LIBOR as an appropriate benchmark interest rate are effective for the fiscal year ending September 30, 2023. The remaining requirements are effective for the fiscal year ending September 30, 2022.

In March 2020 the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This Statement will improve financial reporting by establishing the definitions of public-private and public-public partnership arrangements (PPPs) and availability payment arrangements (APAs) and providing uniform guidance on accounting and financial reporting for transactions that meet those definitions. This Statement is effective for the fiscal year ending September 30, 2023.

In May 2020 the GASB issued Statement No. 96, *Subscription-Based Information Technology Arrangements*. This Statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs) for government end users (governments). This Statement is effective for the fiscal year ending September 30, 2023.

In June 2020 the GASB issued Statement No. 97, *Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statements No. 14 and No. 84, and a supersession of GASB Statement No. 32*. The requirements of this Statement will result in more consistent financial reporting of defined contribution pension plans, defined contribution OPEB plans, and other employee benefit plans, while mitigating the costs associated with reporting those plans. The City implemented the sections of this statement related to GASB Statements No. 14 and No. 84 during the current fiscal year. The sections of the statement related to Section 457 deferred compensation plans is effective for the fiscal year ending September 30, 2022.

**2 – PROPERTY TAXES**

Property taxes (ad valorem taxes) are levied on October 1<sup>st</sup> (lien date) and become due and payable on November 1<sup>st</sup>, with discounts of one to four percent if paid prior to March 1<sup>st</sup> of the following calendar year. All unpaid taxes become delinquent on April 1<sup>st</sup> and accrue interest charges from April 1<sup>st</sup> until a tax sale certificate is sold at auction.

Assessed values are established by the Palm Beach County Property Appraiser as of July 1<sup>st</sup> at approximately fair value. Taxes are collected by the County and remitted to the City. Revenue is recognized at the time monies are received from the County.

The City is permitted by the Florida Constitution to levy taxes up to \$10 per \$1,000 (10 mills) of assessed valuation for general governmental services (other than the payment of principal and interest on general obligation long-term debt). In addition, unlimited amounts may be levied for the payment of principal and interest on taxpayer approved general obligation long-term debt. The millage rate levied by the City for the fiscal year ended September 30, 2021 was 6.4000.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS**

***Deposits***

The City's deposits with financial institutions were entirely covered by a combination of federal depository insurance and a collateral pool pledged to the State Treasurer of Florida by financial institutions that comply with the requirements of Florida Statutes and have been designated as qualified public depositories by the State Treasurer. State of Florida Statutes, Chapter 280, *Florida Security for Public Deposits Act* requires that every qualified public depository shall deposit with the Treasurer eligible collateral of the depository to be held subject to his or her order. The Treasurer, by rule, shall establish minimum required collateral pledging levels. The pledging level may range from 25% to 125% of the average monthly balance of public deposits depending upon the depository's financial condition and establishment period. All collateral must be deposited with an approved financial institution. Any potential losses to public depositors are covered by applicable deposit insurance, sale of securities pledged as collateral and, if necessary, assessments against other qualified public depositories of the same type as the depository in default. At year end, the City's deposits included \$3,073,000 of certificates of deposit with terms to maturity of more than three months when purchased. These certificates of deposit are reported as investments. The funds were initially deposited in a qualified public depository. The selected depository arranged for depositing the funds in certificates of deposit insured by the Federal Deposit Insurance Corporation (FDIC) in multiple federally insured banks or savings and loan associations, wherever located, for the account of the City. The full amount of the principal and accrued interest of each financial deposit instrument is insured by the FDIC. The selected depository acts as custodian for the City with respect to each financial deposit instrument issued for its account. The City's deposits also include \$5,790,013 of money market accounts that are reported as investments.

***Investments – City***

The investment of surplus public funds is governed by an ordinance of the City Council. The ordinance limits investment of surplus funds to the following:

1. The Florida Local Government Surplus Funds Trust Fund (State Board of Administration – SBA), or any intergovernmental investment pool authorized pursuant to the Florida Interlocal Cooperation Act (Florida Statute Section 163.01). For example, the Florida League of Cities' "Florida Municipal Investment Trust", and the Florida Association of Court Clerks' "Florida Local Government Investment Trust" would qualify.
2. Negotiable direct obligations of, or obligations the principal and interest of which are unconditionally guaranteed by the United States Government at the then prevailing market price for such securities (U.S. "Treasuries" and "Agencies").
3. U.S. Government Agency Securities and Instrumentalities of Government Sponsored Enterprises carrying the implied faith and credit of the U.S. Government, including participation certificates and mortgage pass-throughs.
4. Interest bearing time deposits or savings accounts in qualified public depositories as prescribed by the Florida Security for Public Deposits Act, Chapter 280.02, Florida Statutes.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS** (Continued)

***Investments - City*** (Continued)

5. Certificates of deposit and other evidences of deposit at, qualified depositories, bankers' acceptances, and commercial paper, rated in the highest tier (e.g., A-1, P-1, F-1 or D-1 or higher) by a nationally recognized rating agency.
6. Shares of any money market mutual fund that is registered with the Securities and Exchange Commission, has the highest credit quality rating from a Nationally Recognized Statistical Rating Organization and has a portfolio which is limited to direct obligations of the United States Government or any agency or instrumentality thereof.

The State Board of Administration (SBA) administers the Florida PRIME investment pool, which is governed by Chapter 19-7 of the Florida Administrative Code and Chapters 218 and 215 of the Florida Statutes. These rules provide guidance and establish the policies and general operating procedures for the administration of the Florida PRIME. The investment in Florida PRIME is reported at amortized cost in accordance with GASB Statement No. 79, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools* (GASB 79). The investment in the Florida PRIME is not insured by FDIC or any other governmental agency.

GASB 79 requires that if a participant has an investment in a qualifying external investment pool that measures for financial reporting purposes all of its investments at amortized cost it should disclose the presence of any limitations or restrictions on withdrawals (such as redemption notice periods, maximum transaction amounts, and the qualifying external investment pool's authority to impose liquidity fees or redemption gates) in notes to the financial statements.

With regard to redemption gates, Chapter 218.409(8)(a), Florida Statutes, states that "The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the Executive Director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the Board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the Trustees, the Joint Legislative Auditing Committee, the Investment Advisory Council, and the Participant Local Government Advisory Council. The Trustees shall convene an emergency meeting as soon as practicable from the time the Executive Director has instituted such measures and review the necessity of those measures. If the Trustees are unable to convene an emergency meeting before the expiration of the 48-hour moratorium on contributions and withdrawals, the moratorium may be extended by the Executive Director until the Trustees are able to meet to review the necessity for the moratorium. If the Trustees agree with such measures, the Trustees shall vote to continue the measures for up to an additional 15 days. The Trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may the time limit set by the Trustees exceed 15 days."

With regard to liquidity fees, Florida Statute 218.409(4) provides authority for the SBA to impose penalties for early withdrawal, subject to disclosure in the enrollment materials of the amount and purpose of such fees. At present, no such disclosure has been made.

As of September 30, 2021, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant's daily access to 100 percent of their account value in the Florida PRIME.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS** (Continued)

***Investments – City*** (Continued)

The Florida Education Investment Trust Fund (“FEITF”) was organized in 2010 as a common law trust organized under the laws of the State of Florida and is designed to meet the cash management and short-term investment needs of school districts, political subdivisions of the State or instrumentalities of political subdivisions of the State. Effective June 1, 2019, the FEITF changed its name to the Florida Public Assets for Liquidity Management (“FL PALM”). The Trust offers a fully liquid, variable rate investment option known as the FL PALM Portfolio and a fixed rate fixed-term investment known as the FL PALM Term Portfolio. The Florida School Boards Association and the Florida Association of District School Superintendents sponsor the FL PALM, and its investment objective is to provide investors with the highest possible investment yield, while maintaining liquidity and preserving capital

The FL PALM Portfolio provides daily liquidity and allows unlimited investments and redemptions. The minimum investment is \$10,000. The FL PALM Portfolio is an external investment pool and is not registered with the Securities and Exchange Commission (SEC). The investment in the FL PALM Portfolio is reported at amortized cost in accordance with GASB Statement No. 79, *Accounting and Financial Reporting for Certain Investments and for External Investment Pools* (GASB 79). The investment in the FL PALM Portfolio is not insured by the FDIC or any other governmental agency. As of September 30, 2021, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100% of their account value. However, the Trustee of the FL PALM Portfolio can suspend the right of withdrawal or postpone the date of payment if the Trustee determines that there is an emergency. The FL PALM Portfolio is rated AAAM by Standard and Poor’s

The Florida Municipal Investment Trust (FMIvT) was created under the laws of the State of Florida to provide eligible units of local government with an investment vehicle to pool their surplus funds and to reinvest such funds in one or more investment portfolios under the direction and daily supervision of an investment advisor. The Florida League of Cities serves as the administrator, investment manager and secretary-treasurer of the Trust. The FMIvT is a Local Government Investment Pool and is considered an external investment pool for GASB reporting purposes. The City reports its investment in the FMIvT at fair value in accordance with the GASB 72 fair value hierarchy.

GASB 72 requires governments to disclose the fair value hierarchy for each type of asset or liability measured at fair value in the notes to the financial statements. The standard also requires governments to disclose a description of the valuation techniques used in the fair value measurement and any significant changes in valuation techniques. GASB 72 establishes a three-tier fair value hierarchy. The hierarchy is based on valuation inputs used to measure the fair value as follows:

- Level 1: Inputs are directly observable, quoted prices in active markets for identical assets or liabilities.
- Level 2: Inputs are other than quoted prices included within Level 1 that are for the asset or liability, either directly or indirectly. These inputs are derived from or corroborated by observable market data through correlation or by other means.
- Level 3: Inputs are unobservable inputs used only when relevant Level 1 and Level 2 inputs are unavailable.

The level in which an asset is assigned is not indicative of its quality but an indication of the source of valuation inputs.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS** (Continued)

**Investments – City** (Continued)

As of September 30, 2021, the City reported the following investments:

Investments by Fair Value Level	Balance	Level 1	Level 2	Level 3
FMLvT 0-2 Year High Quality Bond Fund	\$ 2,225,829	\$ --	\$ 2,225,829	\$ --
FMLvT 1-3 Year High Quality Bond Fund	3,243,623	--	3,243,623	--
FMLvT Intermediate High Quality Bond Fund	1,687,899	--	1,687,899	--
	<u>7,157,351</u>	<u>\$ --</u>	<u>\$ 7,157,351</u>	<u>\$ --</u>
Investments Measured at Cost				
Certificates of Deposit	3,073,000			
Investments Measured at Amortized Cost				
Florida PRIME Investment Pool	8,369,033			
FL PALM Portfolio	<u>10,297,059</u>			
Total Investments	<u>\$ 28,896,443</u>			

The City's investments also include \$5,790,013 of deposits in money market checking accounts that are reported as investments for total investments of \$34,684,456.

Debt securities classified in level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing values securities based on the securities relationship to benchmark quoted prices.

As of September 30, 2021, the weighted average maturity and the credit ratings for the City's investments were as follows:

Investment	Balance	Weighted Average Maturity	Credit Rating
FMLvT 0-2 Year High Quality Bond Fund	\$ 2,225,829	0.80 years	AAAf/S1 Fitch
FMLvT 1-3 Year High Quality Bond Fund	3,243,623	1.50 years	AAAf/S2 Fitch
FMLvT Intermediate High Quality Bond Fund	1,687,899	3.90 years	AAAf/S3 Fitch
Florida PRIME Investment Pool	8,369,033	64 days	AAA <sub>m</sub> Standard & Poor's
FL PALM Portfolio	10,297,059	53 days	AAA <sub>m</sub> Standard & Poor's
Certificates of Deposit	<u>3,073,000</u>	510 days	Not rated
	<u>\$ 28,896,443</u>		

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS** (Continued)

***Investments – City*** (Continued)

**Interest Rate Risk**

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City has an investment policy of structuring the investment portfolio so that the securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity and investing operating funds primarily in short-term securities, money market mutual funds, or similar investment pools unless it is anticipated that long-term securities can be held to maturity without jeopardizing the liquidity requirements.

**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its own obligations. The City's investment policy minimizes risk by limiting investments to the safest types of securities; prequalifying the financial institutions, broker/dealers, intermediaries, and advisers with which the City will do business; and diversifying the investment portfolio so that potential losses on individual securities will be minimized.

**Concentration of Credit Risk**

The City's investment policy states that assets shall be diversified to control the risk of loss resulting from concentration of assets to a specific maturity, instrument, issue, dealer, or bank through which these securities are bought and sold. As of September 30, 2021, the value of each position held in the City's portfolio is less than 5% in any one issuer.

**Risks and Uncertainties**

Investment securities are exposed to various risks, such as interest rate, market and credit risk. Due to the level of risk associated with certain investment securities, and the level of uncertainty related to changes in the value of investment securities, it is at least reasonably possible that changes in risks in the near term would materially affect the valuation of investments and related earnings on investments.

***Investments – Public Safety Officers' and Firefighters' Retirement Plan and Share Plan***

Funds are held for the City's Public Safety Officers' and Firefighters' Retirement Plan (the "Plan") in the Florida Municipal Pension Trust Fund (FMPTF), administered by the Florida League of Cities. The assets of the City's Public Safety Firefighters' and Public Safety Officers' Share Plan (the "Share Plan") are also invested in the FMPTF. The program was established for the purpose of collectively managing individually designed pension plans of participating investment and administrative services for eligible governmental agencies in Florida. Any agency or political subdivision in the State of Florida is eligible to participate. Each participating entity must agree to abide by the terms, duties, rights, and obligations as set forth in the Trust Joinder Agreement and the Master Trust Agreement of the Florida Municipal Pension Trust Fund. Pension plan assets are invested by the FMPTF through the Florida Municipal Investment Trust. The City reports its investment in the FMPTF at fair value in accordance with the GASB 72 fair value hierarchy. Cash and cash equivalents reported in the Pension Trust Fund consist of cash and money market funds held in the Florida Municipal Investment Trust. The investments of the Plan are segregated and restricted for payment of benefits of the respective class members.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS** (Continued)

***Investments – Public Safety Officers’ and Firefighters’ Retirement Plan and Share Plan***

As of September 30, 2021, the Firefighters’ Pension Plan reported the following investments in the FMPTF:

Investments by Fair Value Level	Balance	Level 1	Level 2	Level 3
FMLvT Broad Market High Quality Bond Fund	\$ 3,102,914	\$ --	\$ 3,102,914	\$ --
FMLvT Core Plus Fixed Income	2,674,925	--	--	2,674,925
FMLvT Diversified Large Cap Portfolio	8,238,770	--	8,238,770	--
FMLvT Diversified Small to Mid Cap Portfolio	4,199,633	--	4,199,633	--
FMLvT International Equity	6,312,824	--	6,312,824	--
FMLvT Core Real Estate	2,113,191	--	-	2,113,191
Total Investments	<u>\$ 26,642,257</u>	<u>\$ --</u>	<u>\$ 21,854,141</u>	<u>\$ 4,788,116</u>

Debt securities classified in level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing values securities based on the securities relationship to benchmark quoted prices.

As of September 30, 2021, the weighted average maturity and the credit ratings for the Firefighters’ Pension Plan’s investments in the FMPTF were as follows:

Investment	Balance	Weighted Average Maturity	Credit Rating
FMLvT Broad Market High Quality Bond Fund	\$ 3,102,914	6.30 years	AAf/S4 Fitch
FMLvT Core Plus Fixed Income	2,674,925	8.21 years	Not Rated
FMLvT Diversified Large Cap Portfolio	8,238,770	N/A	N/A
FMLvT Diversified Small to Mid Cap Portfolio	4,199,633	N/A	N/A
FMLvT International Equity	6,312,824	N/A	N/A
FMLvT Core Real Estate	2,113,191	N/A	N/A
Total Investments	<u>\$ 26,642,257</u>		

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS** (Continued)

**Investments – Public Safety Officers’ and Firefighters’ Retirement Plan and Share Plan** (Continued)

As of September 30, 2021, the Public Safety Officers’ Pension Plan reported the following investments in the FMPTF:

Investments by Fair Value Level	Balance	Level 1	Level 2	Level 3
FMIvT Broad Market High Quality Bond Fund	\$ 3,333,378	\$ --	\$ 3,333,378	\$ --
FMIvT Core Plus Fixed Income	2,873,602	--	--	2,873,602
FMIvT Diversified Large Cap Portfolio	8,850,694	--	8,850,694	--
FMIvT Diversified Small to Mid Cap Portfolio	4,511,555	--	4,511,555	--
FMIvT International Equity	6,781,700	--	6,781,700	--
FMIvT Core Real Estate	2,270,145	--	-	2,270,145
Total Investments	<u>\$ 28,621,074</u>	<u>\$ --</u>	<u>\$ 23,477,327</u>	<u>\$ 5,143,747</u>

Debt securities classified in level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing values securities based on the securities relationship to benchmark quoted prices.

As of September 30, 2021, the weighted average maturity and the credit ratings for the Public Safety Officers’ Pension Plan’s investments in the FMPTF were as follows:

Investment	Balance	Weighted Average Maturity	Credit Rating
FMIvT Broad Market High Quality Bond Fund	\$ 3,333,378	6.30 years	AAf/S4 Fitch
FMIvT Core Plus Fixed Income	2,873,602	8.21 years	Not Rated
FMIvT Diversified Large Cap Portfolio	8,850,694	N/A	N/A
FMIvT Diversified Small to Mid Cap Portfolio	4,511,555	N/A	N/A
FMIvT International Equity	6,781,700	N/A	N/A
FMIvT Core Real Estate	2,270,145	N/A	N/A
Total Investments	<u>\$ 28,621,074</u>		

Debt securities classified in level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing values securities based on the securities relationship to benchmark quoted prices.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS** (Continued)

**Investments – Public Safety Officers’ and Firefighters’ Retirement Plan and Share Plan** (Continued)

As of September 30, 2021, the Share Plan reported the following investments in the FMPTF:

Investments by Fair Value Level	Balance	Level 1	Level 2	Level 3
FMIvT Broad Market High Quality Bond Fund	\$ 307,118	\$ --	\$ 307,118	\$ --
FMIvT Core Plus Fixed Income	264,757	--	--	264,757
FMIvT Diversified Large Cap Portfolio	815,452	--	815,452	--
FMIvT Diversified Small to Mid Cap Portfolio	415,668	--	415,668	--
FMIvT International Equity	624,826	--	624,826	--
FMIvT Core Real Estate	209,158	--	-	209,158
Total Investments	<u>\$ 2,636,979</u>	<u>\$ --</u>	<u>\$ 2,163,064</u>	<u>\$ 473,915</u>

Debt securities classified in level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing values securities based on the securities relationship to benchmark quoted prices

As of September 30, 2021, the weighted average maturity and the credit ratings for the Public Safety Officers’ Pension Plan’s investments in the FMPTF were as follows:

Investment	Balance	Weighted Average Maturity	Credit Rating
FMIvT Broad Market High Quality Bond Fund	\$ 307,118	6.30 years	AAf/S4 Fitch
FMIvT Core Plus Fixed Income	264,757	8.21 years	Not Rated
FMIvT Diversified Large Cap Portfolio	815,452	N/A	N/A
FMIvT Diversified Small to Mid Cap Portfolio	415,668	N/A	N/A
FMIvT International Equity	624,826	N/A	N/A
FMIvT Core Real Estate	209,158	N/A	N/A
Total Investments	<u>\$ 2,636,979</u>		

**Interest Rate Risk**

Interest rate risk exists when there is a possibility that changes in interest rates could adversely affect an investment’s fair value. The Plan and Share Plan have a maximum maturity at purchase of 180 days with a total average maturity, at any point in time, for all repurchase agreements held of not greater than 60 days. Banker’s acceptances maximum maturity shall not exceed 270 days from the time of purchase. Nonnegotiable certificates of deposit shall not exceed 2 years. No investments held in the portfolio exceed these limits.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**3 – DEPOSITS AND INVESTMENTS** (Continued)

***Investments – Public Safety Officers’ and Firefighters’ Retirement Plan and Share Plan*** (Continued)

**Credit Risk**

The Plan and Share Plan allows investments in rated investments in Commercial paper with A1/P1 or a comparable rating as provided by two of the top nationally recognized statistical rating organizations; and that the corporation’s long-term debt, if any, is rated at least A1/A+ by a nationally recognized statistical rating organization or, if backed by a letter of credit (LOC), the long-term debt of the LOC provider must be rated at least AA (or comparable rating) by at least two of the nationally recognized statistical rating agencies publishing ratings for financial institutions. Banker’s acceptances issued with the U.S. by institutions with a long-term debt rating of at least AA or short term debt rating of P1 (or comparable rating) as provided by one nationally recognized statistical rating organization. Nonnegotiable certificates of deposit must be rated at least A1/P1 (or comparable rating) and a long-term rating of a least A (or comparable rating) as provided by two of the top nationally recognized rating agencies. Guaranteed investment contracts must be rated in the highest category by AM Best Rating System or a comparable nationally recognized statistical rating organization. All investments held in the portfolio meet these requirements.

**Investing in Foreign Markets**

Investing in foreign markets may involve special risks and considerations not typically associated with investing in companies in the United States of America. These risks include revaluation of currencies, high rates of inflation, repatriation restrictions on income and capital, and future adverse political, social, and economic developments. Moreover, securities of foreign governments may be less liquid, subject to delayed settlements, taxation on realized or unrealized gains, and their prices are more volatile than those of comparable securities in U.S. companies.

**Concentration of Credit Risk**

The Plan and Share Plan allows no more than \$5 million in certificates of deposit with any one depository at one time. Corporate fixed income securities are limited to no more than 5% of any one corporation at the time of purchase. No more than \$10 million in investment agreements with other financial institutions may be entered into with any one financial institution. No investments exceeded these limits.

**Risks and Uncertainties**

Investment securities are exposed to various risks, such as interest rate, market and credit risk. Due to the level of risk associated with certain investment securities, and the level of uncertainty related to changes in the value of investment securities, it is a least reasonably possible that changes in risks in the near term would materially affect balances and the amounts reported in the statement of plan net position and the statement of changes in plan net position.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**4 – RECEIVABLES**

Receivables for the City’s individual major funds and non-major funds in the aggregate, including applicable allowances as of September 30, 2021 are as follows:

	General Fund	Infrastructure Surtax Fund	Nonmajor Governmental Funds	Total
Receivables:				
Accounts	\$ 1,859,892	\$ --	\$ --	\$1,859,892
Intergovernmental	857,192	--	--	857,192
Taxes	290,965	566,257	--	857,222
Interest	1,811	--	--	1,811
Grants	4,150	21,349	49,949	75,448
Assessments	4,043	--	--	4,043
<b>Total Receivables</b>	<b>3,018,053</b>	<b>587,606</b>	<b>49,949</b>	<b>3,655,608</b>
Less Allowance for Uncollectible Amounts	(679,000)	--	--	(679,000)
<b>Net Total Receivables</b>	<b>\$ 2,339,053</b>	<b>\$ 587,606</b>	<b>\$ 49,949</b>	<b>\$2,976,608</b>

**5 – INTERFUND TRANSACTIONS**

The following is a summary of interfund transfers for the year ended September 30, 2021:

Fund	Transfers In	Transfers Out
Major Fund		
General Fund	\$ --	\$ 615,000
Nonmajor Governmental Funds	615,000	--
<b>Total Interfund Transfers</b>	<b>\$ 615,000</b>	<b>\$ 615,000</b>

The transfer from the General Fund to the nonmajor funds consists of \$300,000 to the Municipal Complex debt service fund to pay debt service costs, \$165,000 to the Youth Programs special revenue fund to pay operating costs, and \$150,000 to the Reconstruction and Maintenance capital projects fund to pay the costs of various capital improvement projects.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**6 – CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2021 was as follows:

	Beginning Balance	Additions	Deletions	Ending Balance
Capital Assets not Being Depreciated				
Land	\$ 7,270,974	\$ --	\$ --	\$ 7,270,974
Construction in Progress	2,985,439	1,895,042	(14,775)	4,865,706
Total assets not being depreciated	<u>10,256,413</u>	<u>1,895,042</u>	<u>(14,775)</u>	<u>12,136,680</u>
Capital assets being depreciated:				
Buildings	17,089,441	--	--	17,089,441
Improvements other than buildings	10,142,888	261,354	(27,814)	10,376,428
Furniture, fixtures, and equipment	3,244,773	170,031	(292,939)	3,121,865
Vehicles	5,322,669	380,986	(408,721)	5,294,934
Total assets being depreciated	<u>35,799,771</u>	<u>812,371</u>	<u>(729,474)</u>	<u>35,882,668</u>
Less accumulated depreciation for:				
Buildings	(8,184,081)	(405,232)	--	(8,589,313)
Improvements other than buildings	(6,648,619)	(423,776)	27,814	(7,044,581)
Furniture, fixtures, and equipment	(2,295,991)	(244,205)	290,211	(2,249,985)
Vehicles	(2,433,550)	(447,124)	408,273	(2,472,401)
Accumulated depreciation	<u>(19,562,241)</u>	<u>(1,520,337)</u>	<u>726,298</u>	<u>(20,356,280)</u>
Total Capital Assets Being Depreciated, Net	<u>16,237,530</u>	<u>(707,966)</u>	<u>(3,176)</u>	<u>15,526,388</u>
Capital assets, net	<u>\$26,493,943</u>	<u>\$1,187,076</u>	<u>\$ (17,951)</u>	<u>\$27,663,068</u>

Depreciation expense was charged to functions as follows:

Governmental Activities	
Culture/recreation	\$ 529,964
Public safety	440,814
General government	251,728
Transportation	197,721
Physical environment	100,110
Total Depreciation Expense	<u>\$ 1,520,337</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**7 – LONG-TERM LIABILITIES**

The following is a summary of changes in long-term liabilities during the year ended September 30, 2021:

	Beginning Balance	Additions	Deletions	Ending Balance	Due Within One Year
Direct Borrowings and Placements:					
Public Improvement Note, 2004A	\$ 1,476,003	\$ --	\$ (347,205)	\$ 1,128,798	\$ 361,348
Total Direct Borrowings and Placements	1,476,003	--	(347,205)	1,128,798	361,348
Net pension liability - FRS	1,982,717	--	(1,587,931)	394,786	--
Other postemployment benefits	1,057,367	137,094	--	1,194,461	--
Compensated absences	1,573,130	806,423	(906,000)	1,473,553	804,137
	4,613,214	943,517	(2,493,931)	3,062,800	804,137
Total	\$ 6,089,217	\$ 943,517	\$ (2,841,136)	\$ 4,191,598	\$ 1,165,485

The general fund has typically been used to liquidate the liabilities for pensions, other postemployment benefits, compensated absences, and the net pension liability.

***Public Improvement Note, Series 2004A***

The Public Improvement Note, Series 2004A was issued in September 2004 in the amount of \$5,500,000 for the purpose of financing the construction of a new public works facility and municipal complex. Principal and interest payments are due semi-annually on March 29<sup>th</sup> and September 29<sup>th</sup>, with interest at 4.03%. The note is payable from the City's legally available non-ad valorem revenues and at September 30, 2021, principal and interest to maturity in 2024 to be paid from pledged future revenues totaled \$1,209,780. In the event that the City makes any optional prepayment of principal and/or interest, the City must make a prepayment premium based on various elements such as discount rate, prepayment date, etc. The City shall also pay any customary administrative fees in connection with any prepayment.

The annual debt service requirements to amortize the Series 2004A note are as follows:

Year Ending September 30	Principal	Interest	Total
2022	\$ 361,348	\$ 41,912	\$ 403,260
2023	376,066	27,194	403,260
2024	391,384	11,876	403,260
Total	\$ 1,128,798	\$ 80,982	\$ 1,209,780

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**7 – LONG-TERM LIABILITIES** (Continued)

***Public Improvement Note, Series 2004A*** (Continued)

The loan agreement includes a provision that upon the failure to make any payment of principal or interest within ten days of when due, the registered owner may declare the entire outstanding balance to be immediately due and payable, but only from legally available non ad valorem revenues, and in any such acceleration the City shall also be obligated to pay all costs of collection and enforcement.

**8 – FLORIDA RETIREMENT SYSTEM**

**General Information**

All full-time employees hired before January 1, 1996 are eligible to participate in the Florida Retirement System (FRS). The FRS was created in Chapter 121, Florida Statutes, to provide a defined benefit pension plan for participating public employees. The FRS was amended in 1998 to add the Deferred Retirement Option Program (DROP) under the defined benefit plan and amended in 2000 to provide a defined contribution plan alternative to the defined benefit plan for FRS members effective July 1, 2002. This integrated defined contribution pension plan is the Florida Retirement System Investment Plan. Chapter 112, Florida Statutes, established the Retiree Health Insurance Subsidy (HIS) Program, a cost sharing multiple-employer defined benefit pension plan, to assist retired members of any state administered retirement system in paying the costs of health insurance.

Provisions relating to the FRS are established by Chapters 121 and 122, Florida Statutes; Chapter 112, Part IV, Florida Statutes; Chapter 238, Florida Statutes; and FRS Rules, Chapter 60S, Florida Administrative Code; wherein eligibility, contributions, and benefits are defined and described in detail. Such provisions may be amended at any time by further action from the Florida Legislature. The FRS is single retirement system administered by the Florida Department of Management Services, Division of Retirement, and consists of the two cost-sharing, multiple-employer defined benefit plans and other nonintegrated programs.

The State of Florida annually issues a publicly available financial report that includes financial statements and required supplementary information for the FRS. The latest available report may be obtained by writing to the State of Florida Division of Retirement, Department of Management Services, P.O. Box 9000, Tallahassee, Florida 32315-9000 or calling toll free at 877-377-1737. The report is also available at the Florida Department of Management Services web site [www.dms.myflorida.com](http://www.dms.myflorida.com).

**Significant Accounting Policies**

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Florida Retirement System Pension Plan (FRSP) and the Florida Retirement System Health Insurance Subsidy Program and additions to/deduction from the FRSP and HIS fiduciary net position have been determined on the same basis as they are reported by FRSP and HIS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

***Florida Retirement System Pension Plan***

**Plan Description**

The FRS Pension Plan is a cost-sharing multiple-employer defined benefit pension plan, with a Deferred Retirement Option Program (DROP) for eligible employees. The general classes of membership are as follows:

- Regular Class
- Special Risk Class
- Elected Officials Class
- Senior Management Service Class

Employees enrolled in the Plan prior to July 1, 2011, vest at six years of creditable service and employees enrolled in the Plan on or after July 1, 2011, vest at eight years of creditable service. All vested members, enrolled prior to July 1, 2011, are eligible for normal retirement benefits at age 62 or at any age after 30 years of service.

Section 121.091, Florida Statutes, permits employees eligible for normal retirement under the Plan to defer receipt of monthly benefit payments while continuing employment with an FRS employer. An employee may participate in DROP for a period not to exceed 60 months after electing to participate, except that certain instructional personnel may participate for up to 96 months. During the period of DROP participation, deferred monthly benefits are held in the FRS Trust Fund and accrue interest. The net pension liability does not include amounts for DROP participants, as these members are considered retired and are not accruing additional pension benefits.

**Benefits Provided**

Benefits under the Plan are computed on the basis of age and/or years of service, average final compensation, and service credit. Credit for each year of service is expressed as a percentage of the average final compensation. For members initially enrolled before July 1, 2011, the average final compensation is the average of the five highest fiscal years' earnings; for members initially enrolled on or after July 1, 2011, the average final compensation is the average of the eight highest fiscal years' earnings. The total percentage value of the benefit received is determined by calculating the total value of all service, which is based on the retirement class to which the member belonged when the service credit was earned. Members are eligible for in-line-of-duty or regular disability and survivors' benefits.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

**Florida Retirement System Pension Plan** (Continued)

**Benefits Provided** (Continued)

The following table shows the percentage value for each year of service credit earned:

Regular Class members initially enrolled before July 1, 2011	
Retirement up to age 62 or up to 30 years of service	1.60%
Retirement at age 63 or with 31 years of service	1.63%
Retirement at age 64 or with 32 years of service	1.65%
Retirement at age 65 or with 33 or more years of service	1.68%
Regular Class members initially enrolled on or after July 1, 2011	
Retirement up to age 65 or up to 33 years of service	1.60%
Retirement at age 66 or with 34 years of service	1.63%
Retirement at age 67 or with 35 years of service	1.65%
Retirement at age 68 or with 36 or more years of service	1.68%
Special Risk Class	
Service from December 1, 1970 through September 30, 1974	2.00%
Service on or after October 1, 1974	3.00%
Elected Officials Class	3.00%
Senior Management Service Class	2.00%

As provided in Section 121.101, Florida Statutes, if the member is initially enrolled in the FRS before July 1, 2011, and all service credit was accrued before July 1, 2011, the annual cost-of-living adjustment is 3 percent per year. If the member is initially enrolled before July 1, 2011, and has service credit on or after July 1, 2011, there is an individually calculated cost-of-living adjustment. The annual cost-of-living adjustment is a proportion of 3 percent determined by dividing the sum of the pre-July 2011 service credit by the total service credit at retirement multiplied by 3 percent. Plan members initially enrolled on or after July 1, 2011 will not have a cost-of-living adjustment after retirement.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

**Florida Retirement System Pension Plan** (Continued)

**Contributions**

Effective July 1, 2011, all enrolled members of the FRS, other than DROP participants, are required to contribute three percent of their salary to the FRS. In addition to member contributions, governmental employers are required to make contributions to the FRS based on state-wide contribution rates established by the Florida Legislature. These rates are updated as of July 1 of each year. The employer contribution rates by job class for the fiscal year ended September 30, 2021 were as follows:

Class	10/01/20 through 06/30/21	07/01/21 through 09/30/21
Regular Class	10.00%	10.82%
Senior Management Service Class	27.29%	29.01%
Special Risk Class	24.45%	25.89%
Elected Officials Class	49.18%	51.42%
DROP	16.98%	18.34%

The employer contribution rates include a 1.66% HIS Plan subsidy. Except for the DROP, the rates also include 0.06% for administrative costs of the Public Employee Optional Retirement Program.

For the fiscal year ended September 30, 2021, the City made contributions of \$87,378 to the Pension Plan and the City's employees made contributions of \$11,492 for total contributions of \$98,870.

As of September 30, 2021, the City reported a liability of \$198,411 for its proportionate share of the Pension Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The City's proportionate share of the net pension liability was based on the City's 2020-2021 fiscal year contributions relative to the 2020-2021 fiscal year contributions of all participating members. As of June 30, 2021, the City's proportionate share was 0.002626621%, which was a decrease of 0.001314862% from its proportionate share measured as of June 30, 2020.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

**Florida Retirement System Pension Plan** (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

For the fiscal year ended September 30, 2021, the City recognized pension revenue of \$288,518 related to the Plan. The City also reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 34,008	\$ --
Change of assumptions	135,763	--
Net difference between projected and actual earnings	--	692,207
Change in proportion and differences between City contributions and proportionate share of contributions	30,254	681,681
City contributions subsequent to the measurement date	19,834	--
Total	<u>\$ 219,859</u>	<u>\$ 1,373,888</u>

The deferred outflows of resources related to the Pension Plan, totaling \$19,834 resulting from City contributions to the Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the Pension Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Net Amortization
2022	\$ (347,415)
2023	(262,266)
2024	(238,198)
2025	(276,640)
2026	(49,344)
Thereafter	--
	<u>\$ (1,173,863)</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

**Florida Retirement System Pension Plan** (Continued)

**Actuarial Assumptions**

The total pension liability in the June 30, 2021 actuarial valuation was determined using the following actuarial assumption, applied to all periods included in the measurement:

Valuation date	July 1, 2021
Measurement date	June 30, 2021
Inflation	2.40%
Salary increases	3.25%, average, including inflation
Investment rate of return	6.80%, net of pension plan investment expense, including inflation
Mortality	Generational PUB-2010 with Projection Scale MP-2018
Actuarial cost method	Individual Entry Age

The actuarial assumptions that determined the total pension liability as of June 30, 2021, were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

The long-term expected rate of return assumption of 6.80% consists of two building block components: 1) a real return of 4.30%, consistent with the capital market outlook model developed during 2021 by the outside investment consultant to the Florida State Board of Administration; and 2) a long-term average annual inflation assumption of 2.40% as adopted in October 2021 by the FRS Actuarial Assumption Conference. In the opinion of the FRS consulting actuary, Milliman, both components and the overall 6.80% return assumption were determined to be reasonable and appropriate per Actuarial Standards of Practice. The 6.80% reported investment return assumption is the same as the investment return assumption chosen by the 2021 FRS Actuarial Assumption Conference for funding policy purposes.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

**Florida Retirement System Pension Plan** (Continued)

**Actuarial Assumptions** (Continued)

For reference, the table below contains a summary of Milliman’s assumptions for each of the asset classes in which the plan was invested at that time based on the long-term target asset allocation. Each asset class assumption is based on a consistent set of underlying assumptions and includes an adjustment for the inflation assumption. These assumptions are not based on historical returns, but instead are based on a forward-looking capital market economic model.

Asset Class	(1) Target Allocation	Annual Arithmetic Return	Compound Annual (Geometric) Return	Standard Deviation
Cash	1.0%	2.1%	2.1%	1.1%
Fixed Income	20.0%	3.8%	3.7%	3.3%
Global Equity	54.2%	8.2%	6.7%	17.8%
Real Estate	10.3%	7.1%	6.2%	13.8%
Private Equity	10.8%	11.7%	8.5%	26.4%
Strategic Investments	3.7%	5.7%	5.4%	8.4%
	<u>100.0%</u>			
Assumed Inflation - Mean			2.4%	1.2%

(1) As outlined in the Plan's investment policy

**Discount Rate**

The discount rate used to measure the total pension liability as of June 30, 2021 was 6.80%, which is the same rate used as of June 30, 2020. The Pension Plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the discount rate for calculation the total pension liability is equal to the long-term expected rate of return.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 - FLORIDA RETIREMENT SYSTEM** (Continued)

**Florida Retirement System Pension Plan** (Continued)

**Sensitivity of the City's Proportionate Share of the Net Position Liability to Changes in the Discount Rate**

The following represents the City's proportionate share of the net pension liability calculated using the discount rate of 6.80%, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (5.80%) or one percentage point higher (7.80%) than the current rate:

	1% Decrease	Current Discount Rate	1% Increase
	5.80%	6.80%	7.80%
City's net pension liability (asset)	\$ 887,309	\$ 198,411	\$ (377,430)

**Pension Plan Fiduciary Net Position**

Detailed information regarding the Pension Plan's fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

**Payables to the Pension Plan**

As of September 30, 2021, the City reported a payable in the amount of \$9,287 for outstanding contributions to the Pension Plan required for the fiscal year ended September 30, 2021.

**Retiree Health Insurance Subsidy Program (HIS Plan)**

**Plan Description**

The HIS Plan is a cost-sharing multiple-employer defined benefit pension plan established under Section 112.363, Florida Statutes, and may be amended by the Florida legislature at any time. The benefit is a monthly payment to assist retirees of State-administered retirement systems in paying their health insurance costs and is administered by the Florida Department of Management Services, Division of Retirement.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 - FLORIDA RETIREMENT SYSTEM** (Continued)

***Retiree Health Insurance Subsidy Program (HIS Plan)*** (Continued)

**Benefits Provided**

For the fiscal year ended September 30, 2021, eligible retirees and beneficiaries received a monthly HIS payment of \$5 for each year of creditable service completed at the time of retirement, with a minimum HIS payment of \$30 and a maximum HIS payment of \$150 per month. To be eligible to receive these benefits, a retiree under a State-administered retirement system must provide proof of health insurance coverage, which may include Medicare.

**Contributions**

The HIS Plan is funded by required contributions from FRS participating employers as set by the Florida Legislature. Employer contributions are a percentage of gross compensation for all active FRS members. For the fiscal year ended September 30, 2021, the HIS contribution was 1.66%. The City contributed 100% of its statutorily required contributions for the current and preceding three years. HIS Plan contributions are deposited in a separate trust fund from which payments are authorized. HIS Plan benefits are not guaranteed and are subject to annual legislative appropriation. In the event legislative appropriation or available funds fail to provide full subsidy benefits to all participants, benefits may be reduced or cancelled.

The City's contributions to the HIS Plan totaled \$8,169 for the fiscal year ended September 30, 2021.

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

As of September 30, 2021, the City reported a liability of \$196,375 for its proportionate share of the HIS Plan's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2020. The City's proportionate share of the net pension liability was based on the City's 2020-2021 fiscal year contributions relative to the 2020-2021 fiscal year contributions of all participating members. As of June 30, 2021, the City's proportionate share was 0.001600901%, which was a decrease of 0.000646634% from its proportionate share measured as of June 30, 2020.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

**Retiree Health Insurance Subsidy Program (HIS Plan)** (Continued)

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

For the fiscal year ended September 30, 2021, the City recognized pension revenue of \$69,346. The City also reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Description	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 6,571	\$ 82
Change of assumptions	15,431	8,091
Net difference between projected and actual earnings	205	--
Change in proportion and differences between City contributions and proportionate share of contributions	6,622	226,850
City contributions subsequent to the measurement date	1,732	--
Total	<u>\$ 30,561</u>	<u>\$ 235,023</u>

**Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions** (Continued)

The deferred outflows of resources related to the HIS Plan, totaling \$1,732 resulting from City contributions to the HIS Plan subsequent to the measurement date, will be recognized as a reduction of the net pension liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to the HIS Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Net Amortization
2022	\$ (76,558)
2023	(62,345)
2024	(27,686)
2025	(16,251)
2026	(17,537)
Thereafter	(5,817)
	<u>\$ (206,194)</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

**Retiree Health Insurance Subsidy Program (HIS Plan)** (Continued)

**Actuarial Assumptions**

The total pension liability in the July 1, 2020, actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

Valuation date	July 1, 2020
Measurement date	June 30, 2021
Inflation	2.40%
Salary increases	3.25%, average, including inflation
Municipal bond rate	2.16%
Investment rate of return	N/A
Mortality	Generational PUB-2010 with Projection Scale MP-2018
Actuarial cost method	Individual Entry Age

The actuarial assumptions that determined the total pension liability as of June 30, 2021 were based on the results of an actuarial experience study for the period July 1, 2013 through June 30, 2018.

For the July 1, 2020 valuation date, the mortality assumptions changed from Generational RP-2000 with Projection Scale BB to Generational PUB-2010 with Projection Scale MP-2018.

**Discount Rate**

The discount rate used to measure the total pension liability was 2.16%, which decreased from the discount rate of 2.21% as of June 30, 2020. In general, the discount rate for calculating the total pension liability is equal to the single rate equivalent to discounting at the long-term expected rate of return for benefit payments prior to the projected depletion date. Because the HIS benefit is essentially funded on a pay-as-you-go basis, the depletion date is considered to be immediate, and the single equivalent discount rate is equal to the municipal bond rate selected by the HIS Plan sponsor. The Bond Buyer General Obligation 20-Bond Municipal Bond Index was adopted as the applicable municipal bond index.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**8 – FLORIDA RETIREMENT SYSTEM** (Continued)

**Retiree Health Insurance Subsidy Program (HIS Plan)** (Continued)

**Sensitivity of the City’s Proportionate Share of the Net Position Liability to Changes in the Discount Rate**

The following represents the City’s proportionate share of the net pension liability calculated using the discount rate of 2.16%, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (1.16%) or one percentage point higher (3.16%) than the current rate:

	1% Decrease 1.16%	Current Discount Rate 2.16%	1% Increase 3.16%
City's net pension liability (asset)	\$ 227,028	\$ 196,375	\$ 171,261

**Pension Plan Fiduciary Net Position**

Detailed information regarding the HIS Plan’s fiduciary net position is available in the separately issued FRS Pension Plan and Other State-Administered Systems Annual Comprehensive Financial Report.

**Payables to the Pension Plan**

As of September 30, 2021, the City reported a payable in the amount of \$1,335 for outstanding contributions to the HIS Plan required for the fiscal year ended September 30, 2021.

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN**

The following brief description of the Plan is provided for general information purposes only. Participants should refer to the Plan documents for more complete information.

**Basis of Accounting**

The Plan’s financial statements are prepared using the accrual basis of accounting. Contributions from the Plan’s members are recognized as revenue in the period in which the contributions are due. Contributions from the City, as calculated by the Plan’s actuary, are recognized as revenue when due and when the City has made a formal commitment to provide the contributions. Expenses are recognized in the accounting period incurred, if measurable. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN**

**Plan Description**

*Plan administration.* The City of Greenacres Public Safety Officers’ and Firefighters’ Retirement Plan and Trust (the “Plan”) is a single employer defined benefit pension plan that provides pensions for all permanent, full-time public safety employees of the City (police officers and firefighters). The Plan was established by City Ordinance 96-35 effective January 1, 1996, and is also governed by Chapters 112, 175 and 185 of the Florida Statutes.

The Plan was amended on March 7, 2005 to shorten the vesting period, reduce the required employee contributions, reduce the City’s required contributions, and increase the on-behalf payments from the State of Florida. The amendments were enacted by Ordinances 2005-01 and 2005-02 adopted by the City Council and unanimously recommended by the Board of Trustees for the Plan. The Plan was also amended on May 5, 2008 to give firefighters and public safety officers participating in the City of Greenacres General Employees Retirement Plan a one-time option to become members of the Plan and buy back credited years of service. The amendment was enacted by Ordinance 2008-13 adopted by the City Council.

Management of the Plan is vested in Board of Trustees, which consists of five members – two full-time firefighters or police officers elected by a majority of the plan members, two City residents appointed by the City Council, and a fifth member chosen by the previous four members.

*Benefits provided:* Plan members who complete 6 or more years of credited service and attain age 55 or complete 25 years of credited service, regardless of age, are eligible for normal retirement benefits. Early retirement may be taken any time after vesting. Benefits vest after six years of credited service. The monthly retirement benefit is equal to the number of years of credited service multiplied by 3% of average final compensation. Average final compensation means 1/12 of the average annual compensation of the five best years of the last ten years of credited service prior to retirement. In the event of early retirement, benefits are reduced a maximum of 3% for each year before the normal retirement date.

*Contributions:* Funding for the Plan consists of contributions from members, the State of Florida, and the City. Plan members are required to contribute 4.0% of their annual covered compensation. The City is required to contribute the remaining amount to fund the Plan based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by Plan members during the year. For the fiscal year ended September 30, 2021, the contribution rate was 29.06% percent of annual payroll for firefighters and 30.98% of annual payroll for public safety officers, reduced by funds received from the State of Florida pursuant to Chapters 175 and 185 of Florida Statutes. Plan provisions and contribution rates may be amended by the City Council based upon the recommendations of the Board of Trustees, subject to minimum requirements of Florida Statutes.

The Florida Constitution requires local governments to make the actuarially determined contribution. The Florida Division of Retirement reviews and approves each local government’s actuarial report prior to its being appropriated for use for funding purposes.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN** (Continued)

**Plan Description** (Continued)

*On-Behalf Payments:* Pursuant to Chapters 175 and 185 of the Florida Statutes, premium taxes on certain property and casualty insurance contracts written on City properties is collected by the State and is remitted to the Plan. This amount totaled \$607,228 for the fiscal year ended September 30, 2021. These consisted of \$260,641 for property insurance contracts for firefighters under Chapter 175 and \$346,587 for casualty insurance contracts for police officers under Chapter 185. For the fiscal year ended September 30, 2021, on-behalf payments in the amount of \$607,228 received from the state were recognized as an expenditure and revenue in the General Fund.

*Contribution Reserve Account:* The City and police officers have mutually agreed to utilize the Chapter 185 revenue as follows. The first \$170,000 of Chapter 185 revenue received each year shall be used to reduce the City’s annual contribution to the Plan. The next \$57,400 of Chapter 185 revenue received above the first \$170,000 received each year shall be placed in a Contribution Reserve Account that may be used to cover shortfalls occasioned by lower than expected returns on investments, other actuarial losses, or to make up any shortfall resulting from Palm Beach County Sheriff’s Office employer contributions to the Plan that are less than the required employer contribution amount, as determined by the City. The Contribution Reserve Account Shall be capped at a maximum amount of \$2,000,000. The next \$4,200 of Chapter 185 revenue above the first \$227,400 received each year shall be allocated to policer officers’ share accounts. All annual Chapter 185 revenue in excess of \$231,600 shall be used to reduce the City’s annual contribution to the Plan or be placed in the Contribution Reserve Account, as determined by the City. For the year ended September 30, 2021, excess Chapter 185 revenue in the amount of \$172,387 was placed in the Contribution Reserve Account, and as of September 30, 2021, the balance in the account was \$754,909.

*Plan membership:* As of October 1, 2020, pension plan membership consisted of the following:

Classification	Firefighters	Police Officers	Total
Inactive plan members or beneficiaries currently receiving benefits	2	8	10
Inactive plan members or beneficiaries entitled to but not yet receiving benefits	14	20	34
Active Plan members	50	21	71
	<u>66</u>	<u>49</u>	<u>115</u>

*Share Plan:* Included in the Plan is the amount of insurance premium taxes the City may use to supplement its actuarially determined contributions to the Plan, which is capped at \$330,796 (\$160,796 for firefighters and \$170,000 for police officers). Insurance premium taxes in excess of that amount may be used only to purchase additional benefits. To comply with this requirement, a separate defined contribution Share Plan was established on February 6, 2012. For the fiscal year ended September 30, 2021, excess premium taxes of \$98,911 were deposited into the Share Plan for firefighters and \$4,200 were deposited into the Share Plan for public safety officers. See Note 11.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN** (Continued)

**Financial Reporting**

Under GASB Codification Pe5: *Pension Plans Administered Through Trusts That Meet Specified Criteria-Defined Benefit*, if a portion of the assets of a defined benefit pension plan is accumulated solely for the payment of benefits to certain classes or groups of plan members and the portion of assets may not legally be used to pay benefits to other classes or groups of plan members, a separate defined benefit pension plan should be reported for that portion of the total assets.

Management of the Plan in consultation with the Plan’s legal counsel have determined that a portion of the assets of the Plan have been accumulated solely for the payment of benefits of the Firefighter members and may not legally be used to pay benefits of Public Safety Officer members. They have also determined that a portion of the assets of the Plan have been accumulated solely for the payments of benefits for the Public Safety Officer members and may not legally be used to pay benefits of Firefighter members. Consequently, separate defined benefit pension plans are reported for the Firefighters and Public Safety Officers.

**Investments**

Investments of the Plan are reported at fair value. Net appreciation in fair value of investments includes realized and unrealized gains and losses.

*Long-term Expected Rate of Return:* The long-term expected rates of return on classes of pension plan investments were developed by the investment consultant Asset Consulting Group (ACG) using Monte Carlo Simulations to analyze a range of possible outcomes and assist in making educated investment decisions. The output of the Monte Carlo Simulation is based on ACG’s capital market assumptions that are derived from proprietary models based upon well-recognized financial principles and reasonable estimates about relevant future market conditions. The long-term expected rate of return was calculated by weighting the expected future real rates of return of each asset class by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2021 are summarized in the following table:

Asset Class	Target Allocation	Expected Long-Term Real Return	Weighted Average Return
Core bonds	10.00%	1.60%	0.16%
Core plus	10.00%	2.10%	0.21%
Core real estate	10.00%	5.00%	0.50%
U.S. large cap equity	30.00%	4.60%	1.38%
U.S. small cap equity	16.00%	5.50%	0.88%
Non-U.S. equity	24.00%	6.70%	1.61%
Total	<u>100.00%</u>		<u>4.74%</u>
Add estimated long-term rate of inflation			<u>2.76%</u>
Estimated long-term rate of return			<u>7.50%</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN** (Continued)

*Rate of Return:* For the year ended September 30, 2021, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 21.95 percent for the Firefighters’ Pension Plan and 22.07 percent for the Public Safety Officers’ Pension Plan. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. Inputs to calculation are determined on a monthly basis.

**Significant Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of October 1, 2019 using the following significant actuarial assumptions and other inputs:

Measurement date	September 30, 2021
Valuation date	October 1, 2020
Asset valuation method	Fair Value
Inflation	2.76%
Discount rate	7.50% (2.76% is attributable to inflation) This rate was used to discount all future benefit payments
Salary increases:	8.00% for employees with less than one year of service, 7.00% for employees with one to two years of service, 6.00% for employees with two to three years of service, 5.50% for employees with three to four years of service, 5.00% per annum for employees with at least four years of service
Cost-of-living increase	3.00%
Mortality:	Sex-distinct rates set forth in the PUB-2010 Headcount-Weighted Employee Mortality Table for public safety employees (Below Median Table for males) with full generational improvements in mortality using scale MP-2018.
Retirement:	15% are assumed to retire during each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire during the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 45.

**Discount Rate**

The discount rate used to measure the total pension liability for Firefighters’ Pension Plan and the Public Safety Officers’ Pension Plan was 7.50 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN** (Continued)

**Net Pension Liability - Firefighters**

The components of the City’s net pension liability as of September 30, 2021 were as follows:

Description	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balance September 30, 2020	\$ 20,402,645	\$ (20,728,283)	\$ (325,638)
Changes due to:			
Service cost	352,491	--	352,491
Expected interest growth	1,550,578	(1,604,358)	(53,780)
Unexpected investment income	--	(3,065,872)	(3,065,872)
Demographic experience	236,566	--	236,566
Employer contributions	--	(1,317,841)	(1,317,841)
Employee contributions	--	(181,267)	(181,267)
Benefit payments and refunds	(100,264)	100,264	--
Administrative expenses	--	54,967	54,967
Change in benefit terms	--	--	--
Assumption changes	(565,223)	--	(565,223)
Total changes	1,474,148	(6,014,107)	(4,539,959)
Balance September 30, 2021	\$ 21,876,793	\$ (26,742,390)	\$ (4,865,597)

**Net Pension Liability – Public Safety Officers**

The components of the City’s net pension liability as of September 30, 2021 were as follows:

Description	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balance September 30, 2020	\$ 20,548,603	\$ (22,852,331)	\$ (2,303,728)
Changes due to:			
Service cost	477,644	--	477,644
Expected interest growth	1,568,601	(1,744,319)	(175,718)
Unexpected investment income	--	(3,344,197)	(3,344,197)
Demographic experience	921,824	--	921,824
Employer contributions	--	(970,498)	(970,498)
Employee contributions	--	(101,291)	(101,291)
Benefit payments and refunds	(200,084)	200,084	--
Administrative expenses	--	53,536	53,536
Change in benefit terms	--	--	--
Assumption changes	(238,516)	--	(238,516)
Total changes	2,529,469	(5,906,685)	(3,377,216)
Balance September 30, 20201	\$ 23,078,072	\$ (28,759,016)	\$ (5,680,944)

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN** (Continued)

**Changes in Assumptions**

Since the prior measurement date, the mortality basis for the Public Safety Officers and the Firefighters were changed from the RP-2000 Blude Collar Mortality Table with generational improvements in mortality using Scale BB to selected PUB-2010 Mortality Tables with generational improvements in mortality using Scale MP-2018.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the net pension liability of the City, calculated using the discount rate of 7.50 percent, as well as what the City's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (6.50 percent) or 1-percentage-point higher (8.50 percent) than the current rate:

Class of Employees	1% Decrease 6.50%	Current Discount Rate 7.50%	1% Decrease 8.50%
Firefighters	\$ (667,566)	\$ (4,865,597)	\$ (8,155,791)
Public Safety Officers	(1,402,785)	(5,680,944)	(9,015,364)

As of September 30, 2021, the City reported net pension assets of \$4,865,597 and \$5,680,944 for the Firefighters’ Retirement Plan and Public Safety Officers’ Retirement Plan, respectively. The liability was measured as of September 30, 2021 and the total pension liability used to calculate the net pension asset was determined by an actuarial valuation as of October 1, 2020.

**Deferred Outflows of Resources, Deferred Inflows of Resources, and Pension Expense - Firefighters**

For the fiscal year ended September 30, 2021, the City recognized pension expense of \$183,990 for the Firefighters’ Retirement Plan. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to the Firefighters’ Retirement Plan from the following sources:

Description	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Net difference between projected and actual investment earnings	\$ -	\$ 2,339,668
Difference between expected and actual demographic experience	2,473,119	--
Change of assumptions	765,847	494,393
Total	<u>\$ 3,238,966</u>	<u>\$ 2,834,061</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN** (Continued)

**Deferred Outflows of Resources, Deferred Inflows of Resources, and Pension Expense - Firefighters**

The amounts reported as deferred outflows of resources and deferred inflows of resources related to the Firefighters’ Retirement Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Net Amortization
2022	\$ 185,572
2023	223,477
2024	(65,860)
2025	(250,557)
2026	255,760
Thereafter	56,513
	<u>\$ 404,905</u>

**Deferred Outflows of Resources, Deferred Inflows of Resources, and Pension Expense – Public Safety Officers**

For the fiscal year ended September 30, 2021, the City recognized pension expense of \$660,208 for the Police Officers’ Retirement Plan. In addition, the City reported deferred outflows of resources and deferred inflows of resources related to the Public Safety Officers’ Retirement Plan from the following sources:

Description	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Net difference between projected and actual investment earnings	\$ -	\$ 2,513,013
Difference between expected and actual demographic experience	1,950,027	19,057
Change of assumptions	384,433	168,157
Total	<u>\$ 2,334,460</u>	<u>\$ 2,700,227</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN** (Continued)

**Deferred Outflows of Resources, Deferred Inflows of Resources, and Pension Expense – Public Safety Officers**

The amounts reported as deferred outflows of resources and deferred inflows of resources related to the Public Safety Officers’ Retirement Plan will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Net Amortization
2022	\$ 592,596
2023	232,522
2024	(522,044)
2025	(668,841)
2026	-
Thereafter	-
	\$ (365,767)

**Financial Statements**

The Public Safety Officers’ and Firefighters’ Retirement Plan does not issue a separate financial report. The Plan’s financial statements are presented below.

**Statement of Net Position**  
**September 30, 2021**

	Firefighters' Plan	Public Safety Officers' Plan	Share Plan	Total Pension Plans
<b>Assets</b>				
Cash and cash equivalents	\$ 106,997	\$ 114,944	\$ 10,590	\$ 232,531
Investments in external investment pool				
Broad market high quality bond fund	3,102,914	3,333,378	307,118	6,743,410
Core plus fixed income portfolio	2,674,925	2,873,602	264,757	5,813,284
Diversified large cap portfolio	8,238,770	8,850,694	815,452	17,904,916
Diversified small to mid cap portfolio	4,199,633	4,511,555	415,668	9,126,856
International equity	6,312,824	6,781,700	624,827	13,719,351
Core real estate	2,113,191	2,270,145	209,158	4,592,494
Contributions receivable	--	30,272	--	30,272
Total assets	26,749,254	28,766,290	2,647,570	58,163,114
<b>Liabilities</b>				
Accounts payable	6,864	7,274	547	14,685
Net position restricted for pensions	\$ 26,742,390	\$ 28,759,016	\$ 2,647,023	\$ 58,148,429

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**9 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ RETIREMENT PLAN** (Continued)

**Financial Statements** (Continued)

**Statement of Changes in Net Position**  
**September 30, 2021**

	Firefighters' Plan	Public Safety Officers' Plan	Share Plan	Total Pension Plans
<b>Additions</b>				
Contributions				
Employer	\$ 1,156,111	\$ 628,111	\$ --	\$ 1,784,222
Plan members	181,267	101,291	--	282,558
State on-behalf payments	161,730	342,387	103,111	607,228
<b>Total Contributions</b>	<b>1,499,108</b>	<b>1,071,789</b>	<b>103,111</b>	<b>2,674,008</b>
Investment income				
Net increase in fair value of investments	4,670,230	5,088,516	467,591	10,226,337
<b>Total Additions</b>	<b>6,169,338</b>	<b>6,160,305</b>	<b>570,702</b>	<b>12,900,345</b>
<b>Deductions</b>				
Benefits paid and refunds of member contributions	100,264	200,084	35,538	335,886
Administrative expense	54,967	53,536	2,708	111,211
<b>Total Deductions</b>	<b>155,231</b>	<b>253,620</b>	<b>38,246</b>	<b>447,097</b>
<b>Net Increase</b>	<b>6,014,107</b>	<b>5,906,685</b>	<b>532,456</b>	<b>12,453,248</b>
Net Position - Beginning	20,728,283	22,852,331	2,114,567	45,695,181
<b>Net Position - Ending</b>	<b>\$ 26,742,390</b>	<b>\$ 28,759,016</b>	<b>\$ 2,647,023</b>	<b>\$ 58,148,429</b>

**10 – DEFINED BENEFIT PENSION PLAN SUMMARY DATA**

The following table provides a summary of significant information related to the City's defined benefit pension plans for the year ended September 30, 2021. The information for the Florida Retirement System Pension Plan and the Florida Retirement System Health Insurance Subsidy Program are the City's proportionate share of the items.

Description	Florida Retirement System Pension Plan	Florida Retirement System HIS Program	Public Safety Officers' Pension Plan	Firefighters' Pension Plan	Total
Total pension liability	\$ 5,506,344	\$ 203,621	\$ 23,078,072	\$ 21,876,793	\$ 50,664,830
Plan fiduciary net position	5,307,933	7,246	28,759,016	26,742,390	60,816,585
Net pension liability (asset)	198,411	196,375	(5,680,944)	(4,865,597)	(10,151,755)
Deferred outflows of resources	219,859	30,561	2,543,087	3,389,901	6,183,408
Deferred inflows of resources	1,373,888	235,023	2,908,854	2,984,996	7,502,761
Pension expense (revenue)	(288,518)	(69,346)	660,208	183,990	486,334

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**11 – PUBLIC SAFETY OFFICERS’ AND FIREFIGHTERS’ SHARE PLAN**

The Public Safety Officers’ and Firefighters’ Share Plan is single employer defined contribution pension plan. In a defined contribution plan, the pension benefits a participant will receive depend only on the amount contributed to the participant’s account, earnings on investments of these contributions, and forfeitures of other participants’ benefits that may be allocated to the participant’s account. As discussed in Note 9, premium taxes on certain insurance contracts written on properties located within the City are collected by the State and remitted to the Public Safety Officers’ and Firefighters’ Retirement Plan. Annual premium taxes in excess of \$330,796 are used to fund the Share Plan. The City and Plan members do not make contributions to the Share Plan. For the fiscal year ended September 30, 2021, premium taxes of \$81,865 were deposited into the Share Plan for firefighters and \$4,200 were deposited into the Share Plan for public safety officers. The Share Plan does not issue a standalone financial report.

Plan benefits are allocated to participants based upon their service during the year and the level of funding received during the year. Participants are fully vested with at least six years of credited service in the Plan. All benefits are paid in a lump sum format where participants may also elect not to withdraw or to partially withdraw, his or her retirement funds.

For the fiscal year ended September 30, 2021, the City did not recognize any pension expense for the Share Plan and had no liability to the plan as of the fiscal year end.

**12 – GENERAL EMPLOYEES’ RETIREMENT PLAN**

The City of Greenacres General Employees’ Retirement Plan is a single employer defined contribution pension plan. Defined contribution plans have terms that specify how contributions to an individual’s account are to be determined rather than the amount of pension benefits the individual is to receive. In a defined contribution plan, the pension benefits a participant will receive depend only on the amount contributed to the participant’s account, earnings on investments of these contributions, and forfeitures of other participants’ benefits that may be allocated to the participant’s account. Under the terms of the Plan agreement, all forfeitures are credited to the City. Because the City does not hold or administer funds for the Plan, the Plan does not meet the criteria for inclusion in the City’s financial statements as a fiduciary fund. The Plan does not issue a standalone financial report.

The City’s plan establishes two accounts, or plans; a 401(a) plan into which the City makes pension contributions on behalf of the employees, and a 457(b) (a deferred compensation plan) plan for the employees to make voluntary contributions to supplement their pensions. Vesting applies only to the 401(a) plan, as described below. Employee contributions to the 457(b) plan are completely owned by the employees.

The City is required to contribute 5% of annual covered payroll to the 401(a) plan. Plan members may make voluntary contributions to the 457(b) plan of amounts up to 100% of compensation, including bonuses and overtime, up to the maximum annual contribution allowed by law. If the City makes matching contributions, the matching contributions in a plan year will be 100% of each member’s contributions up to 2.5% of the member’s compensation.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**12 – GENERAL EMPLOYEES’ RETIREMENT PLAN (Continued)**

Vesting of the City’s contributions in the 401(a) plan commences after two years of certified service, with 20% vesting in year two and 20% each year thereafter until fully vested after six years. If an employee terminates before becoming fully vested, forfeited amounts will be used to reduce future City contributions. Certified service begins upon an eligible employee successfully completing six (6) months of service. Plan provisions and contribution requirements are established and may be amended by the City Council. The plan administrator is the Florida League of Cities.

For the fiscal year ended September 30, 2021, the City recognized pension expense of \$307,670 for the General Employees’ Retirement Plan and had no liability to the plan as of the fiscal year end. Forfeitures totaled \$25,086 for the fiscal year.

**13 – OTHER POST EMPLOYMENT BENEFITS (OPEB)**

**Plan Description**

The City provides an optional single employer defined benefit post-employment healthcare plan to eligible individuals. The plan allows its employees and their beneficiaries, at their own cost and until the age of 65, to continue to obtain health, dental and other insurance benefits upon retirement. After the age of 65, retirees and their beneficiaries may continue to health benefits only as supplemental insurance to Medicare. The benefits of the plan conform with Florida Statutes, which are the legal authority for the plan. The plan has no assets and does not issue a separate financial report.

**Contributions**

The City does not directly make contributions to the plan on behalf of retirees. Retirees and their beneficiaries pay the same group rates as are charged to the City for active employees by its healthcare provider. However, the City’s actuaries, in their actuarial valuation, calculate an offset to the cost of these benefits as an Employer Contribution, based upon an implicit rate subsidy. This offset equals the total age-adjusted costs paid by the City or its active employees for coverage of the retirees and their dependents for the year net of the retiree’s own payments for the year.

**Plan Membership**

The following table provides a summary of the participants in the plan as of September 30, 2020, the latest valuation date:

Inactive plan members or beneficiaries currently receiving benefits	9
Inactive plan members or beneficiaries entitled to but not yet receiving benefits	--
Active plan members	<u>132</u>
	<u>141</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**13 – OTHER POST EMPLOYMENT BENEFITS (OPEB)** (Continued)

**Discount Rate**

The City does not have a dedicated trust to pay retiree healthcare benefits. For plans that do not have assets held in a dedicated trust, the discount rate should equal the tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date. As of the measurement date of September 30, 2020, the municipal bond rate was 2.41% based on the daily rate of Fidelity’s 20-Year Municipal General Obligation AA Index closest to but not later than the measurement date. The discount rate as of the beginning of the measurement year was 2.75%.

**Actuarial Methods and Assumptions**

Significant methods and assumptions were as follows:

Valuation date	September 30, 2020
Measurement date	September 30, 2020
Actuarial cost method	Entry Age Normal
Inflation	2.25%
Discount rate	2.41% per annum
Salary increases	3.4% - 7.8% General Employees in FRS 5.0% General Employees in 401(a) Plan 5.0% - 8.0% Firefighters
Retirement age	General Employees in FRS: retirement rates used for Regular Class members in the July 1, 2020 actuarial valuation of the FRS for General Employees in the FRS. General Employees in 401(a) Plan: 100% at first eligibility. Firefighters: retirement rates based on the applicable pension valuation.
Mortality Tables	Pub-2010 Tables with generational improvements using Scale MP-2018
Healthcare cost trend rates	8.50% for 2021, 6.00% for 2022 trending to ultimate rate of 3.99%
Aging factors	Based on the 2013 SOA Study “Health Care Costs – From Birth to Death”
Expenses	Administrative expenses included in per capita health costs

**Changes in Assumptions**

The discount rate was changed from 2.75% as of the beginning of the measurement period to 2.41% as of September 30, 2020. The medical claims costs and premiums were updated based on actual premium information. The healthcare costs trend assumption was revised to reflect the removal of the additional trend to model the excise (“Cadillac”) tax as a result of the repeal of the excise tax in December 2019. Demographic assumptions were revised based on a statewide experience study conducted by the Florida Retirement System covering the period 2013 through 2018 and adopted for its July 1, 2020 valuation. These changes are reflected in the schedule of changes in total OPEB liability. There were no benefit changes during the year.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**13 – OTHER POST EMPLOYMENT BENEFITS (OPEB)** (Continued)

**Total OPEB Liability**

Description	Total OPEB Liability
Balance September 30, 2020	\$ 1,057,367
Changes due to:	
Service cost	102,906
Interest on the total OPEB liability	31,354
Difference between expected and actual experience	(11,454)
Change of assumptions and other inputs	54,522
Benefit payments	(40,234)
Total changes	137,094
Balance September 30, 2021	\$ 1,194,461

**Sensitivity of the Total OPEB Liability to Changes in the Discount Rate**

The following table presents the total OPEB liability of the City calculated using the single discount rate of 2.41% as well as what the City's total OPEB liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current rate.

Discount Rate Sensitivity	1% Decrease 1.41%	Current Discount Rate 2.41%	1% Increase 3.41%
Total OPEB liability	\$ 1,298,380	\$ 1,194,461	\$ 1,100,351

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**13 – OTHER POST EMPLOYMENT BENEFITS (OPEB)** (Continued)

**Sensitivity of the Total OPEB Liability to Changes in the Healthcare Trend Rates**

The following table presents the total OPEB liability of the City calculated using the assumed trend rates (10.00% decreasing to 4.71%) as well as what the City's total OPEB liability would be if it were calculated using a trend rate that is one percentage point lower or one percentage point higher than the assumed trend rates.

Healthcare Trend Rate Sensitivity	1% Decrease	Current Healthcare Trend Rate Assumption	1% Increase
Total OPEB liability	\$ 1,052,849	\$ 1,194,461	\$ 1,364,398

**Deferred Outflows of Resources, Deferred Inflows of Resources, and OPEB Expense**

For the year ended September 30, 2021, the City recognized OPEB expense of \$131,668. As of September 30, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

Description	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Difference between expected and actual experience	\$ 51,518	\$ 10,331
Change of assumptions	128,073	169,077
Benefits paid after the measurement date	79,590	--
	<u>\$ 259,181</u>	<u>\$ 179,408</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**13 – OTHER POST EMPLOYMENT BENEFITS (OPEB)** (Continued)

**Deferred Outflows of Resources, Deferred Inflows of Resources, and OPEB Expense**

The deferred outflows of resources related to benefits paid after the measurement date will be recognized as a reduction in the Total OPEB liability in the fiscal year ended September 30, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources will be recognized in OPEB expense as follows:

Fiscal Year Ending September 30	Net Amortization
2022	\$ (2,592)
2023	(2,592)
2024	(2,592)
2025	(2,592)
2026	(2,592)
Thereafter	13,143
	<u>\$ 183</u>

**14 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City continues to purchase insurance through the Florida Municipal Insurance Trust, a non-assessable pool, and commercial sources to cover the various risks. Retention of risks is limited to excess of those that are insured, those risks that are uninsurable, and deductibles ranging from \$100 to \$500 per occurrence. As a member of the Florida Municipal Insurance Trust with the Florida League of Cities, the responsibility of the City is to pay those premiums charged by the non-assessable pool for property, liability and workers compensation coverages. The pool is responsible for paying all claims incurred by the City, less deductibles ranging from \$100 to \$500. The City may terminate the membership based on a 60 days notice to the pool. All pool policies are on an occurrence basis.

Major uninsurable risks include damage to infrastructure assets. Since the amount of loss cannot be reasonably estimated and the likelihood of occurrence is not determinable, no provision for losses is reflected in the financial statements. There have been no reductions in insurance coverage from the coverage in the prior year. There were no settled claims which exceeded insurance coverage during the past three fiscal years.

Florida Statutes limit the City's maximum loss for most liability claims to \$200,000 per person and \$300,000 per occurrence under the doctrine of Sovereign Immunity. However, under certain circumstances, a plaintiff can seek to recover damages in excess of statutory limits by introducing a claims bill to the Florida Legislature. The limits addressed in Florida Statutes do not apply to claims filed in federal courts.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**15 – OPERATING LEASES**

**Old City Hall**

In December 2008, the City entered into a lease agreement with the Palm Beach County Health Department administered by the Florida Department of Management Services) to lease the old City Hall facility located at 5985 10<sup>th</sup> Avenue North. The term of the lease was for a 5-year period commencing on December 1, 2008, with an option to renew for an additional 5-year term. On December 1, 2013, the Health Department exercised its option to renew the lease. The Health Department has the right to terminate the lease without penalty in the event a State-owned building becomes available for occupancy, upon giving six months written notice to the City. Total lease payments received under the lease for the fiscal year ended September 30, 2021 were \$239,614. As of September 30, 2021, the cost of the land and building under the operating lease was \$1,354,218 and accumulated depreciation on the property was \$926,902.

**Cellular Telephone Towers**

The City has entered into lease agreements with four cellular telephone companies to lease land for cellular telephone towers. The original terms of the leases were for 5-year periods. The rent was prepaid for all the leases and the unearned amounts are reported as deferred inflows of resources in the Reconstruction and Maintenance Capital Projects Fund and the Statement of Activities. During the current fiscal year the term of one of the leases was extended for four additional five year periods. The rent was not prepaid for the additional periods and either party can cancel the lease by providing notice at least 90 days prior to the expiration of the first renewal term or any subsequent renewal term. For the year ended September 30, 2021, the City recognized revenue of \$311,842 pursuant to the leases. As of September 30, 2021, the City reported unearned revenue in the amount of \$596,000 related to the leases. As of September 30, 2021, the cost of the land under the operating leases was \$5,378.

As of September 30, 2021, the future minimum rentals under the noncancelable leases are as follows:

Fiscal Year Ending September 30	Future Minimum Rentals
2022	\$ 291,842
2023	198,984
2024	105,174
	<u>\$ 596,000</u>

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**15 – OPERATING LEASES**

**Computer Equipment**

The City has entered into an operating lease for certain computer equipment for use by the City's employees. The lease is for a term of three years and requires minimum annual payments. For the year ended September 30, 2021, the City made payments of \$40,169 pursuant to the lease.

The following is a schedule of the City's required future minimum lease payments under the agreement.

Fiscal Year Ending September 30	Future Minimum Rentals
2022	\$ 40,169
2023	2,051
	<u>\$ 42,220</u>

**16 – CONTINGENT LIABILITIES**

**Grants**

Grant monies received and disbursed by the City are for specific purposes and may be subject to audit by the grantor agencies. Such audits may result in requests for reimbursements due to disallowed expenditures or other actions by grantor agencies. The City does not believe that such disallowances or other actions taken by the grantor agencies, if any, would have a material adverse effect on the financial position of the City.

**17 – INTERLOCAL AGREEMENT – PALM BEACH COUNTY SHERIFFS OFFICE**

In August 2015, the City entered into an agreement with the Palm Beach County Sheriff's Office (PBSO) for the provision of law enforcement services to the City. The agreement is for a ten-year term beginning February 1, 2016 and ending January 31, 2026. The City or the PBSO may terminate the agreement with or without cause upon written notice to the other party. Written notice shall be delivered by June 30, of any given year for termination to be effective on October 1, of that year.

Under the terms of the agreement, the City was required to pay the PBSO \$8,982,729 for services during the year beginning February 1, 2016 and ending January 31, 2017 plus the cost of any third-party agreements requested by the City related to the performance of the agreement, including additional crime scene analysis and audit functions as determined to be necessary and approved by the City. For future contract years, the PBSO shall provide to the City a proposed costing for renewal of law enforcement services no later than May 31<sup>st</sup> prior to each fiscal year through the term of the agreement. However, for contract years beginning in 2017, 2018, 2019, 2020, and 2021, the annual increase shall not exceed 7%. The parties shall meet on or about February 1, 2021, to negotiate a cap to any increase in contract price for contract years beginning 2022 and thereafter. For the fiscal year ended September 30, 2021, the City paid \$10,236,351 pursuant to the agreement. The contract amount for the fiscal year ending September 30, 2022 is \$10,372,836.

**18 – DEFICIT FUND BALANCE OF INDIVIDUAL FUND**

As of September 30, 2021, the Youth Programs Special Revenue Fund reported a fund balance deficit in the amount of \$3,685.

**City of Greenacres, Florida**  
**Notes to the Financial Statements**  
**September 30, 2021**

**19 – INTERLOCAL AGREEMENT – CITY OF ATLANTIS FIRE PROTECTION AND EMS**

In May 2012, the City of Greenacres (Greenacres) entered into an interlocal agreement with the City of Atlantis (Atlantis) for the provision of fire protection and emergency medical services to Atlantis. The agreement became effective on October 1, 2012 and is for a period of five years ending on September 30, 2017. Thereafter, the agreement shall automatically renew for an additional five-year period, without further action by the parties, unless either party shall notify the other in writing on or before March 1<sup>st</sup> of any year prior to the final year of its intent not to renew. The agreement shall not be terminated by either party, at any time during its term or any renewal thereof, unless either party shall default on any of its material obligations and fail to cure the default in accordance with the agreement. The agreement may be terminated for good cause only in the event of breach of its terms or in the event of breach of its terms or in the event of the inability of Greenacres to provide the specified services.

In consideration of the services provided, Atlantis shall pay Greenacres an annual service fee in twelve equal monthly payments due on or before the first business day of each month. The annual service fee shall be adjusted annually effective October 1<sup>st</sup> of each succeeding year. The adjustment will be based on the percent change as reflected in the United States Department of Labor, Consumer Price Index (CPI) for All Urban Consumers, All Items, for the Miami-Fort Lauderdale area, from February of the prior year to February of the current year, or four percent, whichever is greater. For the year ended September 30, 2021, Greenacres received payments in the amount of \$978,527 pursuant to the agreement. The contract amount for the year ending September 30, 2022 is \$1,017,669.

**20 – COMMITMENTS**

As of September 30, 2021, the City had the following significant contractual commitments:

Project	Contract Amount	Amount Completed	Amount to Complete
Sidewalk Improvements	\$ 1,883,220	\$ 1,107,618	\$ 775,602
Septic to Sewer Improvements	433,475	106,225	327,250
Park Improvements	208,616	37,077	171,539
Median and Right-of-Way Improvements	979,623	831,794	147,829
Drainage Improvements	210,840	142,972	67,868
Fire Rescue Building Improvements	50,000	--	50,000
Road Improvements	60,390	36,900	23,490
	<u>\$ 3,826,164</u>	<u>\$ 2,262,586</u>	<u>\$ 1,563,578</u>

Significant encumbrances as of September 30, 2021 are as follows:

Major funds:

General Fund	\$ 138,337
Infrastructure Surtax Capital Projects Fund	1,476,327

Nonmajor Funds

Youth Programs Fund	2,713
New Growth Capital Projects Fund	3,189
Parks and Recreation Capital Projects Fund	52,691
Reconstruction and Maintenance Capital Projects Fund	34,650

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**REQUIRED SUPPLEMENTARY INFORMATION  
(OTHER THAN MANAGEMENT'S  
DISCUSSION AND ANALYSIS)**

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**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Budget and Actual**  
**General Fund**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues				
Taxes:				
Ad valorem taxes:				
Current	\$ 13,020,892	\$ 13,020,892	\$ 12,959,341	\$ (61,551)
Delinquent	150,000	150,000	249,053	99,053
Total ad valorem taxes	<u>13,170,892</u>	<u>13,170,892</u>	<u>13,208,394</u>	<u>37,502</u>
Utility service taxes:				
Electric	2,165,800	2,165,800	2,496,320	330,520
Telecommunications	1,176,000	1,176,000	1,355,662	179,662
Water	505,379	505,379	620,536	115,157
Gas	52,005	52,005	70,688	18,683
Propane gas	29,717	29,717	40,610	10,893
Total public service taxes	<u>3,928,901</u>	<u>3,928,901</u>	<u>4,583,816</u>	<u>654,915</u>
Local option gas tax	273,000	273,000	281,241	8,241
Local business tax	295,428	295,428	350,783	55,355
Insurance premium tax	478,504	478,504	607,228	128,724
Total other taxes	<u>1,046,932</u>	<u>1,046,932</u>	<u>1,239,252</u>	<u>192,320</u>
Total taxes	<u>18,146,725</u>	<u>18,146,725</u>	<u>19,031,462</u>	<u>884,737</u>
Permits and franchise fees:				
Building permits	680,556	680,556	870,376	189,820
Electrical permits	2,550	2,550	-	(2,550)
Electric franchise fees	1,592,500	1,592,500	1,781,704	189,204
Gas franchise fees	32,305	32,305	8,100	(24,205)
Solid waste franchise fees	160,463	160,463	173,424	12,961
Other franchise fees	20,000	20,000	20,040	40
Planning and zoning fees	39,600	39,600	37,181	(2,419)
Other	35,219	35,219	19,051	(16,168)
Total permits and franchise fees	<u>2,563,193</u>	<u>2,563,193</u>	<u>2,909,876</u>	<u>346,683</u>
Intergovernmental revenues:				
State revenue sharing	1,530,000	1,530,000	1,796,712	266,712
Half-cent sales tax	2,762,500	2,762,500	3,522,673	760,173
County occupational license	88,000	88,000	94,184	6,184
Mobile home license	11,000	11,000	10,491	(509)
Alcoholic beverage license	5,000	5,000	3,064	(1,936)
Motor fuel tax rebate	7,000	7,000	6,097	(903)
Grants	70,000	70,000	214,893	144,893
Other	33,000	33,000	36,012	3,012
Total intergovernmental revenues	<u>4,506,500</u>	<u>4,506,500</u>	<u>5,684,126</u>	<u>1,177,626</u>

(Continued)

See accompanying notes to the budgetary comparison schedule

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Budget and Actual**  
**General Fund**  
**For the Fiscal Year Ended September 30, 2021**

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues (continued)				
Charges for services:				
Solid waste fees	\$ 2,176,331	\$ 2,176,331	\$ 2,288,483	\$ 112,152
Administrative fees	237,223	237,223	221,296	(15,927)
Lien search fees	95,400	95,400	103,249	7,849
Culture/recreation fees	97,603	97,603	52,106	(45,497)
Protective inspections	45,231	45,231	57,832	12,601
Ambulance transport	1,516,424	1,516,424	1,264,313	(252,111)
City of Atlantis Interlocal Agreement	978,528	978,528	978,527	(1)
Passport fees	215,004	215,004	252,614	37,610
False alarm fees	24,600	24,600	51,994	27,394
Other	2,065	2,065	507	(1,558)
Total charges for services	<u>5,388,409</u>	<u>5,388,409</u>	<u>5,270,921</u>	<u>(117,488)</u>
Fines and forfeitures:				
Judgments and fines	67,200	67,200	63,976	(3,224)
Violations of local ordinances	30,056	30,056	42,201	12,145
Other	100	100	156	56
Total fines and forfeitures	<u>97,356</u>	<u>97,356</u>	<u>106,333</u>	<u>8,977</u>
Investment:				
Bank	87,650	87,650	54,754	(32,896)
State Board of Administration	53,600	53,600	4,886	(48,714)
FMLvT	20,000	20,000	(4,523)	(24,523)
Tax collector interest	500	500	953	453
Other interest	50	50	74	24
Total investment	<u>161,800</u>	<u>161,800</u>	<u>56,144</u>	<u>(105,656)</u>
Contributions	<u>17,100</u>	<u>17,100</u>	<u>43,499</u>	<u>26,399</u>
Rental fees	<u>308,900</u>	<u>308,900</u>	<u>353,984</u>	<u>45,084</u>
Miscellaneous:				
Refunds - prior year	25,150	25,150	376	(24,774)
Sales of surplus materials	36,000	36,000	67,993	31,993
Towing contract proceeds	-	25,000	42,746	17,746
Insurance proceeds	5,000	5,000	63,035	58,035
Other	28,100	3,100	24,776	21,676
Total miscellaneous	<u>94,250</u>	<u>94,250</u>	<u>198,926</u>	<u>104,676</u>
Total Revenues	<u>\$ 31,284,233</u>	<u>\$ 31,284,233</u>	<u>\$ 33,655,271</u>	<u>\$ 2,371,038</u>

(Continued)

See accompanying notes to the budgetary comparison schedule

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Budget and Actual**  
**General Fund**  
**For the Fiscal Year Ended September 30, 2021**

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Expenditures</b>				
<b>Administration</b>				
City Manager	\$ 392,403	\$ 392,403	\$ 458,336	\$ (65,933)
Mayor & Council	238,809	238,809	247,515	(8,706)
Legal Counsel	230,000	230,000	142,597	87,403
Human Resources	368,477	398,224	377,647	20,577
City Clerk	314,370	314,370	296,364	18,006
<b>Total Administration</b>	<b>1,544,059</b>	<b>1,573,806</b>	<b>1,522,459</b>	<b>51,347</b>
<b>Finance</b>				
Office of the Director	332,768	332,768	320,691	12,077
Financial Operations	441,065	408,318	402,313	6,005
<b>Total Finance</b>	<b>773,833</b>	<b>741,086</b>	<b>723,004</b>	<b>18,082</b>
<b>Purchasing</b>				
Purchasing	228,263	231,263	230,365	898
<b>Total Purchasing</b>	<b>228,263</b>	<b>231,263</b>	<b>230,365</b>	<b>898</b>
<b>Information Technology</b>				
Information Technology	767,787	767,787	744,484	23,303
<b>Total Information Technology</b>	<b>767,787</b>	<b>767,787</b>	<b>744,484</b>	<b>23,303</b>
<b>Planning and Engineering</b>				
Office of the Director	663,133	670,773	596,988	73,785
<b>Total Planning and Engineering</b>	<b>663,133</b>	<b>670,773</b>	<b>596,988</b>	<b>73,785</b>
<b>Public Works</b>				
Office of the Director	325,946	340,943	344,126	(3,183)
Roads & Drainage	989,015	949,015	860,770	88,245
Vehicle Maintenance	492,330	492,330	439,312	53,018
Building Services	376,429	379,033	377,202	1,831
Parks & Grounds	668,205	628,205	561,470	66,735
<b>Total Public Works</b>	<b>2,851,925</b>	<b>2,789,526</b>	<b>2,582,880</b>	<b>206,646</b>
<b>Fire Rescue</b>				
Fire Rescue	8,282,064	8,272,622	8,226,665	45,957
<b>Total Fire Rescue</b>	<b>8,282,064</b>	<b>8,272,622</b>	<b>8,226,665</b>	<b>45,957</b>
<b>Community and Recreation Services</b>				
Office of the Director	245,844	245,844	247,210	(1,366)
Community Programs	747,651	748,547	669,214	79,333
<b>Total Community and Recreation Services</b>	<b>993,495</b>	<b>994,391</b>	<b>916,424</b>	<b>77,967</b>
<b>Building</b>				
Office of the Director	1,216,182	1,176,182	1,016,223	159,959
<b>Total Building</b>	<b>1,216,182</b>	<b>1,176,182</b>	<b>1,016,223</b>	<b>159,959</b>

(Continued)

See accompanying notes to the budgetary comparison schedule

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures, and Changes**  
**in Fund Balance - Budget and Actual**  
**General Fund**  
**For the Fiscal Year Ended September 30, 2021**

(Continued)

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Expenditures (continued)				
Non Departmental				
Property Liability and Fleet	\$ 377,903	\$ 407,903	\$ 408,722	\$ (819)
Solid Waste Collection	2,172,623	2,172,623	2,172,901	(278)
PBSO Law Enforcement	10,722,058	10,842,058	10,850,058	(8,000)
Contingency	109,457	109,457	107,684	1,773
Other	20,000	20,000	3,251	16,749
Total Non Departmental	<u>13,402,041</u>	<u>13,552,041</u>	<u>13,542,616</u>	<u>9,425</u>
Total expenditures	<u>30,722,782</u>	<u>30,769,477</u>	<u>30,102,108</u>	<u>667,369</u>
Excess of revenues over expenditures	561,451	514,756	3,553,163	3,038,407
Other financing sources (uses)				
Transfers out	(585,000)	(615,000)	(615,000)	-
Total other financing sources (uses)	<u>(585,000)</u>	<u>(615,000)</u>	<u>(615,000)</u>	<u>-</u>
Net change in fund balance	<u>\$ (23,549)</u>	<u>\$ (100,244)</u>	2,938,163	<u>\$ 3,038,407</u>
Fund balance - beginning			<u>12,447,550</u>	
Fund balances - ending			<u>\$ 15,385,713</u>	

See accompanying notes to the budgetary comparison schedule

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Notes to the Budgetary Comparison Schedule**  
**September 30, 2021**

**1 – BUDGETARY ACCOUNTING**

The City annually adopts an operating budget. The procedures for establishing budgetary data reflected in the budgetary comparison schedule are as follows:

- ✓ Approximately July 1<sup>st</sup>, the City Manager submits to the City Council a proposed operating budget prepared for the fiscal year commencing the following October 1<sup>st</sup>. The operating budget includes proposed expenditures and the means of financing them.
- ✓ Public hearings are conducted to obtain taxpayer comments.
- ✓ The City advises the County Property Appraiser of the proposed millage rate and the date, time and place of the public hearing for budget acceptance.
- ✓ Prior to October 1<sup>st</sup>, the budget is legally enacted through passage of an ordinance.
- ✓ Appropriations are legally controlled at the departmental level and expenditures may not legally exceed budgeted appropriations at that level. Management is authorized to transfer budgeted line items within departments. Changes or amendments to the budget that alter departmental totals must be approved by the City Council. Accordingly, the legal level of budgetary control is at the departmental level.
- ✓ Formal budgetary integration is employed within the accounting system as a management control device.
- ✓ Budgets are adopted on a basis consistent with generally accepted accounting principles.

**2 – EXCESS OF EXPENDITURES OVER APPROPRIATIONS**

- ✓ There were no departments that had an excess of expenditures over appropriations.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Proportionate Share of Net Pension Liability**  
**Florida Retirement System Pension Plan**  
**Last Ten Fiscal Years**

Fiscal Year Ended September 30	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability As a Percent of Covered Payroll	Plan Fiduciary Net Position As a Percent of the Total Pension Liability
2014	0.012731933%	\$ 776,835	\$ 2,201,732	35.28%	96.09%
2015	0.012544334%	\$ 1,620,269	\$ 2,217,133	73.08%	92.00%
2016	0.010146742%	\$ 2,562,060	\$ 1,765,147	145.15%	84.88%
2017	0.004686988%	\$ 1,386,380	\$ 971,737	142.67%	83.89%
2018	0.004327158%	\$ 1,303,362	\$ 899,872	144.84%	84.26%
2019	0.004609829%	\$ 1,587,561	\$ 958,026	165.71%	82.61%
2020	0.003941483%	\$ 1,708,297	\$ 775,256	220.35%	78.85%
2021	0.002626621%	\$ 198,411	\$ 566,753	35.01%	96.40%

Changes in Assumptions

The discount rate changes as follows:

2014	7.65%
2015	7.65%
2016	7.60%
2017	7.10%
2018	7.00%
2019	6.90%
2020	6.80%
2021	6.80%

For 2020, the mortality assumption changed from Generational RP-2000 with Projection Scale BB to PUB2010 base table projected generationally with Scale MP-2018.

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available. The amounts presented for each fiscal year were determined as of the June 30 measurement date. The Plan's fiduciary net position as a percentage of the total pension liability is published in the Plan's Annual Comprehensive Financial Report.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Employer Contributions**  
**Florida Retirement System Pension Plan**  
**Last Ten Fiscal Years**

Fiscal Year Ended September 30	Contractually Required Contribution	Contributions In Relation to the Contractually Required Contribution	Contribution Excess (Deficiency)	City's Covered Payroll	City's Contributions As a Percent of Covered Payroll
2014	\$ 355,344	\$ 355,344	\$ -	\$ 2,202,887	16.13%
2015	\$ 307,534	\$ 307,534	\$ -	\$ 2,196,018	14.00%
2016	\$ 195,653	\$ 195,653	\$ -	\$ 1,443,936	13.55%
2017	\$ 119,408	\$ 119,408	\$ -	\$ 920,060	12.98%
2018	\$ 129,205	\$ 129,205	\$ -	\$ 920,060	14.04%
2019	\$ 143,550	\$ 143,550	\$ -	\$ 940,127	15.27%
2020	\$ 131,131	\$ 131,131	\$ -	\$ 752,966	17.42%
2021	\$ 87,378	\$ 87,378	\$ -	\$ 492,125	17.76%

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Proportionate Share of Net Pension Liability**  
**Florida Retirement System Health Insurance Subsidy Program**  
**Last Ten Fiscal Years**

Fiscal Year Ended September 30	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability As a Percent of Covered Payroll	Plan Fiduciary Net Position As a Percent of the Total Pension Liability
2014	0.007410398%	\$ 692,890	\$ 2,201,732	31.47%	0.99%
2015	0.007308038%	\$ 745,305	\$ 2,217,133	33.62%	0.50%
2016	0.005717888%	\$ 666,396	\$ 1,765,147	37.75%	0.97%
2017	0.003048622%	\$ 325,973	\$ 971,737	33.55%	1.64%
2018	0.002755141%	\$ 291,607	\$ 899,872	32.41%	2.15%
2019	0.002864547%	\$ 320,514	\$ 958,026	33.46%	2.63%
2020	0.002247535%	\$ 274,420	\$ 780,053	35.18%	3.00%
2021	0.001600901%	\$ 196,375	\$ 566,753	34.65%	3.56%

Changes in Assumptions

The discount rate changes as follows:

2014	4.29%
2015	3.80%
2016	2.85%
2017	3.58%
2018	3.87%
2019	3.50%
2020	2.21%
2021	2.16%

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available. The amounts presented for each fiscal year are as of the June 30 measurement date. The Plan's fiduciary net position as a percentage of the total pension liability is published in the Plan's Annual Comprehensive Financial Report.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Employer Contributions**  
**Florida Retirement System Health Insurance Subsidy Program**  
**Last Ten Fiscal Years**

<u>Fiscal Year Ended September 30</u>	<u>Contractually Required Contribution</u>	<u>Contributions In Relation to the Contractually Required Contribution</u>	<u>Contribution Excess (Deficiency)</u>	<u>City's Covered Payroll</u>	<u>City's Contributions As a Percent of Covered Payroll</u>
2014	\$ 26,751	\$ 26,751	\$ -	\$ 2,202,887	1.21%
2015	\$ 29,957	\$ 29,957	\$ -	\$ 2,196,018	1.36%
2016	\$ 23,970	\$ 23,970	\$ -	\$ 1,443,936	1.66%
2017	\$ 15,273	\$ 15,273	\$ -	\$ 920,060	1.66%
2018	\$ 15,275	\$ 15,275	\$ -	\$ 920,154	1.66%
2019	\$ 15,606	\$ 15,606	\$ -	\$ 940,127	1.66%
2020	\$ 12,579	\$ 12,579	\$ -	\$ 757,763	1.66%
2021	\$ 8,169	\$ 8,169	\$ -	\$ 492,125	1.66%

This schedule is intended to present data for 10 years. For years prior to 2014 data are unavailable. Additional years will be presented as they become available.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Firefighters' Retirement Plan**  
**Schedule of Changes in the City's Net Pension Liability and Related Ratios**  
**For the Fiscal Year Ended September 30, 2021**

	2016	2017	2018	2019	2020	2021
<b>Total Pension Liability</b>						
Service cost	\$ 229,280	\$ 251,874	\$ 293,296	\$ 337,565	\$ 341,525	\$ 352,491
Interest	582,800	842,518	1,003,857	1,164,983	1,376,757	1,550,578
Changes of benefit terms	--	--	--	--	--	--
Differences between expected and actual experience	1,096,632	224,490	892,448	1,398,391	683,202	236,566
Changes of assumptions	1,564,988	831,364	--	--	--	(565,223)
Benefit payments and refunds	(30,486)	(33,044)	(66,804)	(78,699)	(90,289)	(100,264)
<b>Net Change in Total Pension Liability</b>	<b>3,443,214</b>	<b>2,117,202</b>	<b>2,122,797</b>	<b>2,822,240</b>	<b>2,311,195</b>	<b>1,474,148</b>
<b>Total Pension Liability - Beginning</b>	<b>7,585,997</b>	<b>11,029,211</b>	<b>13,146,413</b>	<b>15,269,210</b>	<b>18,091,450</b>	<b>20,402,645</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 11,029,211</b>	<b>\$ 13,146,413</b>	<b>\$ 15,269,210</b>	<b>\$ 18,091,450</b>	<b>\$ 20,402,645</b>	<b>\$ 21,876,793</b>
<b>Plan Fiduciary Net Position</b>						
Contributions - employer	\$ 637,562	\$ 972,199	\$ 1,216,853	\$ 1,134,201	\$ 1,177,617	\$ 1,317,841
Contributions - member	129,257	130,901	154,374	160,516	162,150	181,267
Net Investment income	826,904	1,684,899	1,250,861	939,539	1,359,459	4,670,230
Benefit payments and refunds	(30,486)	(33,044)	(66,804)	(78,699)	(90,289)	(100,264)
Administrative expense	(39,240)	(37,607)	(46,632)	(40,645)	(37,886)	(54,967)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>1,523,997</b>	<b>2,717,348</b>	<b>2,508,652</b>	<b>2,114,912</b>	<b>2,571,051</b>	<b>6,014,107</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>9,292,323</b>	<b>10,816,320</b>	<b>13,533,668</b>	<b>16,042,320</b>	<b>18,157,232</b>	<b>20,728,283</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 10,816,320</b>	<b>\$ 13,533,668</b>	<b>\$ 16,042,320</b>	<b>\$ 18,157,232</b>	<b>\$ 20,728,283</b>	<b>\$ 26,742,390</b>
<b>City's Net Pension Liability (Asset) - Ending (a) - (b)</b>	<b>\$ 212,891</b>	<b>\$ (387,255)</b>	<b>\$ (773,110)</b>	<b>\$ (65,782)</b>	<b>\$ (325,638)</b>	<b>\$ (4,865,597)</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	98.07%	102.95%	105.06%	100.36%	101.60%	122.24%
<b>Covered Payroll</b>	<b>\$ 2,907,431</b>	<b>\$ 3,047,090</b>	<b>\$ 3,444,089</b>	<b>\$ 3,765,697</b>	<b>\$ 3,808,728</b>	<b>\$ 3,937,957</b>
<b>City's Net Pension Liability (Asset) as a Percentage of Covered Payroll</b>	7.32%	-12.71%	-22.45%	-1.75%	-8.55%	-123.56%

Changes in Assumptions

The discount rate changed as follows:

2015	8.39%
2016	7.50%
2017	7.50%
2018	7.50%
2019	7.50%
2020	7.50%
2021	7.50%

In 2017 the mortality basis changed from a 2007 projection of the RP-2000 Mortality Table for annuitants to a full generational projection using Scale BB of the RP-2000 Blue Collar Mortality Table as required by State law.

In 2021 the mortality basis changed to the PUB-2010 Headcount-Weighted Employee Mortality Table for public safety employees (Below Median table for males) with full generational improvements using Scale MP-2018.

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Firefighters' Retirement Plan**  
**Schedule of Employer Contributions**  
**For the Fiscal Year Ended September 30, 2021**

Fiscal Year Ended September 30	(1) Actuarially Determined Contribution	(2) Contributions Recognized By the Plan	(3) Difference Between (1) and (2)	Covered Payroll	Contributions Recognized By the Plan As a Percent of Covered Payroll
2016	\$ 637,562	\$ 637,562	\$ -	\$ 2,907,431	21.93%
2017	\$ 956,886	\$ 972,199	\$ 15,313	\$ 3,047,090	31.91%
2018	\$ 1,216,853	\$ 1,216,853	\$ -	\$ 3,444,089	35.33%
2019	\$ 1,133,247	\$ 1,134,201	\$ 954	\$ 3,765,697	30.12%
2020	\$ 1,177,617	\$ 1,177,617	\$ -	\$ 3,808,728	30.92%
2021	\$ 1,316,908	\$ 1,317,841	\$ 933	\$ 3,937,957	33.47%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

**City of Greenacres, Florida  
 Required Supplementary Information  
 Firefighter's Retirement Plan  
 Schedule of Investment Returns  
 For the Fiscal Year Ended September 30, 2021**

Fiscal Year Ended September 30	Money Weighted Rate of Investment Return
2016	(1)
2017	15.05%
2018	8.91%
2019	5.54%
2020	7.29%
2021	21.95%

(1) Information is not available on the rate of return for the Firefighters' Retirement Plan for 2016. The rate of return for the Public Safety Officers' and Firefighters' Retirement Plan combined was 8.71% in 2016.

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

City of Greenacres, Florida  
Notes to the Schedule of Contributions  
Firefighters' Retirement Plan  
For the Fiscal Year Ended September 30, 2021

Actuarially determined contribution rates are calculated as of September 30, two years prior to the end of the fiscal year in which contributions are reported. The contributions for the fiscal year ended September 30, 2021, were determined by the actuarial valuation as of October 1, 2019.

Actuarial valuation date:	October 1, 2019
Actuarial cost method:	Aggregate cost method
Amortization method	Level percentage, open
Asset valuation method:	Fair value
Discount rate:	7.25%
Salary increases:	8.00% for employees with less than one year of service, 7.00% for employees with one to two years of service, 6.00% for employees with two to three years of service, 5.50% for employees with three to four years of service, 5.00% per annum for employees with at least four years of service.
Cost-of-living increases:	3.00%
Mortality basis:	Sex-distinct rates set forth in the RP-2000 Blue Collar Mortality Table, with full generational improvements in mortality using Scale BB.
Retirement:	15% are assumed to retire during each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire during the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 45.
Termination:	Assumed employment termination is based on gender, age, and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between eight and ten years of service, termination rates range from 4.28% for males and 5.41 % for females at age 25 to 0.00% at age 55.
Disability:	Assumed disability is based on gender and age ranges from 0.067% for males and 0.040% for females at age 25 to 1.00% for males and 0.84% for females at age 55. 75% of disabilities are assumed to be service related.
Non-investment expenses:	Liabilities have been loaded by 1.00% to account for non-investment expenses.
Future contributions:	Contributions from the employer and employees are assumed to be made as legally required.

No methods or assumptions were changed since the previous valuation. Effective October 1, 2016, the mortality basis was changed from a 2007 projection of the RP-2000 Mortality Table for annuitants to a full generational projection using Scale BB of the RP-2000 Blue Collar Mortality Table.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Public Safety Officers' Retirement Plan**  
**Schedule of Changes in the City's Net Pension Liability and Related Ratios**  
**For the Fiscal Year Ended September 30, 2021**

	2016	2017	2018	2019	2020	2021
<b>Total Pension Liability</b>						
Service cost	\$ 224,200	\$ 187,495	\$ 212,398	\$ 231,438	\$ 287,191	\$ 477,644
Interest	689,711	960,194	1,040,012	1,168,232	1,350,820	1,568,601
Changes of benefit terms	--	--	--	--	--	--
Differences between expected and actual experience	1,019,197	(885,282)	587,824	1,082,645	1,235,931	921,824
Changes of assumptions	1,828,492	870,225	--	--	--	(238,516)
Benefit payments and refunds	(114,907)	(81,873)	(120,390)	(103,559)	(144,635)	(200,084)
<b>Net Change in Total Pension Liability</b>	<b>3,646,693</b>	<b>1,050,759</b>	<b>1,719,844</b>	<b>2,378,756</b>	<b>2,729,307</b>	<b>2,529,469</b>
<b>Total Pension Liability - Beginning</b>	<b>9,023,244</b>	<b>12,669,937</b>	<b>13,720,696</b>	<b>15,440,540</b>	<b>17,819,296</b>	<b>20,548,603</b>
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 12,669,937</b>	<b>\$ 13,720,696</b>	<b>\$ 15,440,540</b>	<b>\$ 17,819,296</b>	<b>\$ 20,548,603</b>	<b>\$ 23,078,072</b>
<b>Plan Fiduciary Net Position</b>						
Contributions - employer	\$ 538,611	\$ 767,688	\$ 776,197	\$ 741,446	\$ 923,050	\$ 970,498
Contributions - member	93,294	80,200	87,701	95,841	103,255	101,291
Net Investment income	1,070,248	2,097,217	1,501,574	1,046,573	1,481,634	5,088,516
Benefit payments and refunds	(114,907)	(81,873)	(120,390)	(103,559)	(144,635)	(200,084)
Administrative expense	(40,140)	(41,507)	(50,494)	(42,875)	(38,324)	(53,536)
<b>Net Change in Plan Fiduciary Net Position</b>	<b>1,547,106</b>	<b>2,821,725</b>	<b>2,194,588</b>	<b>1,737,426</b>	<b>2,324,980</b>	<b>5,906,685</b>
<b>Plan Fiduciary Net Position - Beginning</b>	<b>12,226,506</b>	<b>13,773,612</b>	<b>16,595,337</b>	<b>18,789,925</b>	<b>20,527,351</b>	<b>22,852,331</b>
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 13,773,612</b>	<b>\$ 16,595,337</b>	<b>\$ 18,789,925</b>	<b>\$ 20,527,351</b>	<b>\$ 22,852,331</b>	<b>\$ 28,759,016</b>
<b>City's Net Pension Liability (Asset) - Ending (a) - (b)</b>	<b>\$ (1,103,675)</b>	<b>\$ (2,874,641)</b>	<b>\$ (3,349,385)</b>	<b>\$ (2,708,055)</b>	<b>\$ (2,303,728)</b>	<b>\$ (5,680,944)</b>
<b>Plan Fiduciary Net Position as a Percentage of the Total Pension Liability</b>	108.71%	120.95%	121.69%	115.20%	111.21%	124.62%
<b>Covered Payroll</b>	\$ 2,954,290	\$ 1,927,477	\$ 2,001,332	\$ 2,142,493	\$ 2,365,710	\$ 2,474,076
<b>City's Net Pension Liability (Asset) as a Percentage of Covered Payroll</b>	-37.36%	-149.14%	-167.36%	-126.40%	-97.38%	-229.62%

Changes in Assumptions

The discount rate changed as follows:

2015	8.39%
2016	7.50%
2017	7.50%
2018	7.50%
2019	7.50%
2020	7.50%
2021	7.50%

In 2017 the mortality basis changed from a 2007 projection of the RP-2000 Mortality Table for annuitants to a full generational projection using Scale BB of the RP-2000 Blue Collar Mortality Table as required by State law.

In 2021 the mortality basis changed to the PUB-2010 Headcount-Weighted Employee Mortality Table for public safety employees (Below Median table for males) with full generational improvements using Scale MP-2018.

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Public Safety Officers' Retirement Plan**  
**Schedule of Employer Contributions**  
**For the Fiscal Year Ended September 30, 2021**

Fiscal Year Ended September 30	(1) Actuarially Determined Contribution	(2) Contributions Recognized By the Plan	(3) Difference Between (1) and (2)	Covered Payroll	Contributions Recognized By the Plan As a Percent of Covered Payroll
2016	\$ 460,173	\$ 538,611	\$ 78,438	\$ 2,954,290	18.23%
2017	\$ 472,979	\$ 767,688	\$ 294,709	\$ 1,927,477	39.83%
2018	\$ 499,995	\$ 776,197	\$ 276,202	\$ 2,001,332	38.78%
2019	\$ 422,417	\$ 741,446	\$ 319,029	\$ 2,142,493	34.61%
2020	\$ 581,562	\$ 923,050	\$ 341,488	\$ 2,365,710	39.02%
2021	\$ 784,500	\$ 970,498	\$ 185,998	\$ 2,474,076	39.23%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

**City of Greenacres, Florida  
 Required Supplementary Information  
 Public Safety Officers' Retirement Plan  
 Schedule of Investment Returns  
 For the Fiscal Year Ended September 30, 2021**

Fiscal Year Ended September 30	Money Weighted Rate of Investment Return
2016	(1)
2017	15.02%
2018	9.24%
2019	5.69%
2020	7.15%
2021	22.07%

(1) Information is not available on the rate of return for the Public Safety Officers' Retirement Plan for 2016. The rate of return for the Public Safety Officers' and Firefighters' Retirement Plan combined was 8.71% in 2016.

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

City of Greenacres, Florida  
Notes to the Schedule of Contributions  
Public Safety Officers' Retirement Plan  
For the Fiscal Year Ended September 30, 2021

Actuarially determined contribution rates are calculated as of September 30, two years prior to the end of the fiscal year in which contributions are reported. The contributions for the fiscal year ended September 30, 2021, were determined by the actuarial valuation as of October 1, 2019.

Actuarial valuation date:	October 1, 2019
Actuarial cost method:	Aggregate cost method
Amortization method	Level percentage, open
Asset valuation method:	Fair value
Discount rate:	7.25%
Salary increases:	8.00% for employees with less than one year of service, 7.00% for employees with one to two years of service, 6.00% for employees with two to three years of service, 5.50% for employees with three to four years of service, 5.00% per annum for employees with at least four years of service.
Cost-of-living increases:	3.00%
Mortality basis:	Sex-distinct rates set forth in the RP-2000 Blue Collar Mortality Table, with full generational improvements in mortality using Scale BB.
Retirement:	15% are assumed to retire during each of the three years prior to normal retirement age, 40% are assumed to retire at normal retirement age, 20% are assumed to retire during the two years after normal retirement age, and 100% are assumed to retire three years after normal retirement age; no retirements are assumed prior to age 45.
Termination:	Assumed employment termination is based on gender, age, and service; for participants with less than 10 years of service, termination rates range from 15.00% for males and 10.01% for females with less than two years of service to 4.30% for males and 4.75% for females with between eight and ten years of service, termination rates range from 4.28% for males and 5.41 % for females at age 25 to 0.00% at age 55.
Disability:	Assumed disability is based on gender and age ranges from 0.067% for males and 0.040% for females at age 25 to 1.00% for males and 0.84% for females at age 55. 75% of disabilities are assumed to be service related.
Non-investment expenses:	Liabilities have been loaded by 1.00% to account for non-investment expenses.
Future contributions:	Contributions from the employer and employees are assumed to be made as legally required.

No methods or assumptions were changed since the previous valuation. Effective October 1, 2016, the mortality basis was changed from a 2007 projection of the RP-2000 Mortality Table for annuitants to a full generational projection using Scale BB of the RP-2000 Blue Collar Mortality Table.

**City of Greenacres, Florida**  
**Required Supplementary Information**  
**Schedule of Changes in the City's Total OPEB Liability**  
**For the Fiscal Year Ended September 30, 2021**

Actuarial Valuation Date	10/01/2016	09/30/2018	09/30/2018	09/30/2020
Measurement Date of the Total OPEB Liability	09/30/2017	09/30/2018	09/30/2019	09/30/2020
Employer's Reporting Date	09/30/2018	09/30/2019	09/30/2020	09/30/2021

	2018	2019	2020	2021
<b>Total OPEB Liability</b>				
Service cost	\$ 105,045	\$ 93,508	\$ 95,046	\$ 102,906
Interest on total OPEB liability	28,733	34,354	35,876	31,354
Changes of benefit terms	--	--	--	--
Differences between expected and actual experience	--	71,591	--	(11,454)
Changes of assumptions and other inputs	(27,882)	(211,705)	97,034	54,522
Benefit payments	(35,706)	(43,700)	(24,510)	(40,234)
<b>Net Change in Total OPEB Liability</b>	70,190	(55,952)	203,446	137,094
<b>Total OPEB Liability - Beginning</b>	839,683	909,873	853,921	1,057,367
<b>Total OPEB Liability - Ending</b>	<u>\$ 909,873</u>	<u>\$ 853,921</u>	<u>\$ 1,057,367</u>	<u>\$ 1,194,461</u>
 <b>Covered-Employee Payroll</b>	 \$ 7,128,102	 \$ 7,815,273	 \$ 8,216,326	 \$ 8,214,372
 <b>City's Total OPEB Liability as a Percentage of Covered-Employee Payroll</b>	 12.76%	 10.93%	 12.87%	 14.54%

Changes in Assumptions

The discount rate changed as follows:

September 30, 2017 measurement date	3.50%
September 30, 2018 measurement date	3.83%
September 30, 2019 measurement date	2.75%
September 30, 2020 measurement date	2.41%

For the September 30, 2018 measurement date medical claims and costs were updated based on actual premium information.

For the September 30, 2018 measurement date the healthcare cost trend assumption was revised to reflect a change in the assumed load to model the expected cost of the excise tax from 0.49% beginning in 2022 to 0.47% beginning in 2024.

For the September 30, 2020 measurement date the healthcare cost trend assumption was revised to reflect the removal of the additional trend to model the excise tax ("Cadillac") tax as a result of the repeal of the excise tax in December 2019. The ultimate inflation rate was revised from, 2.5% to 2.25% and the healthcare cost trend assumption was revised to reflect that change. Demographic assumptions were changed based on a statewide experience study conducted by the Florida Retirement System covering the period 2013 through 2018 and adopted for its July 1, 2020 valuation.

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

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**COMBINING AND INDIVIDUAL FUND  
STATEMENTS AND SCHEDULES**

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**City of Greenacres, Florida**  
**Infrastructure Surtax Capital Projects Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Infrastructure surtax	\$ 2,236,454	\$ 2,236,454	\$ 3,219,349	\$ 982,895
Intergovernmental	2,028,466	2,028,466	208,875	(1,819,591)
Investment	45,000	45,000	(2,516)	(47,516)
	<hr/>			
Total Revenues	4,309,920	4,309,920	3,425,708	(884,212)
Expenditures:				
Capital outlay	5,172,092	6,918,234	2,490,447	4,427,787
	<hr/>			
Excess (Deficiency) of Revenues over Expenditures	(862,172)	(2,608,314)	935,261	3,543,575
	<hr/>			
Net Change in Fund Balance	<u>\$ (862,172)</u>	<u>\$ (2,608,314)</u>	935,261	<u>\$ 3,543,575</u>
Fund Balance - Beginning			<u>5,196,652</u>	
Fund Balance - Ending			<u>\$ 6,131,913</u>	

**City of Greenacres, Florida**  
**Combining Balance Sheet - Nonmajor Governmental Funds**  
**For the Fiscal Year Ended September 30, 2021**

	Special Revenue Funds			
	Forfeitures Fund	Arboreous Fund	Public Safety Donation Fund	Youth Programs Fund
<b>Assets</b>				
Cash	\$ --	\$ --	\$ --	\$ 107
Investments	90,825	33,256	2,107	--
Grants receivable	--	--	--	13,111
Prepaid items	--	--	--	242
<b>Total Assets</b>	<b>\$ 90,825</b>	<b>\$ 33,256</b>	<b>\$ 2,107</b>	<b>\$ 13,460</b>
<b>Liabilities, Deferred Inflows of Resources and Fund Balances</b>				
<b>Liabilities:</b>				
Accounts payable	\$ --	\$ --	\$ --	\$ 3,610
Contracts and retainage payable	--	--	--	--
Accrued payroll and related taxes	--	--	--	8,943
Unearned revenue	--	--	--	2,350
Deposits and other liabilities	--	--	--	--
<b>Total Liabilities</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>14,903</b>
<b>Deferred Inflows of Resources</b>				
Deferred revenue	--	--	--	2,000
Unavailable revenue	--	--	--	--
<b>Total Deferred Inflow of Resources</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>2,000</b>
<b>Fund Balances:</b>				
<b>Nonspendable:</b>				
Prepaid items	--	--	--	242
<b>Restricted for:</b>				
Public Safety Forfeitures	90,825	--	--	--
Arborous Activities	--	33,256	--	--
Public Safety Donations	--	--	2,107	--
New Growth	--	--	--	--
Park & Recreation	--	--	--	--
Transportation	--	--	--	--
<b>Assigned to:</b>				
Debt Service	--	--	--	--
Capital Projects	--	--	--	--
Unassigned	--	--	--	(3,685)
<b>Total Fund Balances</b>	<b>90,825</b>	<b>33,256</b>	<b>2,107</b>	<b>(3,443)</b>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balances</b>	<b>\$ 90,825</b>	<b>\$ 33,256</b>	<b>\$ 2,107</b>	<b>\$ 13,460</b>

Debt Service Fund	Capital Projects Funds			Total Nonmajor Governmental Funds
Municipal Complex	New Growth	Parks and Recreation	Reconstruction and Maintenance	
\$ --	\$ --	\$ --	\$ --	\$ 107
95,841	1,764,567	1,476,399	1,835,350	5,298,345
--	15,296	--	21,542	49,949
--	--	--	--	242
<u>\$ 95,841</u>	<u>\$ 1,779,863</u>	<u>\$ 1,476,399</u>	<u>\$ 1,856,892</u>	<u>\$ 5,348,643</u>
\$ --	\$ --	\$ --	\$ --	\$ 3,610
--	17,452	--	1,086	18,538
--	--	--	--	8,943
--	--	129,669	596,000	728,019
--	29,875	--	--	29,875
<u>--</u>	<u>47,327</u>	<u>129,669</u>	<u>597,086</u>	<u>788,985</u>
--	--	--	--	2,000
--	15,296	--	--	15,296
<u>--</u>	<u>15,296</u>	<u>--</u>	<u>--</u>	<u>17,296</u>
--	--	--	--	242
--	--	--	--	90,825
--	--	--	--	33,256
--	--	--	--	2,107
--	1,212,937	--	--	1,212,937
--	--	69,215	--	69,215
--	--	--	447,542	447,542
95,841	--	--	--	95,841
--	504,303	1,277,515	812,264	2,594,082
--	--	--	--	(3,685)
<u>95,841</u>	<u>1,717,240</u>	<u>1,346,730</u>	<u>1,259,806</u>	<u>4,542,362</u>
<u>\$ 95,841</u>	<u>\$ 1,779,863</u>	<u>\$ 1,476,399</u>	<u>\$ 1,856,892</u>	<u>\$ 5,348,643</u>

**City of Greenacres**  
**Combining Statement of Revenues, Expenditures and Changes**  
**in Fund Balances - Nonmajor Governmental Funds**  
**For the Fiscal Year Ended September 30, 2021**

	Special Revenue Funds			
	Forfeitures Fund	Arboreous Fund	Public Safety Donation Fund	Youth Programs Fund
Revenues:				
Taxes	\$ --	\$ --	\$ --	\$ -
Intergovernmental	--	--	--	249,198
Charges for services	--	--	--	72,547
Fines and forfeitures	--	--	--	--
Impact fees	--	675	--	--
Investment	143	51	4	63
Contributions	--	--	50	28,500
Rental income	--	--	--	--
Miscellaneous	--	--	--	154
<b>Total Revenues</b>	<b>143</b>	<b>726</b>	<b>54</b>	<b>350,462</b>
Expenditures:				
Current:				
Public safety	--	--	--	--
Culture/recreation	--	--	--	546,008
Capital outlay	--	--	967	2,601
Debt service:				
Principal	--	--	--	--
Interest	--	--	--	--
<b>Total Expenditures</b>	<b>--</b>	<b>--</b>	<b>967</b>	<b>548,609</b>
Excess (Deficiency) of Revenues Over Expenditures	143	726	(913)	(198,147)
Other Financing Sources				
Transfers in	--	--	--	165,000
<b>Total Other Financing Sources</b>	<b>--</b>	<b>--</b>	<b>--</b>	<b>165,000</b>
<b>Net Change in Fund Balances</b>	<b>143</b>	<b>726</b>	<b>(913)</b>	<b>(33,147)</b>
Fund Balances - Beginning of Year	90,682	32,530	3,020	29,704
<b>Fund Balances - End of Year</b>	<b>\$ 90,825</b>	<b>\$ 33,256</b>	<b>\$ 2,107</b>	<b>\$ (3,443)</b>

Debt Service Fund		Capital Projects Funds			Total Nonmajor Governmental Funds
Municipal Complex	New Growth	Parks and Recreation	Reconstruction and Maintenance		
\$ --	\$ --	\$ --	\$ 128,421		128,421
--	49,335	--	13,868		312,401
--	--	--	--		72,547
--	--	--	--		--
--	101,494	224,152	--		326,321
491	(1,682)	(848)	(2,231)		(4,009)
--	--	--	--		28,550
--	--	--	311,842		311,842
--	--	--	--		154
<u>491</u>	<u>149,147</u>	<u>223,304</u>	<u>451,900</u>		<u>1,176,227</u>
--	--	--	--		--
--	--	--	--		546,008
--	118,810	154,938	496,864		774,180
	--	--	--		--
347,205	--	--	--		347,205
55,921	--	--	--		55,921
<u>403,126</u>	<u>118,810</u>	<u>154,938</u>	<u>496,864</u>		<u>1,723,314</u>
(402,635)	30,337	68,366	(44,964)		(547,087)
<u>300,000</u>	--	--	150,000		<u>615,000</u>
<u>300,000</u>	--	--	150,000		<u>615,000</u>
(102,635)	30,337	68,366	105,036		67,913
<u>198,476</u>	<u>1,686,903</u>	<u>1,278,364</u>	<u>1,154,770</u>		<u>4,474,449</u>
<u>\$ 95,841</u>	<u>\$ 1,717,240</u>	<u>\$ 1,346,730</u>	<u>\$ 1,259,806</u>		<u>\$ 4,542,362</u>

**City of Greenacres, Florida**  
**Arboreous Special Revenue Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Investment	\$ 300	\$ 300	\$ 51	\$ (249)
Impact Fees	4,373	4,373	675	(3,698)
Total Revenues	4,673	4,673	726	(3,947)
Expenditures:				
Capital outlay	7,000	7,000	--	7,000
Excess (Deficiency) of Revenues Over Expenditures	<u>\$ (2,327)</u>	<u>\$ (2,327)</u>	726	<u>\$ 3,053</u>
Fund Balance - Beginning			<u>32,530</u>	
Fund Balance - Ending			<u>\$ 33,256</u>	

**City of Greenacres, Florida**  
**Public Safety Donation Special Revenue Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Investment	\$ 10	\$ 10	\$ 4	\$ (6)
Contributions	200	200	50	(150)
Total Revenues	210	210	54	(156)
Expenditures:				
Capital outlay	2,476	2,476	967	1,509
Total Expenditures	2,476	2,476	967	1,509
Excess (Deficiency) of Revenues Over Expenditures	\$ (2,266)	\$ (2,266)	(913)	\$ 1,353
Fund Balance - Beginning			3,020	
Fund Balance - Ending			\$ 2,107	

**City of Greenacres, Florida**  
**Youth Programs Special Revenue Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Intergovernmental	\$ 432,496	\$ 432,496	\$ 249,198	\$ (183,298)
Charges for services	184,114	184,114	72,547	(111,567)
Investment	401	401	63	(338)
Contributions	385	385	28,500	28,115
Miscellaneous	475	475	154	(321)
<b>Total Revenues</b>	<b>617,871</b>	<b>617,871</b>	<b>350,462</b>	<b>(267,409)</b>
Expenditures:				
Current:				
Culture/recreation	748,700	748,700	546,008	202,692
Capital outlay	3,000	3,000	2,601	399
<b>Total Expenditures</b>	<b>751,700</b>	<b>751,700</b>	<b>548,609</b>	<b>203,091</b>
Excess (Deficiency) of Revenues Over Expenditures	(133,829)	(133,829)	(198,147)	(64,318)
Other Financing Sources				
Transfers in	135,000	165,000	165,000	--
<b>Net Change in Fund Balance</b>	<b>\$ 1,171</b>	<b>\$ 31,171</b>	<b>(33,147)</b>	<b>\$ (64,318)</b>
Fund Balance - Beginning			29,704	
Fund Balance - Ending			<b>\$ (3,443)</b>	

**City of Greenacres, Florida**  
**Municipal Complex Debt Service Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Investment	\$ 4,000	\$ 4,000	\$ 491	\$ (3,509)
Expenditures:				
Debt service:				
Principal	347,206	347,206	347,205	1
Interest	56,055	56,055	55,921	134
Total Expenditures	403,261	403,261	403,126	135
Excess (Deficiency) of Revenues Over Expenditures	(399,261)	(399,261)	(402,635)	(3,374)
Other Financing Sources				
Transfers in	300,000	300,000	300,000	--
Net Change in Fund Balance	<u>\$ (99,261)</u>	<u>\$ (99,261)</u>	(102,635)	<u>\$ (3,374)</u>
Fund Balance - Beginning			<u>198,476</u>	
Fund Balance - Ending			<u>\$ 95,841</u>	

**City of Greenacres, Florida**  
**New Growth Capital Projects Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Impact fees	\$ 297,422	\$ 297,422	\$ 101,494	\$ (195,928)
Intergovernmental	230,000	230,000	49,335	(180,665)
Investment	40,000	40,000	(1,682)	(41,682)
	<hr/>			
Total Revenues	567,422	567,422	149,147	(418,275)
Expenditures:				
Capital outlay	290,000	395,327	118,810	276,517
	<hr/>			
Excess (Deficiency) of Revenues over Expenditures	277,422	172,095	30,337	(141,758)
	<hr/>			
Net Change in Fund Balance	<u>\$ 277,422</u>	<u>\$ 172,095</u>	30,337	<u>\$ (141,758)</u>
Fund Balance - Beginning			<u>1,686,903</u>	
Fund Balance - Ending			<u>\$ 1,717,240</u>	

**City of Greenacres, Florida**  
**Parks and Recreation Capital Projects Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Impact Fees	\$ 635,000	\$ 635,000	\$ 224,152	\$ (410,848)
Investment	22,100	22,100	(848)	(22,948)
Total Revenues:	657,100	657,100	223,304	(433,796)
Expenditures:				
Capital outlay	151,000	175,582	154,938	20,644
Excess (Deficiency) of Revenues over Expenditures	506,100	481,518	68,366	(413,152)
Net Change in Fund Balance	\$ 506,100	\$ 481,518	68,366	\$ (413,152)
Fund Balance - Beginning			1,278,364	
Fund Balance - Ending			\$ 1,346,730	

**City of Greenacres, Florida**  
**Reconstruction and Maintenance Capital Projects Fund**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual**  
**For the Fiscal Year Ended September 30, 2021**

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
<b>Revenues:</b>				
Local option gas tax	\$ 105,000	\$ 105,000	\$ 128,421	\$ 23,421
Intergovernmental	10,553	24,073	13,868	(10,205)
Investment	17,000	17,000	(2,231)	(19,231)
Rent	291,841	291,841	311,842	20,001
<b>Total Revenues</b>	<b>424,394</b>	<b>437,914</b>	<b>451,900</b>	<b>13,986</b>
<b>Expenditures:</b>				
Capital outlay	395,178	576,216	496,864	79,352
<b>Excess (Deficiency) of Revenues over Expenditures</b>	<b>29,216</b>	<b>(138,302)</b>	<b>(44,964)</b>	<b>93,338</b>
<b>Other Financing Sources (Uses)</b>				
Transfers in	150,000	150,000	150,000	--
<b>Total Other Financing Sources (Uses)</b>	<b>150,000</b>	<b>150,000</b>	<b>150,000</b>	<b>--</b>
<b>Net Change in Fund Balance</b>	<b>\$ 179,216</b>	<b>\$ 11,698</b>	<b>105,036</b>	<b>\$ 93,338</b>
Fund Balance - Beginning			1,154,770	
Fund Balance - Ending			<u>\$ 1,259,806</u>	

**City of Greenacres, Florida**  
**Combining Statement of Net Position**  
**Pension Trust Funds**  
**September 30, 2021**

	Firefighters' Pension Trust Fund	Public Safety Officers' Pension Trust Fund	Share Plan Pension Trust Fund	Total Pension Trust Funds
<b>Assets</b>				
Cash and cash equivalents	\$ 106,997	\$ 114,944	\$ 10,590	\$ 232,531
Investments in external investment pool				
Broad market high quality bond portfolio	3,102,914	3,333,378	307,118	6,743,410
Core plus fixed income portfolio	2,674,925	2,873,602	264,757	5,813,284
Diversified large cap portfolio	8,238,770	8,850,694	815,452	17,904,916
Diversified small to mid cap portfolio	4,199,633	4,511,555	415,668	9,126,856
International equity	6,312,824	6,781,700	624,827	13,719,351
Core real estate	2,113,191	2,270,145	209,158	4,592,494
Contributions receivable	<u>          --</u>	<u>          30,272</u>	<u>          --</u>	<u>          30,272</u>
Total assets	26,749,254	28,766,290	2,647,570	58,163,114
<b>Liabilities</b>				
Accounts payable	<u>          6,864</u>	<u>          7,274</u>	<u>          547</u>	<u>          14,685</u>
Net Position Restricted for Pensions	<u><u>\$ 26,742,390</u></u>	<u><u>\$ 28,759,016</u></u>	<u><u>\$ 2,647,023</u></u>	<u><u>\$ 58,148,429</u></u>

**City of Greenacres, Florida**  
**Combining Statement of Changes in Net Position**  
**Pension Trust Funds**  
**For the Fiscal Year Ended September 30, 2021**

	Firefighters' Pension Trust Fund	Public Safety Officers' Pension Trust Fund	Share Plan Pension Trust Fund	Total Pension Trust Funds
Additions:				
Contributions:				
Employer	\$ 1,156,111	\$ 628,111	\$ --	\$ 1,784,222
Plan members	181,267	101,291	--	282,558
State on-behalf payments	161,730	342,387	103,111	607,228
Total Contributions	<u>1,499,108</u>	<u>1,071,789</u>	<u>103,111</u>	<u>2,674,008</u>
Investment income:				
Net increase in fair value of investments	<u>4,670,230</u>	<u>5,088,516</u>	<u>467,591</u>	<u>10,226,337</u>
Total additions	<u>6,169,338</u>	<u>6,160,305</u>	<u>570,702</u>	<u>12,900,345</u>
Deductions:				
Benefits paid and refunds of member contributions	100,264	200,084	35,538	335,886
Administrative expense	54,967	53,536	2,708	111,211
Total Deductions	<u>155,231</u>	<u>253,620</u>	<u>38,246</u>	<u>447,097</u>
Net Increase	6,014,107	5,906,685	532,456	12,453,248
Net Position Restricted for Pensions				
Net Position - Beginning	<u>20,728,283</u>	<u>22,852,331</u>	<u>2,114,567</u>	<u>45,695,181</u>
Net Position - Ending	<u>\$ 26,742,390</u>	<u>\$ 28,759,016</u>	<u>\$ 2,647,023</u>	<u>\$ 58,148,429</u>

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## STATISTICAL SECTION

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## STATISTICAL SECTION

*This part of the City of Greenacres' annual comprehensive financial report presents detailed unaudited information as a context for understanding what the information in the financial statement, note disclosures, and required supplementary information says about the City's overall financial health.*

<u>Schedule</u>	<u>Contents</u>	<u>Page</u>
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<i>These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time. These schedules include:</i>		
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*Sources: Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.*

**City of Greenacres, Florida**  
*Schedule 1*  
**Net Position by Component**  
*(Accrual basis of accounting)*  
*(unaudited)*

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Primary Government - Governmental Activities

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Fiscal Year Ended 9/30	Net investment in Capital Assets	Restricted	Unrestricted	Total primary government net position
2012	18,037,019	9,289,721	11,575,778	\$ 38,902,518
2013	18,198,964	8,352,052	12,018,766	\$ 38,569,782
2014	18,887,900	7,462,758	12,917,115	\$ 39,267,773
2015	17,926,182	6,617,924	18,095,306	\$ 42,639,412
2016	19,860,042	5,012,992	17,430,112	\$ 42,303,146
2017	20,828,171	6,627,745	17,115,888	\$ 44,571,804
2018	22,015,260	7,970,630	16,666,569	\$ 46,652,459
2019	23,455,378	8,558,672	17,800,891	\$ 49,814,941
2020	24,901,851	9,454,086	17,465,862	\$ 51,821,799
2021	26,153,440	18,534,596	14,338,753	\$ 59,026,789

*Note: The City has no business-type activities.*

**City of Greenacres, Florida**  
*Schedule 2*  
**Changes in Net Position**  
*(Accrual basis of accounting)*  
*(unaudited)*

Fiscal Year Ended 9/30	2012	2013	2014	2015
<b>Expenses</b>				
Governmental activities:				
General government	\$ 3,402,829	\$ 3,525,732	\$ 3,553,289	\$ 3,681,586
Public Safety	13,214,396	13,278,168	12,941,095	12,626,261
Transportation	1,621,765	1,478,368	1,569,082	1,582,486
Culture/recreation	1,949,248	1,843,248	1,869,520	2,100,850
Physical environment	1,920,583	2,713,871	2,074,593	2,239,455
Interest on long term investments	160,789	150,900	140,578	129,895
<b>Total primary government expenses</b>	<b>22,269,610</b>	<b>22,990,287</b>	<b>22,148,157</b>	<b>22,360,533</b>
<b>Program Revenues</b>				
Governmental activities:				
Charges for Services:				
Public Safety	2,313,376	2,389,614	2,437,433	2,531,497
Physical Environment	1,312,514	1,551,473	1,387,773	1,777,915
Other	766,877	795,711	816,235	935,378
<b>Total Charges for Services</b>	<b>4,392,767</b>	<b>4,736,798</b>	<b>4,641,441</b>	<b>5,244,790</b>
Operating Grants and Contributions	868,438	834,528	901,749	884,112
Capital Grants and Contributions	604,487	1,208,371	835,863	1,171,033
<b>Total primary government program revenues</b>	<b>5,865,692</b>	<b>6,779,697</b>	<b>6,379,053</b>	<b>7,299,935</b>
<b>Net (Expense)/Revenue</b>				
Governmental activities	(16,403,918)	(16,210,590)	(15,769,104)	(15,060,598)
<b>Total primary government net expense</b>	<b>(16,403,918)</b>	<b>(16,210,590)</b>	<b>(15,769,104)</b>	<b>(15,060,598)</b>
<b>General Revenues and Other Changes in Net Position</b>				
Governmental activities				
Taxes:				
Property taxes	6,457,109	6,210,647	6,201,214	6,652,247
Utility service taxes	3,820,784	3,901,169	3,991,265	4,005,809
Infrastructure surtax*	-	-	-	-
Franchise fees based on gross receipts	1,672,266	1,655,466	1,796,500	1,827,188
Intergovernmental shared revenues - unrestricted	3,622,263	3,918,371	4,239,490	4,547,615
Investment earnings	279,305	41,552	49,228	133,512
Miscellaneous revenues	131,466	150,649	189,398	178,609
Gain on disposal of capital assets	-	-	-	-
<b>Total general revenues</b>	<b>15,983,193</b>	<b>15,877,854</b>	<b>16,467,095</b>	<b>17,344,980</b>
<b>Special Items</b>				
Donation of infrastructure	-	-	-	(1,605,131)
<b>Total special items</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(1,605,131)</b>
<b>Change in Net Position</b>				
Governmental activities	(420,725)	(332,736)	697,991	679,251
<b>Total primary government</b>	<b>\$ (420,725)</b>	<b>\$ (332,736)</b>	<b>\$ 697,991</b>	<b>\$ 679,251</b>

Note: Basic Financial Statements and Management's Discussion and Analysis for State and Local Governments.  
The City has no business type activities.

\* Infrastructure tax was approved by referendum in 2016.

	2016	2017	2018	2019	2020	2021
\$	4,139,771	\$ 3,696,061	\$ 3,991,739	\$ 4,429,090	\$ 4,606,134	\$ 4,752,081
	15,683,842	16,405,181	17,128,664	19,009,577	19,424,915	18,600,097
	1,541,912	1,613,741	1,689,389	1,893,826	2,095,208	1,906,690
	2,244,474	2,632,499	2,831,276	2,973,648	2,851,949	2,858,904
	2,564,247	2,413,834	2,521,088	2,235,420	2,720,995	2,691,968
	118,853	107,219	95,144	82,611	69,513	55,883
	<u>26,293,099</u>	<u>26,868,535</u>	<u>28,257,300</u>	<u>30,624,172</u>	<u>31,768,714</u>	<u>30,865,623</u>
	3,002,840	3,058,853	2,900,144	2,923,820	2,984,859	3,741,373
	1,604,800	1,765,299	1,518,667	1,576,128	2,329,821	2,746,532
	910,328	848,788	989,156	1,167,813	912,629	1,184,732
	<u>5,517,968</u>	<u>5,672,940</u>	<u>5,407,967</u>	<u>5,667,761</u>	<u>6,227,309</u>	<u>7,672,637</u>
	865,029	834,409	945,840	1,058,815	1,352,175	1,084,546
	706,263	739,518	562,606	1,044,044	857,197	675,034
	<u>7,089,260</u>	<u>7,246,867</u>	<u>6,916,413</u>	<u>7,770,620</u>	<u>8,436,681</u>	<u>9,432,217</u>
	(19,203,839)	(19,621,668)	(21,340,887)	(22,853,552)	(23,332,033)	(21,433,406)
	<u>(19,203,839)</u>	<u>(19,621,668)</u>	<u>(21,340,887)</u>	<u>(22,853,552)</u>	<u>(23,332,033)</u>	<u>(21,433,406)</u>
	8,272,819	8,999,275	9,866,149	11,310,316	12,171,506	13,208,395
	4,003,013	4,068,823	4,182,645	4,157,398	4,379,456	4,583,816
	-	1,943,133	2,823,027	2,921,121	2,738,553	3,219,349
	1,808,816	1,885,113	1,862,309	1,915,036	1,909,293	1,983,268
	4,692,065	4,795,980	4,944,327	5,040,095	4,605,095	5,427,123
	161,863	79,464	218,212	391,250	227,185	56,635
	130,516	118,538	116,003	101,971	93,274	101,670
	47,903	-	11,771	178,847	11,050	58,140
	<u>19,116,995</u>	<u>21,890,326</u>	<u>24,024,443</u>	<u>26,016,034</u>	<u>26,135,412</u>	<u>28,638,396</u>
	(249,422)	-	-	-	-	-
	<u>(249,422)</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
	(336,266)	2,268,658	2,683,556	3,162,482	2,803,379	7,204,990
\$	<u>(336,266)</u>	<u>\$ 2,268,658</u>	<u>\$ 2,683,556</u>	<u>\$ 3,162,482</u>	<u>\$ 2,803,379</u>	<u>\$ 7,204,990</u>

**Fund Balances, Governmental Funds**  
 (Modified accrual basis of accounting)  
 (unaudited)

Fiscal Year Ended 9/30	2012 <sup>(2)</sup>	2013	2014	2015
<b>General Fund</b>				
Reserved	\$ -	\$ -	\$ -	\$ -
Unreserved	-	-	-	-
Non-spendable	215,447	215,682	460,507	395,891
Restricted	-	-	-	-
Committed	4,852,526	4,787,220	4,769,993	1,000,000
Assigned	762,216	823,418	805,505	4,293,148
Unassigned	6,007,644	6,262,209	7,427,155	8,530,048
<b>Total general fund</b>	<b>\$ 11,837,833</b>	<b>\$ 12,088,529</b>	<b>\$ 13,463,160</b>	<b>\$ 14,219,087</b>
<b>All Other Governmental Funds</b>				
Reserved	\$ -	\$ -	\$ -	\$ -
Unreserved, reported in:				
Special revenue funds	-	-	-	-
Capital projects funds	-	-	-	-
Debt service funds	-	-	-	-
Non-spendable		269,605	695	762
Restricted	9,289,721	8,352,052	7,462,758	6,074,994
Assigned	2,577,879	2,060,104	1,907,665	2,709,940
Unassigned	-	-	-	-
<b>Total all other governmental funds</b>	<b>\$ 11,867,600</b>	<b>\$ 10,681,761</b>	<b>\$ 9,371,118</b>	<b>\$ 8,785,696</b>
<b>Total fund balances, all funds</b>	<b>\$ 23,705,433</b>	<b>\$ 22,770,290</b>	<b>\$ 22,834,278</b>	<b>\$ 23,004,783</b>

Note: (1) The City implemented Governmental Accounting Standards Board Statement No. 54 *Fund Balance Reporting* for the fiscal year ended September 30, 2011

(2) *General Fund Committed and Assigned fund Balances were restated to reflect the adoption of the City's new Fund Balance Policy creating a new classification of Budget Stabilization Reserve replacing Economic Conditions Mitigation Reserve.*

2016	2017	2018	2019	2020	2021
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
1,034,146	217,802	1,055,869	85,023	136,504	90,649
-	-	-	-	-	19,394
2,000,000	2,000,000	2,000,000	2,000,000	2,000,000	2,000,000
1,844,962	498,564	417,096	460,394	582,393	473,044
6,916,469	8,193,877	7,839,245	9,386,839	9,728,653	12,802,626
<u>\$ 11,795,577</u>	<u>\$ 10,910,243</u>	<u>\$ 11,312,210</u>	<u>\$ 11,932,256</u>	<u>\$ 12,447,550</u>	<u>\$ 15,385,713</u>
\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
-	-	-	-	-	-
-	-	-	-	-	-
-	-	-	-	-	-
862	1,110	444,225	-	416	242
3,567,933	3,365,849	3,848,135	5,784,835	6,824,720	7,988,055
4,016,514	5,304,778	4,337,140	3,436,547	2,845,965	2,689,923
-	-	-	(26)	-	(3,685)
<u>\$ 7,585,309</u>	<u>\$ 8,671,737</u>	<u>\$ 8,629,500</u>	<u>\$ 9,221,356</u>	<u>\$ 9,671,101</u>	<u>\$ 10,674,535</u>
<u>\$ 19,380,886</u>	<u>\$ 19,581,980</u>	<u>\$ 19,941,710</u>	<u>\$ 21,153,612</u>	<u>\$ 22,118,651</u>	<u>\$ 26,060,248</u>

**City of Greenacres, Florida**  
**Schedule 4**  
**Changes in Fund Balances, Governmental Funds**  
*(Modified accrual basis of accounting)*  
*(unaudited)*

Fiscal Year Ended 9/30	2012	2013	2014	2015
<b>Revenues</b>				
Taxes	\$ 11,317,684	\$ 11,188,626	\$ 11,319,062	\$ 11,805,795
Permits and franchise fees	2,033,887	2,041,415	2,280,110	2,316,146
Intergovernmental	4,322,929	5,127,073	5,104,497	5,672,011
Charges for services	3,084,290	2,926,104	3,195,729	3,265,337
Fines and forfeitures	200,257	167,664	172,010	216,334
Impact fees	37,921	244,211	55,835	355,642
Interest	279,301	41,552	49,228	182,246
Contributions	25,785	34,996	93,798	44,785
Rental income	465,007	495,430	530,553	599,848
Miscellaneous revenues	128,621	140,597	85,161	119,994
<b>Total revenues</b>	<b>21,895,682</b>	<b>22,407,668</b>	<b>22,885,983</b>	<b>24,578,138</b>
<b>Expenditures</b>				
General government	3,138,043	3,145,262	3,235,568	3,389,229
Public Safety	12,441,179	12,702,323	12,277,486	13,254,521
Transportation	1,453,990	1,449,676	1,469,380	1,489,646
Culture/Recreation	1,370,331	1,372,083	1,349,738	1,503,044
Physical environment	1,688,818	1,723,865	1,743,688	1,824,867
Capital outlay	2,218,891	2,546,397	2,342,976	2,543,156
Debt service				
Principal	242,403	252,277	262,552	273,246
Interest	160,816	150,928	140,607	129,924
<b>Total expenditures</b>	<b>22,714,471</b>	<b>23,342,811</b>	<b>22,821,995</b>	<b>24,407,633</b>
Excess of revenues over (under) expenditures	(818,789)	(935,143)	63,988	170,505
<b>Other Financing Sources (Uses)</b>				
Transfers in	410,000	410,000	460,000	630,000
Transfers out	(410,000)	(410,000)	(460,000)	(630,000)
<b>Total other financing sources (uses)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
Special Item - disposal of police department	-	-	-	-
<b>Net Change in fund balances</b>	<b>(818,789)</b>	<b>(935,143)</b>	<b>63,988</b>	<b>170,505</b>
<b>Fund balances - beginning, as restated</b>	<b>24,524,222</b>	<b>23,705,433</b>	<b>22,770,290</b>	<b>22,834,278</b>
<b>Fund balance - ending</b>	<b>\$ 23,705,433</b>	<b>\$ 22,770,290</b>	<b>\$ 22,834,278</b>	<b>\$ 23,004,783</b>
Debt services (principal & interest) as a percentage of non-capital expenditures	1.90%	1.83%	1.91%	1.78%

	2016	2017	2018	2019	2020	2021
\$	13,421,388	\$ 16,205,819	\$ 18,117,913	\$ 19,734,733	\$ 20,604,647	\$ 22,379,232
	2,710,914	2,720,616	2,627,886	2,470,583	2,513,630	2,909,876
	5,179,941	5,310,832	5,517,752	5,862,915	5,418,045	6,205,402
	3,542,288	3,614,726	3,561,148	4,077,524	4,717,765	5,343,468
	109,790	126,688	111,778	96,233	49,946	106,333
	215,443	291,477	108,167	113,768	9,722	326,321
	258,008	105,563	256,298	673,416	490,797	49,879
	26,362	25,612	10,383	16,927	34,391	72,049
	539,734	507,844	566,025	648,026	592,821	665,826
	172,672	102,308	135,043	288,537	74,426	199,080
	26,176,540	29,011,485	31,012,393	33,982,662	34,506,190	38,257,466
	3,823,737	3,336,982	3,584,908	3,828,807	4,201,052	4,263,462
	15,506,170	17,007,595	17,864,359	18,777,411	19,309,347	20,095,196
	1,433,172	1,505,029	1,582,775	1,730,683	1,645,482	1,644,209
	1,733,112	1,868,310	2,053,816	2,050,276	1,903,240	2,019,718
	1,895,157	2,001,145	1,927,759	1,920,540	2,579,962	2,592,697
	4,972,137	2,688,119	3,235,853	4,059,837	3,498,900	3,297,461
	284,376	295,959	308,014	320,560	333,617	347,205
	118,884	107,252	95,179	82,646	69,551	55,921
	29,766,745	28,810,391	30,652,663	32,770,760	33,541,151	34,315,869
	(3,590,205)	201,094	359,730	1,211,902	965,039	3,941,597
	5,293,381	1,430,000	610,000	965,000	710,000	615,000
	(5,293,381)	(1,430,000)	(610,000)	(965,000)	(710,000)	(615,000)
	-	-	-	-	-	-
	(33,692)	-	-	-	-	-
	(3,623,897)	201,094	359,730	1,211,902	965,039	3,941,597
	23,004,783	19,380,886	19,581,980	19,941,710	21,153,612	22,118,651
\$	19,380,886	\$ 19,581,980	\$ 19,941,710	\$ 21,153,612	\$ 22,118,651	\$ 26,060,248
	1.56%	1.50%	1.42%	1.34%	1.30%	1.27%

**City of Greenacres, Florida**  
**Schedule 5**  
**Assessed Value and Actual Value of Taxable Property**  
*(unaudited)*

<u>Fiscal Year</u> <u>Ended 9/30</u>	<u>Residential</u> <u>Property<sup>(1)</sup></u>	<u>Non-Residential</u> <u>Real Property<sup>(2)</sup></u>	<u>Tangible</u> <u>Personal</u> <u>Property</u>	<u>Total Taxable</u> <u>Assessed</u> <u>Value</u>	<u>Total</u> <u>Direct</u> <u>Tax Rate</u>	<u>Total Actual</u> <u>Just Value</u>
2012	852,805,455	271,318,182	68,318,358	1,192,441,995	5.6500	1,753,479,955
2013	803,700,888	268,021,137	64,977,847	1,136,699,872	5.6500	1,656,239,281
2014	838,576,548	276,300,334	66,368,209	1,181,245,091	5.4284	1,723,537,715
2015	915,991,830	287,094,042	71,187,641	1,274,273,513	5.4284	1,942,793,644
2016	1,017,765,761	303,954,292	78,305,014	1,400,025,067	6.0854	2,272,475,532
2017	1,118,743,876	324,714,910	80,468,039	1,523,926,825	6.0854	2,496,673,000
2018	1,245,747,620	364,528,329	70,301,083	1,680,577,032	6.4000	2,770,652,835
2019	1,354,242,158	400,415,340	75,672,124	1,830,329,622	6.4000	2,995,015,246
2020	1,480,686,726	412,899,460	76,709,003	1,970,295,189	6.4000	3,212,238,279
2021	1,597,211,758	460,850,913	81,391,862	2,139,454,533	6.4000	3,413,992,038

Note: <sup>(1)</sup> Residential Real Property includes Vacant, Single Family Residential, Mobile Homes, Multi-family 10 units or more, Multi-family less than 10 units, Condominiums, Cooperatives, Retirement Homes and Miscellaneous Residential.

<sup>(2)</sup> Non-Residential Real Property includes Commercial, Industrial, Agricultural, Institutional, Government, Leasehold Interests, Miscellaneous, Centrally Assessed Properties and Non-Agricultural Acreage.

Source: Palm Beach County Property Appraiser's Office Schedules DR-403V and USECODE-F

**City of Greenacres, Florida**  
**Schedule 6**  
**Direct and Overlapping Property Tax Rates**  
*(unaudited)*

Fiscal Year Ended 9/30	Greenacres			Overlapping Rates <sup>(1)</sup>				
	General Fund	Debt Service	Total City of Greenacres	Palm Beach County			Special Taxing Districts	Total
				BOCC <sup>(2)(3)</sup>	Library System <sup>(2)</sup>	School Board		
2012	5.6500	0.0000	5.6500	4.9925	0.6081	8.1800	2.3433	21.7739
2013	5.6500	0.0000	5.6500	4.9902	0.6066	7.7780	2.3154	21.3402
2014	5.4284	0.0000	5.4284	4.9852	0.6065	7.5860	2.2280	20.8341
2015	5.4284	0.0000	5.4284	4.9729	0.6024	7.5940	2.1732	20.7709
2016	6.0854	0.0000	6.0854	4.9277	0.5985	7.5120	2.0974	21.2210
2017	6.0854	0.0000	6.0854	4.9142	0.5933	7.0700	1.9453	20.6082
2018	6.4000	0.0000	6.4000	4.8980	0.5901	6.5720	1.6920	20.1521
2019	6.4000	0.0000	6.4000	4.8580	0.5870	7.1640	1.6873	20.6963
2020	6.4000	0.0000	6.4000	4.8124	0.5833	7.0100	1.6753	20.4810
2021	6.4000	0.0000	6.4000	4.8149	0.5824	6.8750	1.6386	20.3109

Note: <sup>(1)</sup> Overlapping rates are those of local and county governments that apply to property owners within the City of Greenacres. Not all overlapping rates apply to all Greenacres property owners. For instance, the rates for special districts apply only to Greenacres properties located within the geographic boundaries of the district.

<sup>(2)</sup> Combined operating plus debt service millage

<sup>(3)</sup> Board of County Commissioners

Source: Palm Beach County Property Appraiser's office.

**City of Greenacres, Florida**  
**Schedule 7**  
**Principal Property Tax Payers**  
*(unaudited)*

Current Year and Nine Years Ago

Taxpayers	2021			2012		
	Taxable Assessed	Rank	Percentage of Total City Taxable Assessed	Taxable Assessed	Rank	Percentage of Total City Taxable Assessed
	Value		Value	Value		Value
Okeeheelee Apt. Partners/UDR Okeeheelee LLC	\$ 93,407,110	1	4.37%	\$ 46,703,798	1	3.92%
Florida Power & Light <sup>(1)</sup>	50,694,012	2	2.37%	31,284,850	2	2.62%
Keystone WPB Holding Corp. (Island Shores Apts.)	43,102,838	3	2.01%	20,925,029	4	1.75%
JHB Florida Properties, LLC (Waterway Village)	33,811,172	4	1.58%	14,829,010	5	1.24%
AGRE River Bridge Owner LLC (River Bridge Plaza)	30,242,734	5	1.41%	27,819,830	3	2.33%
Pickwick Mobile Home Park	19,148,642	6	0.90%	10,550,692	7	0.88%
Colonial MHC Ltd Partnership	17,666,396	7	0.83%	9,365,220	9	0.79%
Gator Green Acres (Greenacres Plaza)	17,201,122	8	0.80%	11,550,210	6	0.97%
Lago Palma MHC LLC	15,645,847	9	0.73%			
SPRJ Chelsea Commons LLC	16,500,000	10	0.77%			
SCM Realty, Inc./Steve Moore Chevrolet				10,463,085	8	0.88%
Dayton Hudson Corp				9,220,455	10	0.77%
<b>Total</b>	<b>\$ 337,419,873</b>		<b>15.77%</b>	<b>\$ 192,712,179</b>		<b>16.17%</b>

Total Taxable Assessed Value                      \$ 2,139,454,533                      \$ 1,192,441,995

Note: <sup>(1)</sup> FPL pays taxes on real property (land parcel for sub-station at 4101 S Military Trail) and tangible personal property (lines, poles, transformers, etc.) in the City.

Source: Top Ten Taxpayers Report provided by Palm Beach County Property Appraiser's Office.

**City of Greenacres, Florida**  
**Schedule 8**  
**Property Tax Levies and Collections**  
*(unaudited)*

Fiscal Year Ended 9/30	Taxes Levied for the Fiscal Year	Collections in the Year of Levy <sup>(1)</sup>	Percentage of Levy	Collections in Subsequent Years <sup>(1)(2)</sup>	Total Collections To Date	Percentage of Levy
2012	\$ 6,737,297	\$ 6,258,439	92.9%	\$ 198,670	\$ 6,457,109	95.8%
2013	\$ 6,422,354	\$ 5,991,612	93.3%	\$ 219,035	\$ 6,210,647	96.7%
2014	\$ 6,412,271	\$ 6,013,462	93.8%	\$ 187,752	\$ 6,201,214	96.7%
2015	\$ 6,917,266	\$ 6,509,862	94.1%	\$ 142,385	\$ 6,652,247	96.2%
2016	\$ 8,519,713	\$ 8,025,341	94.2%	\$ 247,478	\$ 8,272,818	97.1%
2017	\$ 9,273,704	\$ 8,751,853	94.4%	\$ 247,422	\$ 8,999,275	97.0%
2018	\$ 10,226,983	\$ 9,683,544	94.7%	\$ 182,605	\$ 9,866,149	96.5%
2019	\$ 11,714,110	\$ 11,098,114	94.7%	\$ 212,202	\$ 11,310,317	96.6%
2020	\$ 12,609,889	\$ 11,895,957	94.3%	\$ 275,550	\$ 12,171,506	96.5%
2021	\$ 13,692,509	\$ 12,959,342	94.6%	\$ 249,053	\$ 13,208,395	96.5%
<b>Totals</b>	<b>\$ 92,526,096</b>	<b>\$ 87,187,525</b>	<b>94.2%</b>	<b>\$ 2,162,152</b>	<b>\$ 89,349,676</b>	<b>96.6%</b>

Note (1) 2018 was adjusted to reflect the proper amount collected for the year.

(2) Collections in subsequent years are not tracked specifically for the year levied; amounts shown are all delinquent taxes received during that fiscal year. Totals are shown on the bottom row to give a better representation of collections, including delinquent taxes, over time.

**City of Greenacres, Florida**  
**Schedule 9**  
**Ratios of Outstanding Debt by Type**  
*(unaudited)*

Fiscal Year Ended 9/30	Bank Notes	Total Debt	Percentage Personal Income <sup>(1)</sup>	Per Capita
2012	3,806,605	3,806,605	0.54%	99.97
2013	3,554,328	3,554,328	0.53%	93.11
2014	3,291,777	3,291,777	0.43%	85.30
2015	3,018,529	3,018,529	0.40%	77.51
2016	2,734,153	2,734,153	0.35%	69.99
2017	2,438,194	2,438,194	0.28%	61.31
2018	2,130,180	2,130,180	0.23%	53.84
2019	1,809,620	1,809,620	0.18%	45.45
2020	1,476,003	1,476,003	0.12%	36.95
2021	1,128,798	1,128,798	N/A	25.34

*Note: The City has no business-type activities.  
The City has no General Obligation Bonds or Revenue Bonds*

*Source: (1) Calculated as Total Debt / (Population x Per Capita Income); see also Schedule 14  
Demographic and Economic Information*

*N/A = not yet available*

**City of Greenacres, Florida**  
*Schedule 10*  
**Ratios of General Bonded Debt Outstanding**  
*(unaudited)*

Fiscal Year Ended 9/30	Population(1)	Taxable Value(2)	General Bonded Debt	Percentage of Actual Taxable Value of Property	Per Capita
2012	38,079	1,192,441,995	-	0.00%	-
2013	38,172	1,136,699,872	-	0.00%	-
2014	38,590	1,181,245,091	-	0.00%	-
2015	38,943	1,274,273,513	-	0.00%	-
2016	39,066	1,400,025,067	-	0.00%	-
2017	39,770	1,523,926,825	-	0.00%	-
2018	39,568	1,680,577,032	-	0.00%	-
2019	39,813	1,830,329,622	-	0.00%	-
2020	39,945	1,970,295,189	-	0.00%	-
2021	44,549	2,139,454,533	-	0.00%	-

Source: (1) Bureau of Economic & Business Research (BEBR).  
(2) Palm Beach County Property Appraiser's Office.

**City of Greenacres, Florida**  
**Schedule 11**  
**Direct and Overlapping Governmental Activities Debt**  
*(unaudited)*

As of September 30, 2021

Governmental Unit	Debt Outstanding	Estimated Percentage Applicable <sup>(1)</sup>	Estimated Share of Overlapping Debt
<b>Overlapping</b>			
Palm Beach School District	\$ 5,379	1.02%	\$ 55
Palm Beach County	<b>35,700,000</b>	1.02%	363,426
<hr/>			
Subtotal, overlapping debt	35,705,379		363,481
<hr/>			
<b>City direct debt</b>	1,128,798	100.00%	1,128,798
<hr/>			
<b>Total direct and overlapping debt</b>	<b>\$ 36,834,177</b>		<b>\$ 1,492,279</b>

*Note: (1) Estimated percentage applicable is based on city's proportional total assessed property values as a percentage of the county total. Overlapping governments are those that coincide, at least in part, with geographic boundaries of the city. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the property taxpayers of the City of Greenacres. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the property taxpayers should be taken into account. However, this does not imply that every taxpayer is a resident, and therefore responsible for repaying the debt, of each overlapping government.*

*Source: Palm Beach County School District.  
Palm Beach County Property Appraiser.*

**City of Greenacres, Florida**  
*Schedule 12*  
**Legal Debt Margin Information**  
*(unaudited)*

*The City of Greenacres has no legal debt margin.*

**City of Greenacres, Florida**  
**Schedule 13**  
**Pledged-Revenue Coverage**  
*(unaudited)*

Fiscal Year Ended 9/30	Public Improvement Note 2004A <sup>(1)</sup>					Coverage
	Non Ad Valorem Revenues	Debt Service		Total		
		Principal	Interest			
2012	14,348,379	242,403	160,857	403,260	2.81%	
2013	14,445,614	252,277	150,928	403,205	2.79%	
2014	15,312,947	262,552	140,607	403,159	2.63%	
2015	15,757,432	273,246	129,924	403,170	2.56%	
2016	17,551,336	284,376	118,883	403,259	2.30%	
2017	16,751,390	295,959	107,252	403,211	2.41%	
2018	17,105,972	308,014	95,178	403,192	2.36%	
2019	18,063,792	320,560	82,647	403,207	2.23%	
2020	18,112,892	333,617	69,551	403,168	2.23%	
2021	20,131,476	347,206	59,221	406,427	2.02%	

Note: (1) Issued Public Improvement Note 2004A at the end of 2004, with first debt service payments due in fiscal 2005. Financed the municipal complex, including a new city hall and public works facilities

**City of Greenacres, Florida**  
**Schedule 14**  
**Demographic and Economic Information**  
*(unaudited)*

Fiscal Year	Population <sup>(1)</sup>	Median Age <sup>(2)</sup>	Per Capita Income <sup>(2)</sup>	Median Home Sale Price <sup>(3)</sup>	School Enrollment <sup>(4)</sup>	Civilian Labor Force <sup>(5)</sup>	Unemployment Rate <sup>(5)</sup>
2012	38,079	36.3	20,369	72,841	10,601	17,677	8.0%
2013	38,172	36.2	19,170	77,686	11,006	17,982	6.6%
2014	38,590	35.8	19,732	95,965	11,196	18,370	5.4%
2015	38,943	36.1	19,552	107,186	11,614	21,622	4.1%
2016	39,066	35.5	20,025	128,730	11,593	21,095	3.9%
2017	39,770	36.7	22,020	150,300	11,847	21,867	4.3%
2018	39,568	37.6	23,745	170,000	11,907	21,824	3.4%
2019	39,813	38.1	25,249	183,622	11,822	21,121	2.9%
2020	39,945	38.2	30,412	198,074	12,079	21,261	6.7%
2021	44,549	N/A	N/A	259,267	incomplete	21,910	4.4%

Source: (1) Bureau of Economic & Business Research (BEBR).  
(2) U.S. Census Bureau, American Community Survey 5-Year Estimates  
(3) Zillow.com  
(4) Palm Beach County School District (11th Day Enrollment Count)  
(5) U.S. Bureau of Labor Statistics, Bureau of Labor Statistics.

N/A = not available

incomplete = SY 2020-2021 (FY 2021) was not completed due to delayed start of the school year

**City of Greenacres, Florida**  
*Schedule 15*  
**Principal Employers County Wide**  
*(unaudited)*

One Year Ago and Nine Years Ago

2021			2012		
<b>Employer</b>	<b>Employees</b>	<b>Percentage of Total Employment</b>	<b>Employer</b>	<b>Employees</b>	<b>Percentage of Total Employment</b>
School Board	22,600	3.07%	School Board	20,810	3.41%
Palm Beach County**	11,691	1.59%	Palm Beach County**	11,034	1.81%
Tenet Healthcare Corp.	6,505	0.89%	Tenet Healthcare Corp.	6,100	1.00%
NextEra Energy Inc	5,119	0.43%	FP & L (Headquarters)	3,804	0.49%
Florida Atlantic University	3,133	0.70%	G4S (Headquarters)	3,000	0.62%
Boca Raton Regional Hospital	3,052	0.42%	Florida Atlantic University	2,980	0.49%
Veteran's Health Administration	3,000	0.41%	Hospital Corporation of America	2,714	0.44%
HCA (Hospital Corp. of America)	2,806	0.38%	Veteran's Health Administration	2,700	0.44%
The Breakers	2,300	0.31%	Bethesda Health, Inc.	2,643	0.43%
Bethesda Hospital East/West	2,282	0.31%	Boca Raton Regional Hospital	2,250	0.37%
<b>Total</b>	<b>62,488</b>	<b>8.50%</b>	<b>Total</b>	<b>58,035</b>	<b>9.50%</b>

Source: *Business Development Board of Palm Beach County*

*\*\*Palm Beach County Annual Budget Doc/Full Version - Position Summary by Dept;  
includes all Board of County Commissioners (BCC), Other Departments and Agencies, and Constitutional Officers.*

**City of Greenacres, Florida**

*Schedule 16*

**Full-Time Equivalent City Government Employees by Function/Program**

*(unaudited)*

Fiscal Year Ended 9/30	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<u>Function/Program</u>										
Administration	10.5	11	11	11	11	11	11	11	15	12
Finance	14	13	13	13	13	13	14	14	8	8
I.T. <sup>(1)</sup>	N/A	3	3							
Purchasing <sup>(1)</sup>	N/A	2	2							
Planning & Engineering	5.5	6	6	6	6	6	6	6	6	6
Public Works	21	21	21	21	22	24	25	25	25	22
Public Safety/Fire Rescue <sup>(2)</sup>	109.5	109.5	110.5	115.5	47	54	57	57	57	57
Leisure Services/CRS <sup>(3)(4)</sup>	13	13	13.5	15.5	16.5	23	26.5	28	12	14
Youth Programs <sup>(1)</sup>	N/A	15.5	15.0							
Building	9.5	10	10	10	10	13	13	13	15	14
<b>Total</b>	<b>183.0</b>	<b>183.5</b>	<b>185.0</b>	<b>192.0</b>	<b>125.5</b>	<b>144.0</b>	<b>152.5</b>	<b>154.0</b>	<b>158.5</b>	<b>153.0</b>

*Note:*

*(1) Department reorganizations for Finance (I.T. & Purchasing) and CRS (Youth Programs) in FY20*

*(2) Law Enforcement merged with Palm Beach County Sheriffs Office in Feb 2016.*

*(3) Some personnel associated with Youth Programs are in fund 105.*

*(4) Leisure Services renamed Community & Recreation Services in FY20*

*Source: Budget City of Greenacres - Budget Overview-Personnel Summary (also Budget-Department-B1 Personnel Staffing for FY20)*

**City of Greenacres, Florida**  
**Schedule 17**  
**Operating Indicators by Function/Program**  
*(unaudited)*

Fiscal Year Ended 9/30	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<b>Function/Program</b>										
<b>General Government</b>										
Population	38,079	38,172	38,590	38,943	39,066	39,770	39,568	39,813	39,945	44,549
Number of residential units	17,104	17,123	17,140	17,175	17,194	17,296	17,340	17,360	17,675	17,675
Number of solid waste accounts billed <sup>(1)</sup>	6,869	6,889	6,927	6,940	6,958	7,019	7,074	N/A	N/A	N/A
<b>Public Safety</b>										
Total calls for responded service <sup>(2) (3)</sup>	18,217	19,214	20,389	19,424	6,386	N/A	N/A	N/A	N/A	N/A
Number of arrests by police officers <sup>(3)</sup>	1,840	1,874	1,501	1,487	484	N/A	N/A	N/A	N/A	N/A
Number of traffic citations issued <sup>(3)</sup>	6,984	5,747	4,415	3,253	913	N/A	N/A	N/A	N/A	N/A
EMS average response times (minutes)	6	6	6	6	6	6	6	6	6	6
Number of EMS calls (incl. in total calls)	5,407	5,262	5,533	5,272	5,561	6,174	6,347	6,535	6,010	6,734
Number of code enforcement inspections	2,517	2,126	1,616	1,429	1,587	1,601	1,043	1,876	1,528	2,706
<b>Transportation</b>										
Number of paved miles maintained	23	23	23	23	23	23	23	23	23	23
Number of vehicle repair orders completed	1,264	1,161	1,285	1,185	909	834	838	1,010	841	836
Number of city vehicles maintained	99	99	100	101	100	49	52	55	57	58
<b>Physical Environment</b>										
Total park acreage maintained <sup>(4)</sup>	134	134	134	134	134	134	136	136	136	136
Average cost per acre to mow <sup>(5)</sup>	1,822	1,688	N/A							
Average cost per acre to maintain	-	-	3,403	3,909	4,515	4,521	5,154	4,539	4,444	4,940
<b>Cultural &amp; Recreation</b>										
Number of community events presented	8	6	5	7	10	15	19	10	10	9
Number of registrants in athletic programs	752	631	890	698	534	616	371	573	232	244
Number of participants in after-school programs	135	144	156	168	295	343	305	299	160	265

**Notes:**

- <sup>(1)</sup> Starting in FY19, Solid Waste accounts were billed by the PBC Tax Collector.
- <sup>(2)</sup> Starting in FY 12, Law enforcement only.
- <sup>(3)</sup> Law Enforcement merged with Palm Beach County Sheriffs Office in Feb 2016 (numbers reflect City Public Safety only until that time).
- <sup>(4)</sup> Total adjusted in FY12 to include lakes, landscaped, vegetative and asphalt area.
- <sup>(5)</sup> Average cost per acre to mow is now average cost per acre to maintain, and includes additional costs.

**City of Greenacres, Florida**  
*Schedule 18*  
**Capital Asset Statistics by Function/Program**  
*(unaudited)*

Fiscal Year Ended 9/30	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021
<u>Function/Program</u>										
General Government										
Office Buildings	9	9	9	9	9	9	9	9	9	9
Public Safety										
Public Safety Stations	2	2	2	2	2	2	2	2	2	2
Public Safety Sub-Stations			1	1	1	1	1	1	1	1
Police Patrol Vehicles <sup>(1)</sup>	34	36	36	36	N/A	N/A	N/A	N/A	N/A	N/A
Fire Trucks	4	4	4	4	4	4	4	5	5	5
EMS Units (Ambulances)	4	4	4	4	4	4	4	5	4	4
Transportation										
Street lane (miles)	49.52	45.80	45.80	45.80	45.80	45.80	45.80	45.80	45.80	45.80
Traffic Signs	1,195	1,193	1,184	1,184	1,187	1,225	1,243	1,260	1,270	1,270
Stormwater Structures <sup>(2)</sup>	639	639	632	632	632	645	645	646	646	646
Physical Environment <sup>(3)</sup>										
Fields (Baseball, Soccer, Multi-use)	9	9	9	9	9	9	9	9	9	9
Courts (Basketball, Tennis, etc.)	17	17	17	17	17	17	17	17	17	23
Cultural & Recreation										
Playgrounds	14	14	14	13	13	13	13	13	13	13
Community Centers	1	1	1	1	1	1	1	1	1	1
Parks	13	13	13	13	13	13	14	14	14	14

Notes:

<sup>(1)</sup> Law Enforcement merged with Palm Beach County Sheriffs Office in Feb 2016

<sup>(2)</sup> Inlets, Outfalls, Control Structures and Manholes

<sup>(3)</sup> Reflects revised reporting categories

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## OTHER REPORTS

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# NOWLEN, HOLT & MINER, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

WEST PALM BEACH OFFICE  
NORTHBRIDGE CENTRE  
515 N. FLAGLER DRIVE, SUITE 1700  
POST OFFICE BOX 347  
WEST PALM BEACH, FLORIDA 33402-0347  
TELEPHONE (561) 659-3060  
FAX (561) 835-0628  
WWW.NHMCPA.COM

EVERETT B. NOWLEN (1930-1984), CPA  
EDWARD T. HOLT, CPA  
WILLIAM B. MINER, RETIRED  
ROBERT W. HENDRIX, JR., CPA  
JANET R. BARICEVICH, RETIRED, CPA  
TERRY L. MORTON, JR., CPA  
N. RONALD BENNETT, CVA, ABV, CFF, CPA  
ALEXIA G. VARGA, CFE, CPA  
EDWARD T. HOLT, JR., PFS, CPA  
BRIAN J. BRESCHIA, CFP®, CPA

MARK J. BYMASTER, CFE, CPA  
RYAN M. SHORE, CFP®, CPA  
WEI PAN, CPA  
WILLIAM C. KISKER, CPA  
RICHARD E. BOTTS, CPA

## INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

BELLE GLADE OFFICE  
333 S.E. 2nd STREET  
POST OFFICE BOX 338  
BELLE GLADE, FLORIDA 33430-0338  
TELEPHONE (561) 996-5612  
FAX (561) 996-6248

The Honorable Mayor and Members of the City Commission  
City of Greenacres, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the City of Greenacres, Florida, as of and for the year ended September 30, 2021, and the related notes to the financial statements, which collectively comprise the City of Greenacres, Florida's basic financial statements and have issued our report thereon dated April 12, 2022.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City of Greenacres, Florida's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City of Greenacres, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the City of Greenacres, Florida's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, we did not identify any

deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City of Greenacres, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

West Palm Beach, Florida  
April 12, 2022

*Nowlen, Holt & Mimer, P.A.*



# NOWLEN, HOLT & MINER, P.A.

CERTIFIED PUBLIC ACCOUNTANTS

WEST PALM BEACH OFFICE  
NORTHBRIDGE CENTRE  
515 N. FLAGLER DRIVE, SUITE 1700  
POST OFFICE BOX 347  
WEST PALM BEACH, FLORIDA 33402-0347  
TELEPHONE (561) 659-3060  
FAX (561) 835-0628  
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BRIAN J. BRESCIA, CFP®, CPA

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RYAN M. SHORE, CFP®, CPA  
WEI PAN, CPA  
WILLIAM C. KISKER, CPA  
RICHARD E. BOTTS, CPA

BELLE GLADE OFFICE  
333 S.E. 2nd STREET  
POST OFFICE BOX 338  
BELLE GLADE, FLORIDA 33430-0338  
TELEPHONE (561) 996-5612  
FAX (561) 996-6248

## MANAGEMENT LETTER IN ACCORDANCE WITH THE RULES OF THE AUDITOR GENERAL OF THE STATE OF FLORIDA

To the Honorable Mayor and Member of the City Council  
City of Greenacres, Florida

### Report on the Financial Statements

We have audited the financial statements of the City of Greenacres, Florida, as of and for the fiscal year ended September 30, 2021, and have issued our report thereon dated April 12, 2022.

### Auditor's Responsibility

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

### Other Reporting Requirements

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Accountant's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated April 12, 2022, should be considered in conjunction with this Management Letter.

### **Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. Corrective actions have been taken to address findings and recommendations made in the preceding financial audit report.

### **Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this Management Letter, unless disclosed in the notes to the financial statements. This information was disclosed in Note 1 to the financial statements. There are no component units included in the City of Greenacres, Florida's financial statements.

### **Financial Condition and Management**

Sections 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the City of Greenacres, Florida met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the City of Greenacres, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the City of Greenacres, Florida. It is management's responsibility to monitor the City of Greenacres, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and review of financial information provided by same. Our assessment was done as of the fiscal year end. The results of our procedures did not disclose any matters that are required to be reported.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

### **Special District Component Units**

Section 10.554(1)(i)5.c, Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Single Audits**

The City of Greenacres, Florida expended less than \$750,000 of federal awards and less than \$750,000 of state financial assistance for the fiscal year ended September 30, 2021, and was not required to have a federal single audit or a state single audit.

### **Purpose of this Letter**

Our Management Letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the City Council, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*Nowlen, Holt & Mimes, P.A.*

West Palm Beach, Florida  
April 12, 2022



**NOWLEN, HOLT & MINER, P.A.**

CERTIFIED PUBLIC ACCOUNTANTS

WEST PALM BEACH OFFICE  
NORTHBRIDGE CENTRE  
515 N. FLAGLER DRIVE, SUITE 1700  
POST OFFICE BOX 347  
WEST PALM BEACH, FLORIDA 33402-0347  
TELEPHONE (561) 659-3060  
FAX (561) 835-0628  
WWW.NHMCPA.COM

EVERETT B. NOWLEN (1930-1984), CPA  
EDWARD T. HOLT, CPA  
WILLIAM B. MINER, RETIRED  
ROBERT W. HENDRIX, JR., CPA  
JANET R. BARICEVICH, RETIRED, CPA  
TERRY L. MORTON, JR., CPA  
N. RONALD BENNETT, CVA, ABV, CFF, CPA  
ALEXIA G. VARGA, CFE, CPA  
EDWARD T. HOLT, JR., PFS, CPA  
BRIAN J. BRESCIA, CFP®, CPA

MARK J. BYMASTER, CFE, CPA  
RYAN M. SHORE, CFP®, CPA  
WEI PAN, CPA  
WILLIAM C. KISKER, CPA  
RICHARD E. BOTTS, CPA

**INDEPENDENT ACCOUNTANT’S REPORT  
ON COMPLIANCE WITH SECTION 218.415,  
FLORIDA STATUTES**

BELLE GLADE OFFICE  
333 S.E. 2nd STREET  
POST OFFICE BOX 338  
BELLE GLADE, FLORIDA 33430-0338  
TELEPHONE (561) 996-5612  
FAX (561) 996-6248

The Honorable Mayor and Members of the City Commission  
City of Greenacres, Florida

We have examined the City of Greenacres, Florida’s compliance with Section 218.415, Florida Statutes during the year ended September 30, 2021. Management of the City of Greenacres, Florida is responsible for the City of Greenacres, Florida’s compliance with the specified requirements. Our responsibility is to express an opinion on the City of Greenacres, Florida’s compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the City of Greenacres, Florida complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the City of Greenacres, Florida complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risks of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the City of Greenacres, Florida’s compliance with the specified requirements.

In our opinion, the City of Greenacres, Florida complied, in all material respects, with Section 218.415, Florida Statutes for the year ended September 30, 2021.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, applicable management, and the City Commission, and is not intended to be and should not be used by anyone other than these specified parties.

*Nowlen, Holt & Miner, P.A.*

West Palm Beach, Florida  
April 12, 2022